

MEETING:	Cabinet
DATE:	Wednesday, 10 June 2020
TIME:	10.00 am
VENUE:	THIS MEETING WILL BE HELD VIRTUALLY
PUBLIC WEB LINK:	https://barnsley.public-tv/core/portal/webcasts

AGENDA

1. Declaration of pecuniary and non-pecuniary interests
2. Leader - Call-in of Cabinet decisions

Minutes

3. Minutes of the previous meeting held on 27th May 2020 (Cab.10.6.2020/3)
(Pages 3 - 4)

Items for Noting

4. Decisions of Cabinet Spokespersons (Cab.10.6.2020/4) (Pages 5 - 6)
5. Action Taken under Paragraph B6 of the Responsibility for Executive Functions - Officer Delegations Contained in the Council Constitution (Cab.10.6.2020/5)
(Pages 7 - 8)

Petitions

6. Petitions received under Standing Order 44 (Cab.10.6.2020/6) (Pages 9 - 12)

Items for Decision/Recommendation to Council

Core Services Spokesperson

7. Corporate Performance Report - Quarter 4 January to March 2020
(Cab.10.6.2020/7) (Pages 13 - 54)
8. Corporate Finance Performance Report Year End 2019/20 (Cab.10.6.2020/8)
(Pages 55 - 68)
9. Capital Programme Performance Year Ending 31st March 2020
(Cab.10.6.2020/9) (Pages 69 - 102)
10. Annual Report on Treasury Management Activities 2019/20 (Cab.10.6.2020/10)
(Pages 103 - 116)
11. Draft Recovery Strategy 2020/21 (Cab.10.6.2020/11) (To Follow)

Children's Spokesperson

12. National Assessment and Accreditation Scheme for Child and Family Social Workers: Evaluation of the Phase Two Pilot in the Borough (Cab.10.6.2020/12)

(Pages 117 - 126)

13. Future Commissioning Of Resourced Education Provision For Pupils With Sensory Impairments (Cab.10.6.2020/13) *(Pages 127 - 152)*

Regeneration and Culture Spokesperson

14. Demolition of 35 Eldon Street and Associated Temporary Highway Works (Cab.10.6.2020/14) *(Pages 153 - 162)*
15. Recognising the Impact of Covid-19 and the Contributions Made (Cab.10.6.2020/15) *(Pages 163 - 168)*
16. Barnsley Youth Zone (Cab.10.6.2020/16) *(Pages 169 - 190)*

To: Chair and Members of Cabinet:-

Councillors Houghton CBE (Chair), Andrews BEM, Bruff, Cheetham, Gardiner, Howard, Lamb and Platts

Cabinet Support Members:

Councillors Charlesworth, Franklin, Frost, Saunders, Sumner and Tattersall

Chair of Overview and Scrutiny Committee
Chair of Audit Committee

Sarah Norman, Chief Executive
Matt Gladstone, Executive Director Place
Melanie John-Ross, Executive Director Children's Services
Wendy Lowder, Executive Director Adults and Communities
Shokat Lal, Executive Director Core Services
Julia Burrows, Director Public Health
Michael Potter, Service Director Business Improvement and Communications
Neil Copley, Service Director Finance (Section 151 Officer)
Katie Rogers, Head of Communications and Marketing
Anna Marshall, Scrutiny Officer
Martin McCarthy, Service Director Governance, Members and Business Support

Corporate Communications and Marketing

Please contact Martin McCarthy on email governance@barnsley.gov.uk

Tuesday, 2 June 2020



MEETING:	Cabinet
DATE:	Wednesday, 27 May 2020
TIME:	10.00 am
VENUE:	THIS MEETING WILL BE HELD VIRTUALLY

MINUTES

Present Councillors Houghton CBE (Chair), Andrews BEM, Bruff, Cheetham, Gardiner, Howard, Lamb and Platts

Members in Attendance: Councillors Franklin, Frost, Saunders, Sumner and Tattersall

LEADER'S INTRODUCTION

The Leader informed the meeting this would be Andrew Frosdick's final BMBC Cabinet meeting ahead of his retirement and led Members in thanking both Andrew and Mrs Frosdick for their years of service to both the Council and the people of Barnsley.

250. Declaration of pecuniary and non-pecuniary interests

There were no declarations of pecuniary or non-pecuniary interests.

251. Leader - Call-in of Cabinet decisions

The Leader reported that no decisions from the previous meeting held on 13th May, 2020 had been called in.

252. Minutes of the previous meeting held on 13th May 2020 (Cab.27.5.2020/3)

The minutes of the meeting held on 13th May, 2020 were taken as read and signed by the Chair as a correct record.

253. Decisions of Cabinet Spokespersons (Cab.27.5.2020/4)

There were no Records of Decisions by Cabinet Spokespersons under delegated powers to report.

254. Petitions received under Standing Order 44 (Cab.27.5.2020/5)

It was reported that no petitions had been received under Standing Order 44.

Children's Spokesperson

255. Commissioning of School Places at Penistone Grammar School for Pupils with Special Educational Needs (Cab.27.5.2020/6)

RESOLVED that approval be given to the commissioning of up to 20 places for pupils with special educational, including complex needs, at Penistone Grammar School, as detailed in the report now submitted.

Regeneration and Culture Spokesperson

256. The Glass Works - Impact of Covid-19 (Cab.27.5.2020/7)

RESOLVED:-

- (i) that delivery of the Glass works scheme continues towards a projected scheme opening in 2021, as detailed in the report now submitted;
- (ii) that the analysis of the impact of the Covid-19 emergency on the Glass Works development be noted;
- (iii) that the measures being put in place to support the recovery of the Glass Works from the Covid-19 emergency be noted; and
- (iv) that a further report be received when the longer term impacts of the Covid-19 emergency on the Glass Works scheme are fully understood.

.....
Chair

BARNSELY METROPOLITAN BOROUGH COUNCIL

CABINET SPOKESPERSONS' DECISIONS

Schedule of Decisions taken for week ending 29th May, 2020

<u>Cabinet Spokesperson</u>	<u>Item</u>	<u>Decisions</u>
1. Place (Regeneration and Culture)	Market Review Summary	<p>(i) that the key findings arising from the market review and the recovery plan be noted;</p> <p>(ii) that approval be given to the recommended operational changes to Barnsley Market to be incorporated in the developing Covid-19 recovery plan;</p> <p>(iii) that the communication of these changes to all stallholders to enable them to plan the re-establishment of their own businesses as part of our recovery plan be approved; and</p> <p>(iv) that the costs highlighted in section 7 of the report be noted and approval be given to these costs whilst under the current spending moratorium.</p>

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BARNSELY METROPOLITAN BOROUGH COUNCIL

REPORT OF THE EXECUTIVE DIRECTOR CORE SERVICES

Action Taken under Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations Contained in the Council Constitution

1. Purpose of Report

To inform Cabinet of action taken as a matter of urgency under Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations contained in the Council Constitution.

2. Recommendations

That the action taken under Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations, as contained within the Appendix attached to the report, be noted.

3. Background

Individual actions taken following consultation with the appropriate Cabinet Spokesperson are detailed by Cabinet Portfolio in the Appendix to this report. In accordance with Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations contained in the Council Constitution these actions are reported into the next available Cabinet meeting.

4. Implications

There are no local area, crime and disorder, financial, employee or human rights implications arising directly from this report.

5. Background Papers

Decision notices of action taken under Paragraph B6 of the Responsibility for Executive Functions – Officer Delegations contained in the Council Constitution available for inspection in the Council Governance Unit, subject to the notice not containing personal information as defined by the Data Protection Act 1998 or exempt information as described in Schedule 12A of the Local Government Act 1972.

Officer Contact: Martin McCarthy
Date: May 2020

Email: governance@barnsley.gov.uk

**Action Taken under Paragraph B6 of the Responsibility for Executive Functions –
Officer Delegations Contained in the Council Constitution**

**Date of
Decision**

1. **Council Timetable 2020/21**

15th May, 2020

To permit the Council Governance Officers to determine and confirm the dates of the ordinary meetings of the Council for the Municipal Year 2020/21 in consultation with the Cabinet Spokesperson without Portfolio.

BARNSELY METROPOLITAN BOROUGH COUNCIL

Report of the Chief Executive

Petitions received under Standing Order 44

1. Purpose of Report

To consider action in respect of petitions received by the Chief Executive under Standing Order 44.

2. Recommendations

- 2.1 **That Cabinet agree the action to be taken in response to the petitions referred to in the report in line with the Council's Petitions Scheme.**

3. Background

- 3.1 The Council's Standing Order 44 requires that "All petitions relating to a matter over which the Council ... has authority or which affects the Borough shall be presented to the Chief Executive who shall refer them to the relevant officer for investigation."
- 3.2 The Petitions Scheme, which was revised in April, 2013, requires petitions to be reported into Cabinet. This report sets out recent petitions received and the recommended response.
- 3.3 Whilst the report of petitions to Cabinet fulfils this duty requirement, Cabinet may wish to consider further action, such as referring any petition to the relevant Area Council.

4. Details of Petitions Received

- 4.1 Details of the petitions received up to this meeting of Cabinet are set out in the appendix attached, including a recommendation of the action to be taken for consideration. Members should note that individual petitions will not be the subject of further reports to Cabinet unless this is specifically requested at the meeting when the petition is reported.

5. List of Appendices

- 5.1 Details of Petitions received.

6. Background Papers

Petitions presented to the Chief Executive. Available for inspection in the Council Governance Unit, Town Hall, Barnsley, except where the petitions contain Exempt Information.

Officer Contact: Martin McCarthy **Email:** governance@barnsley.gov.uk **Date:** May 2020

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Petitions received under Standing Order 44 - Cabinet – 10 June, 2020

Issue	No. of Signatories	Date Received	Action recommended under the Petitions Scheme
Request for a 30mph speed limit on Staincross Common and Windhill Lane extending to the brow of the hill by Windhill Gate Farm	278 signatories	20/03/2020	<p>BMBC Traffic Team does not support this proposal. The 40mph section is predominantly agricultural land to its northern side with properties set back from the road on the southern side, with the 30mph transition coming in where the building density increases. The existing 40mph speed limit was designed in accordance with the guidance set out in Department for Transport Circular 01/2006 'Setting Local Speed Limits'. To lower it would do little for road safety but would potentially present an additional (and avoidable) burden in terms of trying to secure compliance. Also to be considered is the loss of the existing 30mph signs on the entry to the side roads. Historically we have had a backlash in such situations from residents on side roads who see this as impacting on the safety on their roads. The views of those residents would need to be sought and considered before making changes.</p> <p>We have discussed this proposal with South Yorkshire Police's Principal Traffic Management Officer, who stated that "from a policing perspective we cannot support a lowering of a speed limit which would abstract our officers to the task of enforcing an artificially low or ill-conceived restriction, or leave us managing the expectations of local residents who may see little impact on traffic passing their homes".</p> <p>Periodic mobile speed enforcement is conducted on Windhill Lane and we will send a request South Yorkshire Police's Safety Camera Manager to ask that that this is undertaken more frequently.</p> <p>The last speed survey was undertaken in late 2017. This was conducted after the fixed speed camera had been bagged for a number of weeks, so those using the road regularly knew that it was not in use.</p> <p>Average speed: 34.8mph 85th%ile: 39.8mph</p>

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BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council’s definition and has not been included in the relevant Forward Plan.

REPORT OF THE DIRECTOR OF CORE SERVICES TO CABINET

CORPORATE PLAN PERFORMANCE REPORT QUARTER 4 JANUARY TO MARCH 2020 and 2019/20

1. PURPOSE OF REPORT

- 1.1 The purpose of this report is to introduce the council’s latest Corporate Plan Performance Report, drawing upon information available for Quarter 4 (Q4), and to provide an overview at year-end of progress achieved in delivering the priorities and outcomes of the Corporate Plan 2017-2020.

2. RECOMMENDATIONS

It is recommended that:

- 2.1 Cabinet review, challenge and scrutinise the contents of the Corporate Performance report in relation to the delivery of the Corporate Plan priorities and outcomes.
- 2.2 The Performance Report is shared with the Overview and Scrutiny Committee to inform and support their ongoing work programme.

3. INTRODUCTION/BACKGROUND

- 3.1 The Corporate Plan contains three priorities, supported by 12 outcomes. These are reflected in the 2020 Outcomes Framework and outline what the council has committed to undertake in order to deliver the priorities. It is also recognised that the council is not solely accountable for delivering these outcomes, as it works in partnership with other organisations. The year-end position against these outcomes is summarised in the scorecard below.

4. Corporate Plan Scorecard



1. Create more and better jobs and good business growth	6. Every child attends a good school and is successful in learning and work	10. People volunteering and contributing towards stronger communities
2. Increase skills to get more people working	7. Reducing demand through improving access to early help	11. Protecting the borough for future generations
3. Develop a vibrant town centre	8. Children and adults are safe from harm	12. Customers can contact us easily and use more services online
4. Strengthen our visitor economy	9. People are healthier, happier, independent and active	
5. Create more and better housing		

Key – The ratings are based upon the performance indicators that relate to each Corporate Plan outcome and 2020 Outcome Framework achievement to provide a rounded picture of performance, including financial performance.

- R** Performance against majority of indicators is below target for this point of the year
- A** Performance is mixed, some indicators will be on track to achieve targets and others will require improvement to achieve targets
- G** Performance against majority of indicators is in line with targets for this point of the year

5. Progress against Priorities and Performance Measures

5.1 The Q4 position for each priority area is detailed in the Corporate Performance Report, which includes both the data and supporting narrative. The Q4/Year-end Corporate Performance Dashboard can be accessed via this link:

<https://app.powerbi.com/view?r=eyJrljoiMmZiZWZkZGltYjVhNi00MTUwLWEzMjktZGFimZjOWRmZWVmliwidCI6ImJhNmEyNDcxLTMzNDAtNDMxNC1hOTY5LTQ4ZDhjZGM0YzRmOCIsImMiOjh9>

10. Consultations

- 10.1 Consultations have taken place with a number of officers from all Directorates within the council who have contributed to the report and its content.
- 10.2 Consultation has also taken place with all members of the Senior Management Team who have collectively reviewed the report.

11. Risk Management Issues

11.1 The report identifies a number of performance issues and risks as an underlying consideration throughout the report under each of the outcomes.

If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made.

OUR VISION
WORKING TOGETHER FOR
A BRIGHTER FUTURE
A BETTER BARNLSLEY

Corporate Plan Performance Report

THRIVING &
VIBRANT ECONOMY

PEOPLE ACHIEVING
THEIR
POTENTIAL

STRONG &
RESILIENT COMMUNITIES



Quarter 4 January – March 2020

Welcome to Our Corporate Plan Performance Report

The council's Corporate Plan for 2017-20 sets out what we aim to achieve over the next three years to improve outcomes for our customers and the community. It explains what we want to do, how we plan to do it, and how we'll measure whether we're on track to achieve it. We have extended the plan through to April 2021. We feel that specific areas warrant greater attention, emphasis, and possibly resources, to influence other areas of activity and make the greatest impact overall, so this is where we'll focus our performance management and reporting arrangements to keep a closer eye on how well we're doing.

Our three main priorities are:






Each priority is broken down into outcomes, which are long term and sustainable benefits that support the overall success of the priority. For each outcome there are performance indicators (PIs) which are the activities that we measure to understand whether we're on track to achieve it.

This report provides an overview on how we are performing for the quarter. It should be read in partnership with the accompanying performance Data table (a link to which is available on the last page of this report).

Throughout the document you will see that some of the figures are coloured differently. This “RAG (Red, Amber or Green) Rating” indicates how we are performing against our targets and is explained below, where figures are not coloured, there are no targets set but we still want to monitor our performance.

We have highlighted the PIs that are RAG rated as red throughout the report.

	<i>Performance is more than 10% below target for this point of the year</i>
	<i>Performance has been satisfactory and within 10% of the target for this point of the year</i>
	<i>Performance against indicator is in line with targets or better for this point of the year</i>

Corporate Plan Score Card Year End 2019-2020



The ratings are based upon the performance indicators that relate to each Corporate Plan outcome to provide a rounded picture of performance, including financial performance. At year end, individual indicators are mostly given either a red or green RAG dependent upon targets being met or not. In exceptional cases we may assign an amber rating where the target is missed by a narrow margin.

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1. Create more and better jobs and good business growth	6. Every child attends a good school and is successful in learning and work	10. People volunteering and contributing towards stronger communities
2. Increase skills to get more people working	7. Reducing demand through improving access to early help	11. Protecting the borough for future generations
3. Develop a vibrant Town Centre	8. Children and adults are safe from harm	12. Customers can contact us easily and use more services online
4. Strengthen our visitor economy	9. People are healthier, happier, independent and active	
5. Create more and better housing		

- R** Performance against majority of indicators is below target for this point of the year
- A** Performance is mixed, some indicators will be on track to achieve targets and others will require improvement to achieve targets
- G** Performance against majority of indicators is in line with targets for this point of the year

Outcome 1 - Create more & better jobs & good business growth

We've helped **33** new businesses to start trading in Q4 resulting in 96% of the annual target being achieved. We have also supported **37** businesses to expand, achieving 94% of the target. Our work with the private sector in Q4 has created **638** jobs for the borough, which means we have met and over-achieved this target. 26% of jobs created in Q4 were associated with the boroughs SME businesses, compared to 45% coming from the boroughs large companies. 22% were associated with inward investment activity. The support of the Enterprising Barnsley programme continues to make a significant contribution towards the ongoing rebalancing of the economy, with 40% of all jobs created being classed as "better jobs".

In Q4, **12** companies have chosen to relocate to Barnsley. Despite Brexit uncertainty and COVID-19 implications, 97% of this target has been achieved. These investors have occupied over 217,350 sqft of floorspace, helping to create over 142 new jobs and securing over £10.1 million of private sector investment into the borough.

CityFibre Broadband investment

CityFibre, the UK's third national digital infrastructure platform, have announced their plans for a full fibre commercial rollout in Barnsley as part of its up to £4bn Gigabit City Investment Programme. The rollout will benefit Barnsley residents and businesses, bringing forward much welcomed private investment into the borough. With full-fibre broadband enabling speeds of 1 Gigabit (1000Mbps), this investment will provide a future-proof network that will support the digital needs of homes, businesses, and 5G next generation mobile networks for generations.

Planning Applications

100% performance in Q4, resulting in a 2019/20 outturn of 95.7% against a target of 85%. The number of major applications in Q4 was below average, based on the past 5 years, but all were determined within time.

Inward Investment

By the end of Q4, 55% of the total floorspace uptake has been attributed to Inward Investment activity.

Inward investment has been secured through the successful lettings at PIF Funded Enterprise 36, and the long term vacant unit at Fall Bank Industrial Estate, together with a number of smaller units at Mitchells Enterprise Centre, and MWS accommodation at Kendray, Oakwell, BBIC and the DMC. Over 39,111 sqft is currently under offer, so it is clear that additional inward investment will be secured by the end of the financial year.

Despite this high performance, 31% of all enquiries closed due to no premises being available and the ongoing issue of lack of stock continuing to constrain economic growth.

Covid-19 Support to Businesses

In order to quickly support and protect businesses in Barnsley, Barnsley Council has to date paid out over £19M to over 1762 businesses in Barnsley in business grants ahead of receiving money from central government which arrived on Thursday 2 April. Working with the council's finance team, a process was quickly established to drive grant enquiries to an online form, resulting in faster payouts to support Barnsley's economy and hardworking residents who found themselves needing support.



Outcome 2 – Increase skills to get more people working

A total of 24 apprentices started on the programme in Q4, equating to **1.11%** of our workforce. We also have an additional 4 apprenticeships that started in Quarter 3 but are still awaiting training providers to finalise payments.

The number of 16 & 17 year olds on apprenticeships is currently performing well. At Q4 the percentage of young people engaged in an apprenticeship is **7.6%**. In terms of benchmark comparator data (Nov 2019), Barnsley continues to outperform Yorkshire and Humber at 6.9% and national at 5.1%.

Working in partnership with Social Care Leaver's aged 19, 20 and 21, we have achieved a year-end return of **65.6%** participation against a target of 65% and an improvement of 3.1% on 2019 data.

Engagement was lowest for 21 year olds (52.2%), compared with 70.8% for 20yr olds and 76.5% for 19yr olds. Performance for this indicator is reported cumulatively; therefore the figure for Q4 incorporates the cohort of care leavers from Q1 to Q3 also. The year-end outturn of 65.6% will likely place Barnsley ahead of most benchmark comparators, but this will not be confirmed until October upon publication of national DfE data.

Q4 performance on employment opportunities for those with learning disabilities is **5.5%** which means that results are now above target and far closer to national performance.

To support young people's participation in learning, the TIAG Team, with our MI officer, have been working hard throughout December, January and February to track the destinations of all Y12 and Y13s resident in the borough in readiness for the annual publication of the NEET Scorecard. Using a variety of methods, including an intensive evening call centre approach, we have managed to achieve a 3-month average (Dec 19, Jan & Feb 20) of **4.1%** which is 0.8% below 2019 data which may possibly place Barnsley in the 2nd Quintile promoted from quintile 3 (based on Scorecard data from 2019).

Pathways to Progression

In February, our TIAG Team worked with the Construction Skills Village, to deliver a CITB Health, Safety and Environment Test to a group of young people who were NEET in order to support them to gain employment. The HSE Test is a pre-requisite for any individual applying for a Construction Skills Certification Scheme (CSCS) Card in order to gain work in the industry. Working with Construction Skills Village tutors and supported by TIAG Personal Advisers, young people were supported to gain an insight into the industry and different occupational sectors as well as the skills and knowledge they need to work safely in the industry. Twelve young people attended and all of them passed the HSE Test. Work is now underway to help them apply for their CSCS card before they can start to gain work in the industry.

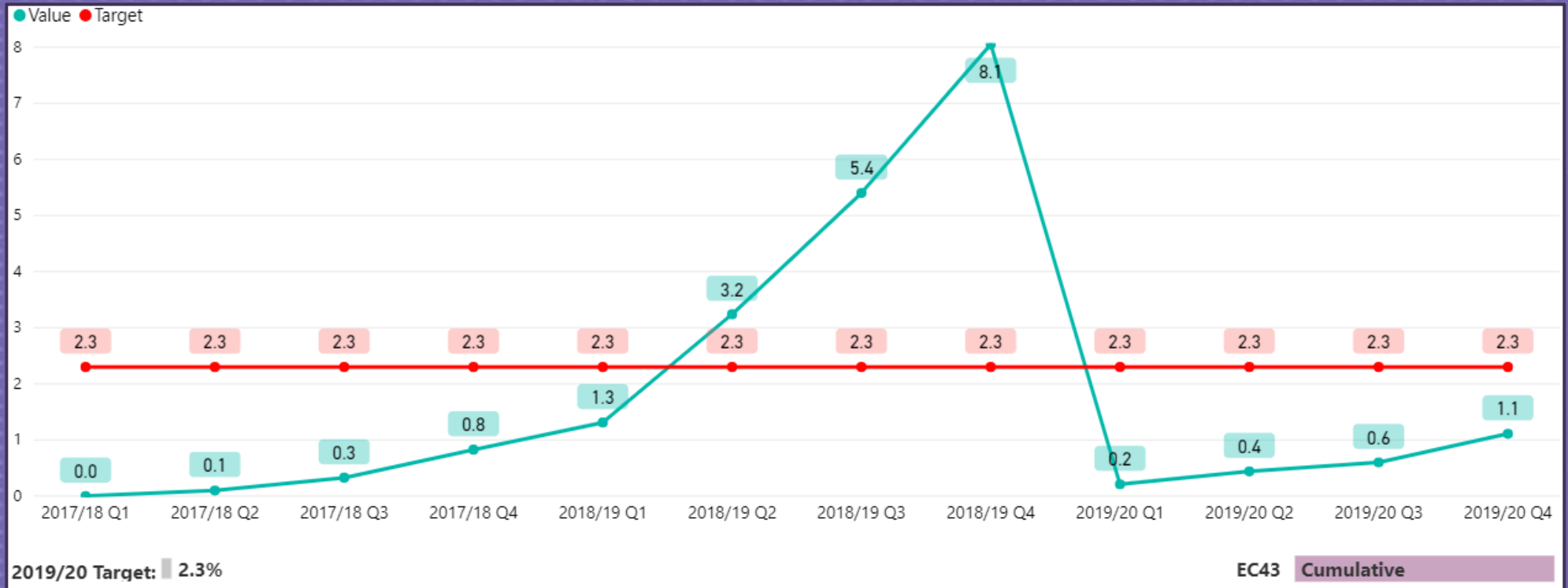
The percentage of the working age population with a Level 2+ qualification is at **71.9%** which means we continue to close the gap with regional and national figures.

The percentage of the working age population with a Level 3+ qualification is 51.7%, surpassing the target of 48% and continuing to close the gap with regional and national figures.

The percentage of the working age population with a Level 4+ qualification is **26.6%** taking us over the target of 24%



EC43 Number of apprentice starts each year as a percentage of the Council workforce



48 Employees have been selected to undertake the Future Leaders programme, which was scheduled to commence before the end of Q4. Due to the COVID-19 outbreak it has been impossible to start this programme and a decision has been made to delay this until further notice.

We also have an additional 6 apprenticeships that should have started in Quarter 4 but due to the COVID-19 outbreak this has not been possible. This means we have not been able to achieve 2.3% Public Sector Target for 2019/20.

Outcome 3 – Develop a vibrant town centre

Unfortunately the impact of COVID-19 has had a significant impact on the town centre footfall in March. We have fallen short of the target as a consequence of this. Footfall was **1,470,102** in Q4.

87% of town centre units are occupied and **83%** of market stalls (target 95%). Occupancy was steadily increasing as the market establishes itself and the Glassworks scheme starts to come online. Market Kitchen is 100% occupied. There is now a growing interest in the ground floor Food Hall and Q4 saw some additional lets in this location. The rent reduction on the first floor has seen two new units let and we are looking to develop a youth enterprise zone in this location to develop interest in remaining units.

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Purple Flag Status for the Town Centre

Barnsley town centre continues to set itself apart from other high streets having been awarded with prestigious Purple Flag status. This identifies the town centre as offering an entertaining, diverse, safe and enjoyable night out. Barnsley joins only three other towns in the Yorkshire region to gain Purple Flag status; those include Leeds, Sheffield and Halifax.

The Purple Flag has a number of benefits for towns, with the associated raised profile and public image contributing to increased expenditure and lower crime and anti-social behaviour as well as a more successful and diverse economy in the longer term.

The accreditation was achieved thanks to a number of measures put in place by Barnsley Council, including tackling binge drinking.



Market Kitchen features in Yorkshire Good Food Guide

In January, Market Kitchen featured in a great piece in the Yorkshire Good Food Guide, highlighting the overwhelmingly positive response we have seen so far. The article concludes “It’s safe to say that the public has truly embraced the new site, and with an ever-expanding range of customers, Bansley’s Market Kitchen caters for anyone and everyone. With the rest of the development set for completion in 2021, named in honour of the town’s industrial heritage, watch this space as The Glassworks puts Barnsley firmly on the cultural map.”

February saw the Opening of Meze – an Offshoot of the popular local Mediterranean/Turkish restaurant the Lemon Tree.



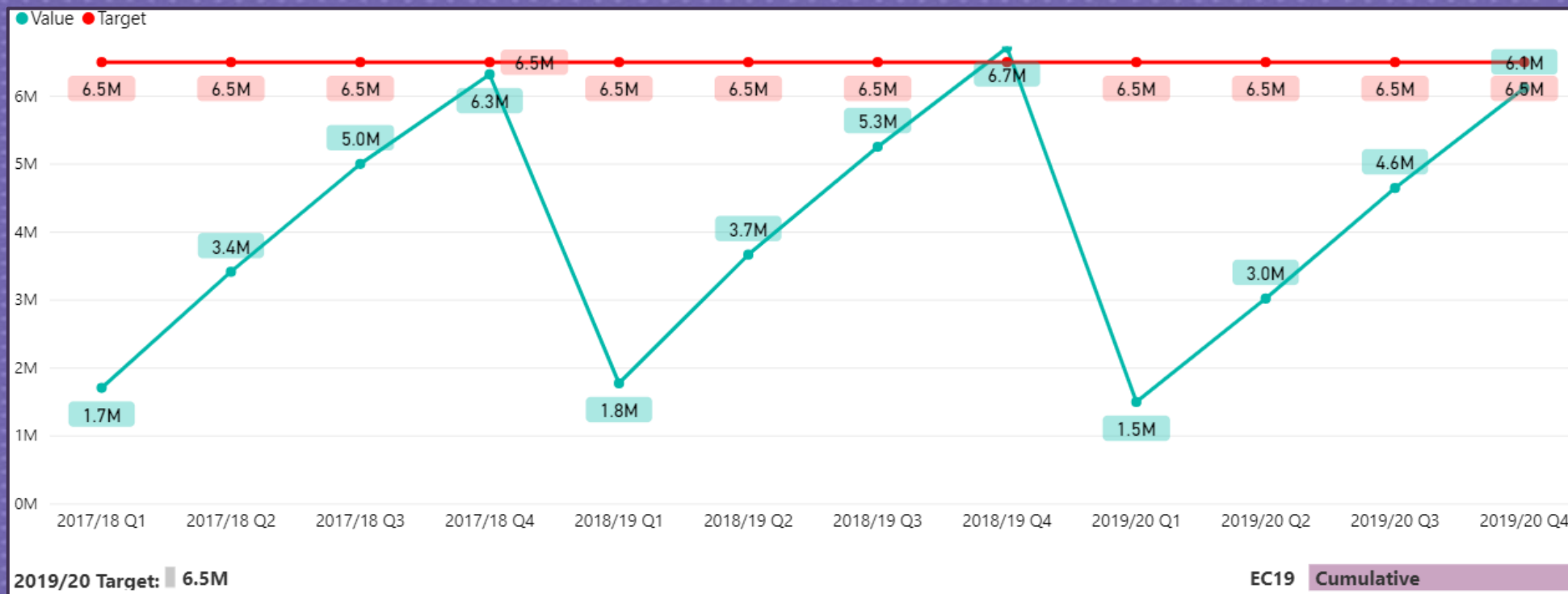
Tour De Yorkshire Roadshow

A number of Tour de Yorkshire pre-event activities took place in February and March including the first Tour De Yorkshire roadshow with Welcome to Yorkshire. The roadshow was held at the Town Hall and included discussions on the event information and Information on how residents could get Involved in the race passing through Town. Barnsley would have hosted the Women’s stage 2 and men’s stage 3 on Saturday 2nd May, but the tour has now been postponed following the outbreak of the coronavirus.





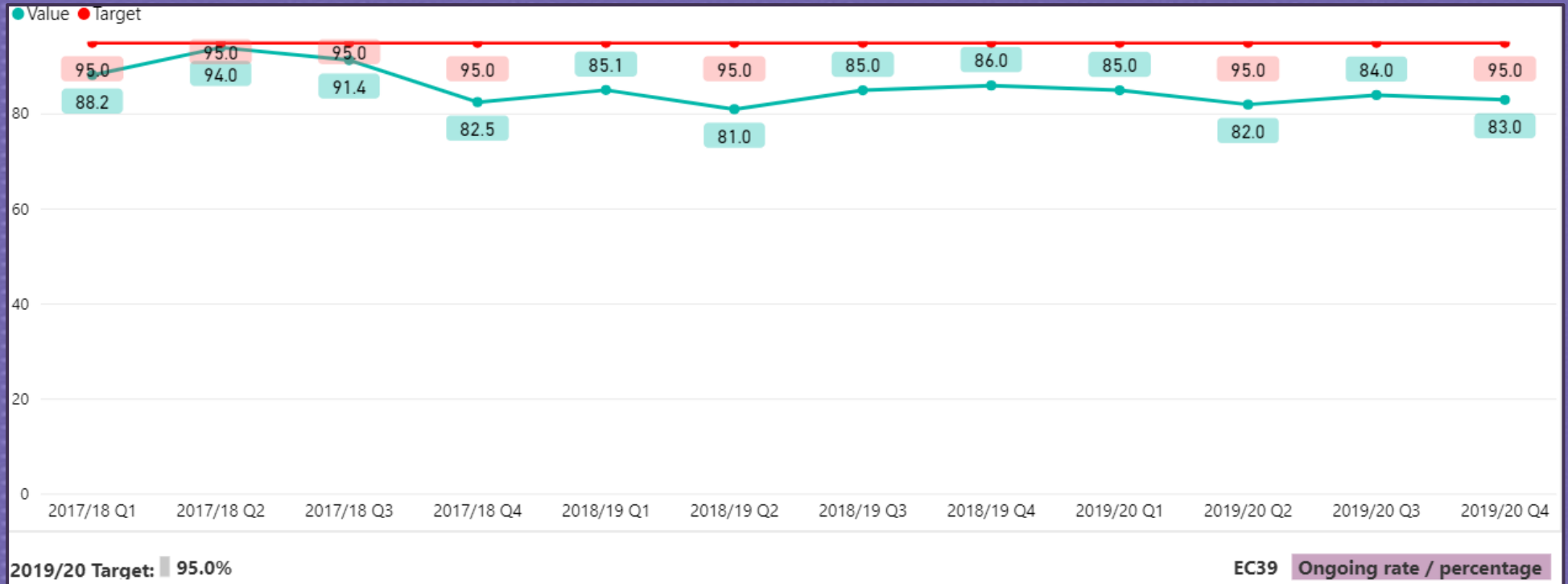
EC19: Footfall in Barnsley Town Centre



Since November 2019 with the opening of Market Kitchen footfall had been showing an increase on the previous year. Had this growth continued into March we would have achieved 1,710,812 for this quarter, taking the annual to 6,360,172 just short of the annual target.



EC39: Occupancy level of town centre markets



There is a slight decrease since Q3 in the overall position due to the closure of a some businesses, and the delayed openings of some new businesses following the COVID-19 non-essential business closures.

BARNSELEY MUSEUMS

Barnsley Museums has witnessed a record breaking year and has welcomed over 1.3 million visitors across its venues with the addition this year of Wentworth Castle Gardens.

Quarter 4 performance was heavily affected by Covid-19 and extremes of weather both of which led to site closures across the six venues. Covid-19 closures led to a loss of between 40,000-70,000 visitors in March. Wentworth Castle Gardens exceeded its targets during Quarter 4 and continues to build on its positive start. The service as a whole shows year on year growth of over 5%.

A total of **212,140** people visited our museums contributing an estimated **£4.6 million** to the local economy. Wentworth Castle Gardens contribution to the overall quarter 4 figures was £406,381.



Transpennine Trail usage was **76,677** at Q4. The year-end out-turn is 535,970 against a target of 420,000. Despite the very wet winter of 2019/20, and also the Covid-19 restrictions during mid to late March, figures still show an overall increase in TPT usage when compared with the same period in 2018/19.



'Age of Revolution – animating the Earl's Great Engine'

The Barnsley Museums Learning team worked with Year 5 pupils from local school Jump Primary on this 'Age of Revolution' project to animate and project the internal workings of the Newcomen Beam Engine onto the external wall of its building at Elsecar Heritage Centre. Working with creative artists Wayne Sables and Steve Pool, pupils used iPads to draw and animate their own versions of the engine, before using projection mapping software to produce the final product. The pupils' work was showcased at a celebration event at Elsecar Heritage Centre where the projections and films created during the project were shown.



Cooper Cottage Development

The Cooper Cottage was an unused derelict building to the rear entrance of the Cooper Gallery in Barnsley. The building was transformed thanks to funding from Arts Council England, and Barnsley Museums and Heritage Trust. A new flexible multifunctional space was created downstairs allowing for provision of a new café, gallery space for artists to display and sell their work and space for small self-contained events in the cottage itself or in the garden. Three artists' studios were created for rent in the upstairs area which provide much needed facilities for local artists and support for the creative industries in Barnsley. The public garden to the front of the cottage was transformed by the addition of infrastructure to allow for digital art forms such as film commissions, thereby extending the gallery offer and creating a more vibrant space.



Outcome 5 – Create more & better housing

263 New homes have been built in Q4, exceeding our year-end total by 66. **76** of these are affordable homes.



Affordable homes completions consist of:

- 54 units at Catherines Walk, Athersley South
- 10 units at Bondfield Crescent, Wombwell
- 4 remainin Council build bungalows, Royston
- 8 units from Berneslai Homes acquisition scheme.

23.84 days

is the Berneslai Homes average property void time. At the end of this year we see the lowest year-end void rent loss figure that has ever been reported.

97.48%

Is the Berneslai Homes rental collection rate

96%

of our housing stock meets Barnsley Decent Homes Standard

28

empty properties have been brought back into use in Q4. This year we have exceeded the target by 40 properties.

Affordable Homes Spotlight – Catherine’s Walk Athersley

These have been developed by Leeds and Yorkshire Housing Association. This scheme of 54 affordable homes (49 affordable rent and 5 shared-ownership) completed in March 2020.

In line with the Council’s nominations agreement, all of the affordable rented homes were allocated to applicants on the Council’s housing register.



Outcome 6 – Every child attends a good school and is successful in learning and work

Ofsted Ratings – Education

The proportion of pupils attending schools and settings judged good or outstanding by Ofsted is **73.4%**. This is an improvement on the Q3 figure of 68.2% but remains below the latest available national figure of 84.4%. However it is above the regional figure of 70.4% which is based on inspections up to the end of March 2020. 78.6% of primary school pupils attend settings that are judged good or outstanding whilst 63.4% of secondary school pupils now attend good or outstanding settings (6 out of 10 schools).

Early Years settings in the Barnsley borough continue to achieve above national average outcomes at their Ofsted inspections.

Currently, **99%** of childcare providers have either a good or outstanding outcome compared to 96% nationally and 97% regionally.

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Take up of two year old's entitlement is now at **73.4%** taking us just over target. We have an action plan in place to increase take up during the forthcoming financial year.

Barnsley's Attainment 8 score increased from 42.5 to **44.1** in 2019 and is now just -0.6 points below the national average of 44.7. The increase of 1.6 points seen by Barnsley is higher than the increase seen nationally (+0.2), regionally (+0.3) and our statistical neighbour average (+0.4).

Barnsley's Progress 8 score increased from -0.15 to **-0.08** in 2019 but remains below the national average of -0.03 for state funded schools. There was no change in the regional average of -0.02 but an increase in the statistical neighbour average from -0.27 to -0.22.

The validated data shows that the Attainment 8 score of our disadvantaged pupils increased from 33.9 in 2018 to **35.8** in 2019. As a result the gap to the national average for all pupils has closed from -10.6 to -8.9.

65.9% of Education, Health and Care Plans were issued within 20 weeks without exception. Although this is a decrease from the figure reported in Q3 it remains above the latest available national average of 60.1%.

Attendance in Barnsley Primary schools for the academic year 2018/19 was **95.5%**. This is an improvement on 95.4% in 2017/18. However, there was a greater national increase to 96.0% resulting in the gap to national increasing to -0.5 percentage points.

Attendance in Barnsley Secondary schools for the academic year 2018/19 was **93.5%** - a decrease of 0.1 percentage points on 2017/18 whilst national remained at 94.5%. As a result the LA is now -1 percentage point below national.

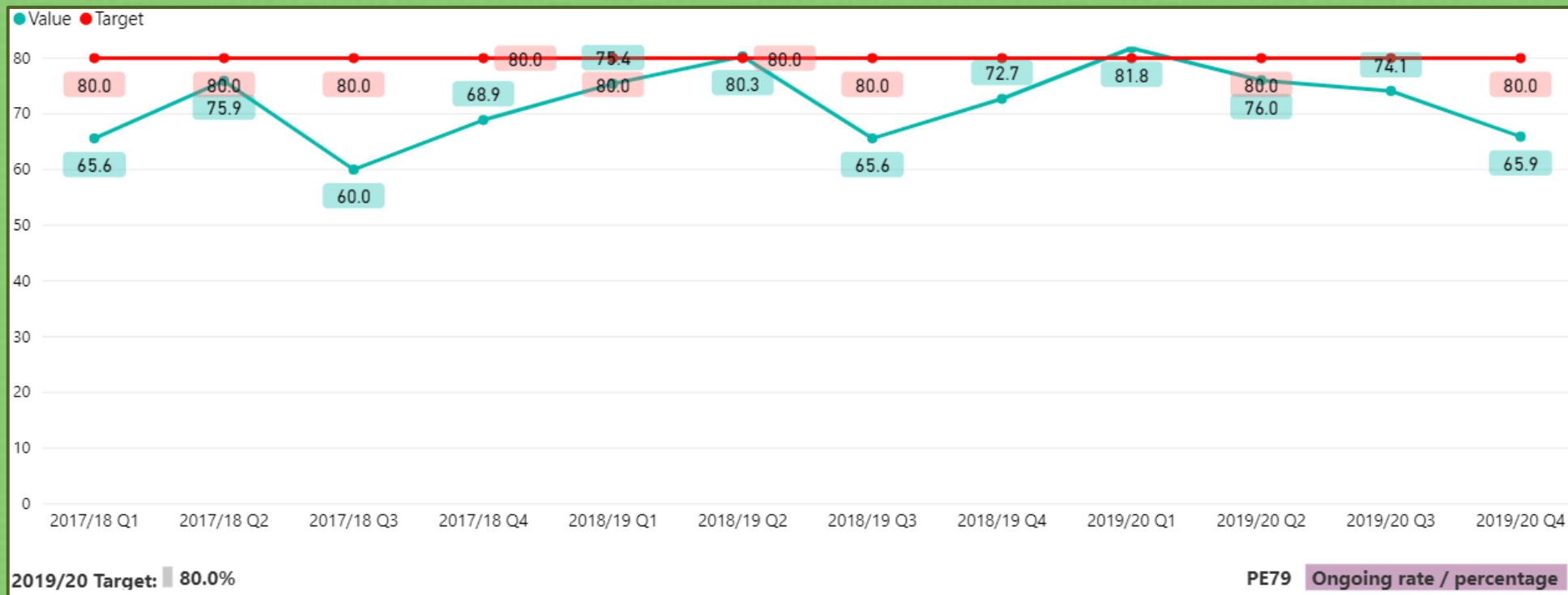
4 schools had a KS4 progress score that was above average. This is an improvement on the 3 schools in 2018.

41.5% of Barnsley students achieved a strong pass in The Basics in 2019, an increase of 2.3 percentage points on the previous year. This increase puts Barnsley above the national average of 40.1% for the very first time.

3 Barnsley secondary schools had a KS4 progress score that was classed as below average. This is an improvement on 2018 when 4 schools were below average.



PE79: Education Health and Care Plans (excluding exceptions) completed within 20 weeks



The target for 2019/20 was ambitious and well above the latest national benchmark. Timeliness of plans remains a key focus of our SEND Improvement plan and the council's additional investment to increase capacity is expected to lead to an improvement in performance to ensure that we continue to maintain this positive position. Local data covering the period we will be benchmarked against shows a further increase and it is highly likely that we will remain above national once 2019 data is published later this year.



PE4: Primary School Attendance



Despite the slight improvement in the attendance of pupils in Barnsley Primary schools the gap with national has increased. Improving attendance is a focus area of the Barnsley Alliance Improvement Strategy and the recruitment of an Education Welfare Officer for SEND pupils will support this further.



PE5: Secondary School Attendance



There was a slight decrease in the attendance of pupils in Barnsley Secondary schools in comparison to no change nationally. Improving attendance is a focus area of the Barnsley Alliance Improvement Strategy and the recruitment of an Education Welfare Officer for SEND pupils will support this further.

Outcome 7 – Reducing demand through improving access to early help

Reduction on first time entrants into Youth Justice System

Latest available data shows that **34** young people entered the Youth Justice system for the first time (October 2018 to September 2019). This is a reduction on the 56 pupils reported for the same period the year before.

In terms of the rate per 100,000 of the age 10-17 population, at 157, Barnsley is below the England average of 220 and the Yorkshire average of 229. Barnsley also saw a much greater reduction in comparison to the previous year at -41.3% in comparison to -12.9% for England and -11.9% for Yorkshire.

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Troubled Families

The number of claims made to DCLG for significant and sustained improvement is **389** at Q4.

Re-ablement

53% of re-ablement clients completed the programme in Q4 with no long term needs. This measure is above target.

Barnsley is also performing above the national average for patients still at home 91 days following reablement at 90.5% (National figure 82.4%).



Direct Payments



42.5% of adult social care clients were in receipt of direct payments in Q4. The spot purchase project has meant a reduction in the number of those receiving a direct payments, therefore we have not met the target for this year.

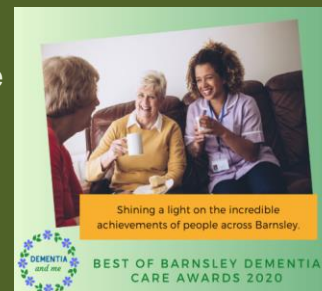
Timeliness of Adult Social Care Reviews

Current performance represents a marked improvement across the year so far. Barnsley's performance of **92.8%** far exceeds the national average of 61% and is currently the second best performance among regional ADASS groups.

Barnsley Dementia care services celebrated at awards ceremony

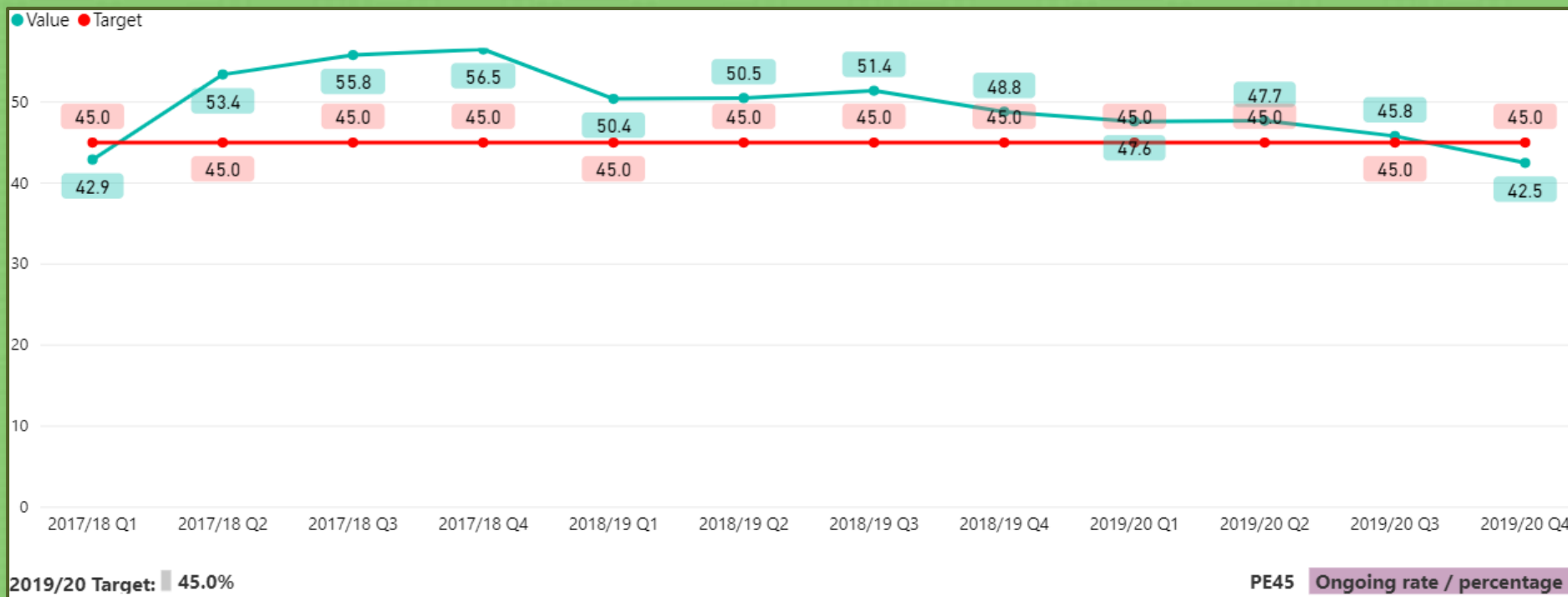
Barnsley's first-ever Dementia awards ceremony was held in January and saw professionals and volunteers in the health and social care sectors come together at Barnsley Metrodome to celebrate the best of Barnsley Dementia care services.

National, regional and local speakers brought delegates up to date with the latest dementia research and future plans. There was also a discussion on what services are doing to meet the needs of people living with Dementia and their carers in Barnsley. The day finished with an awards ceremony for categories like 'Best of Barnsley Residential Care Manager Award' and 'Best of Barnsley Dementia Support Volunteer Award'.





PE45: Percentage of clients in receipt of direct payments



We have seen a drop in Q4 to 42.5% which means we have missed the year-end target by 7.5%.

Outcome 8 – Children and adults are safe from harm

12.3 % of referrals in to children’s social care were repeat referrals in Q4 against a target to remain under 18%. This is the lowest reported re-referral rate for more than two years and marks a significant improvement in performance, highlighted by year-to-date data which is below target at 17%.

28.7% of assessments for children’s social care were carried out within 20 days of referral in Q4. Performance has deteriorated from Q3 and consequently year-to-date performance has dropped to 34.2%, taking us just under the target of 35%

Excellent performance continues on S47 investigations with 92 of 102 **(91.2%)** proceeding to initial child protection conference within 15 days. This is well above the year end target, and the last six months has seen some of the best performance ever recorded. For the year to date, 89.4% were held within timescales, well above the year-end target of 60%.

12 children **(12.8 %)** were subject to a child protection plan for a second time in Q4. Performance improved slightly in Q4 after spiking in Q3, but is still above the 10% year-end target.

91.7% of looked after Children were in family fostering placements at the end of Q4, against our target of 90.7%.

We have seen an increase in anti-social behaviour incidents in Q4 to **1,206**, although we are still well within target for the year. The figures do not show a dramatic increase in any particular ward, with exception of an increase in the PSPO area. The Council in partnership with SYP has taken prompt and decisive intervention measures to respond to a spike associated in ASB specifically involving young people in the town centre. Key locations including the library, interchange and fast food outlets were identified and a full list of individuals involved for whom we have developed intervention plans.

During this recent period of lockdown, there have been increased reports of ASB from members of the public reporting groups of people who are not abiding by the social distancing guidelines. With the development of an online portal to report COVID-19 related incidents, we expect to see a decrease at Q1 of 2020/21.

364 people aged 65+, and **15** people aged 18-64 have been permanently admitted to residential and nursing care in Q4. Both of these are within target at year-end.

Delayed transfers of care attributable to Social Services was **0.3** per 100,000 population at Q4 against a target of 0.7. Performance ranks in the top 15 authorities nationally.

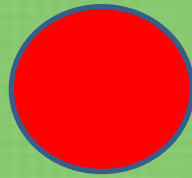
94.9% of Adult Safeguarding Section 42 decisions were made within 72 hours. Performance has been above target for the whole of the financial year. The average time of one day to make a decision represents the best performance among regional ADASS groups.

In Q4, we have successfully prevented homelessness in a further **148** cases. Our year-end figure is 606 against a target of 240.

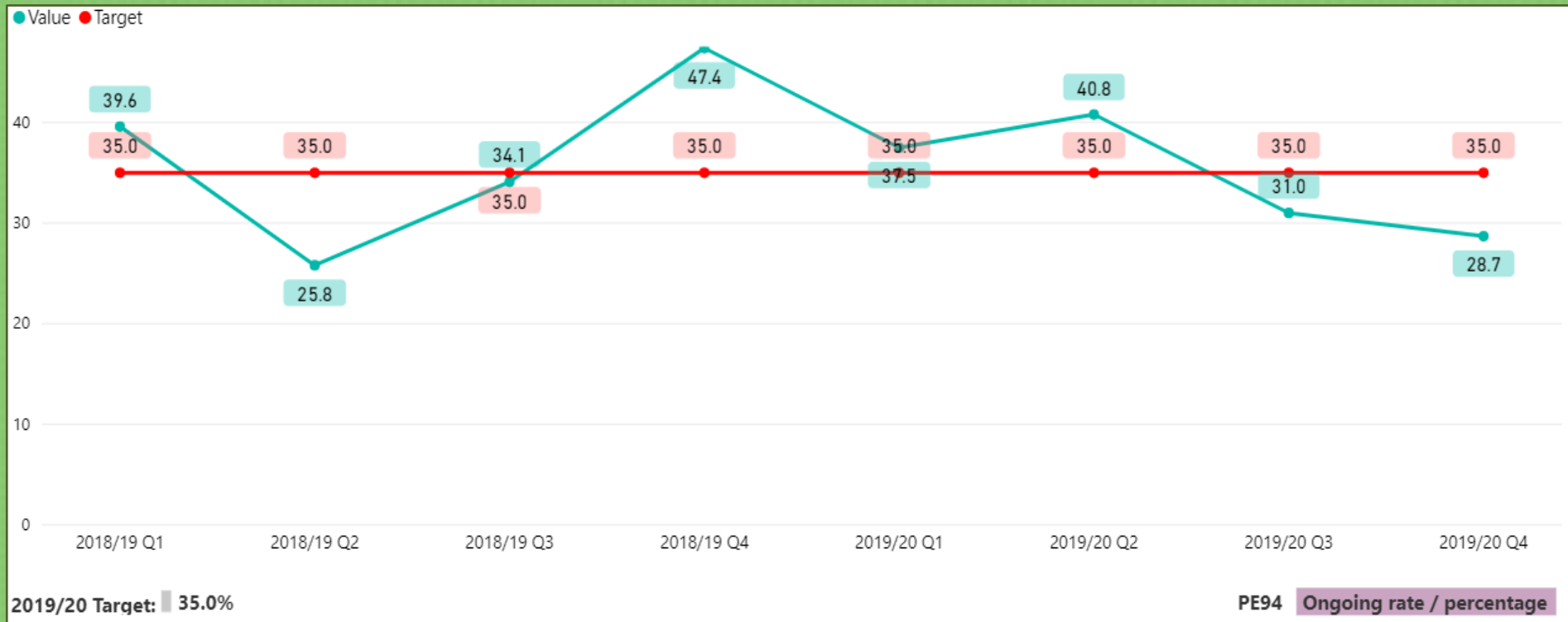
Speak Up Campaign

Barnsley Council is reminding residents that IDAS (Independent Domestic Abuse Services) are supporting vulnerable people at risk of harm during social isolation. IDAS is a commissioned service in Barnsley who provide advice and guidance to people and their families that suffer from domestic abuse.

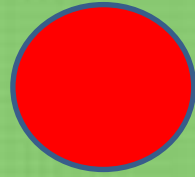




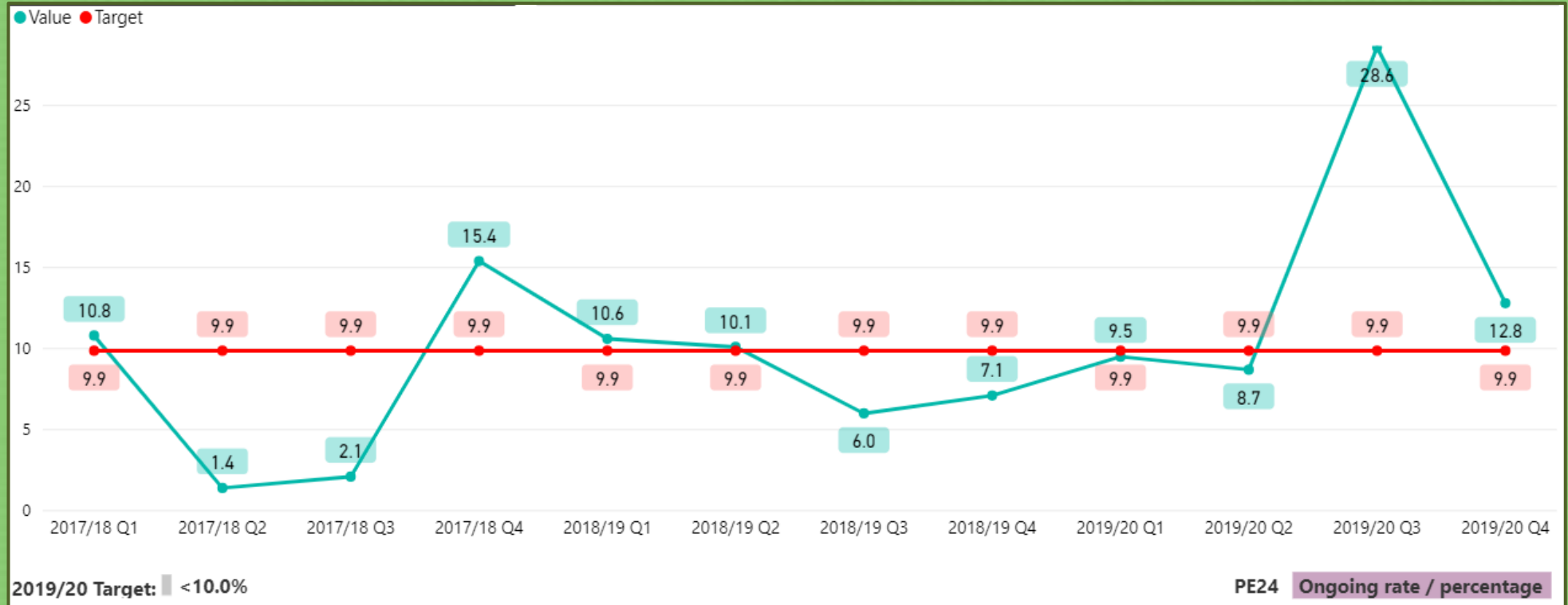
PE94 Percentage of assessments for children's social care carried out within 20 days of referral



Performance has deteriorated from Q3, falling slightly to 28.7% in Q4. Consequently, year to date performance (12 months) has now dropped to 34.2%; just below the year-end target of 35%. However, performance still outranks statistical neighbours (26.4%) and the national average (32%) based on the latest statistical return publications. It is also worth noting that the national timescale is 45 days and we achieved 99.1% performance against this national standard.



PE24 Children becoming the subject of a Child Protection Plan for a second or subsequent time ever



Performance is understood by service, correlating with the general overall increase in CP numbers throughout Q3. Barnsley has performed better than comparators with less subsequent CP plans than statistical neighbours (21%) and the national average (20.8%) based on the latest statistical return publications.

Outcome 9 – People are healthier, happier, independent and active

Decayed Missing or Filled Teeth (DMFT) in Five Year Olds

Oral health is an integral part of health and wellbeing. A healthy mouth and smile means that people can eat, speak and socialise without pain or discomfort. Data taken from the National Dental Epidemiology Survey (2018-2019, PHE) of 5-year-old children has produced the following findings:

- 39.6%, Barnsley is the second highest for the prevalence of dental decay (DMFT) in 5-year-old children in the Yorkshire and Humber region. The regional average is 23.4%.

- Sheffield, Barnsley and Doncaster have the three highest prevalence rates for DMFT across Yorkshire and the Humber.

There has been an increase in DMFT prevalence since 2015. Previously 30.2% of 5-year olds in Barnsley experience tooth decay, this has now increased to 39.6% in 2019.

The number of decayed teeth per child has risen from 1.1 to 1.6 between 2015 and 2019. Barnsley's DMFT rate (1.6) is double the national average of 0.8.

Flu Vaccination Uptake

Increasing the uptake of flu vaccination can prevent death, illness, hospital admissions and ease winter pressures on services. We supported this year's Stay Well This Winter campaign by promoting flu immunisation and offering employees the opportunity to take up a flu vaccination. Government policy recommends that those aged over 65 years and those people who are in at risk groups are immunised against flu. The ambition is for 75% of the population over 65 years of age to be immunised each year. Barnsley achieved a provisional rate in 2019/20 of **73.1%** which is slightly lower than the Y&H rate of 73.7%, but higher than the England rate of 72.4%.



Teenage Conception Rate Per 1,000 15 to 17 Year Olds

Barnsley's 2018 teenage conception rate of **26.3** per 1,000 is higher than the regional and national rates of 19.6 and 16.7 per 1,000 respectively. Whilst we have a high rate in the region, comparing confidence intervals against all the other South Yorkshire local authorities shows that our rate is not significantly different than Sheffield, Doncaster and Rotherham. The current rate is the lowest since 1998 and represents a 56.3% reduction. The rate has decreased rapidly in the past few years and our aspirational target of 31 per 1,000 has been exceeded.

We are updating our teenage pregnancy and sexual health strategy that will be launched at Barnsley's first ever sexual health conference later in the year. The re-commissioning of Spectrum as our provider for integrated sexual health services has presented a fantastic opportunity to retain our relationships and sexual health education (RSE) offer for Barnsley secondary schools. This offer is well received by school staff and students alike. 2080 year 9's (13/14 year olds) received RSE input from Spectrum last year. Evaluations are completed with students at the beginning and end of interventions. 2.63% of students could name five or more methods of contraception at the beginning of the intervention, this rose to 79.25% by the end of the intervention. Good quality RSE is widely evidence based to be a protective factor for teenage conceptions. The new teenage pregnancy strategy will encompass a range of updated evidence-based interventions, including support for parents and professionals to talk to young people about relationships and sex and wider support for young families to improve health and wellbeing outcomes. The new contract with Spectrum will work on the engagement of pharmacies to provide free, emergency hormonal contraception (EHC) to young women under the age of 25. Early engagement with the LPC around this has been promising and this will ensure young people can access emergency contraception when they need it most.



PE93 Percentage of 5 year olds who are free from obvious dental decay

We have:

- Implemented supervised tooth brushing clubs in six BMBC family centres.
- Ad hoc outreach, plus distribution of tooth brushing packs delivered by 0-19 to Primary Schools in areas of need.
- Held a Fizz Free February campaign.
- Prioritised oral health as a health need with the Gypsy and Traveller Health Visitor

We are:

- Continuing investigation into water fluoridation.
- Distributing oral health packs at mandated Health Visit contacts at 1 year and 2.5 years.
- Looking to establish additional targeted supervised tooth brushing clubs in Early Years and School settings dependent upon the outcome of the PHE national consultation on this subject.
- Investigating the potential of a targeted fluoride varnishing programme.

Unfortunately, the onset of Covid-19 has meant that some of our oral health work has had to be put on hold.

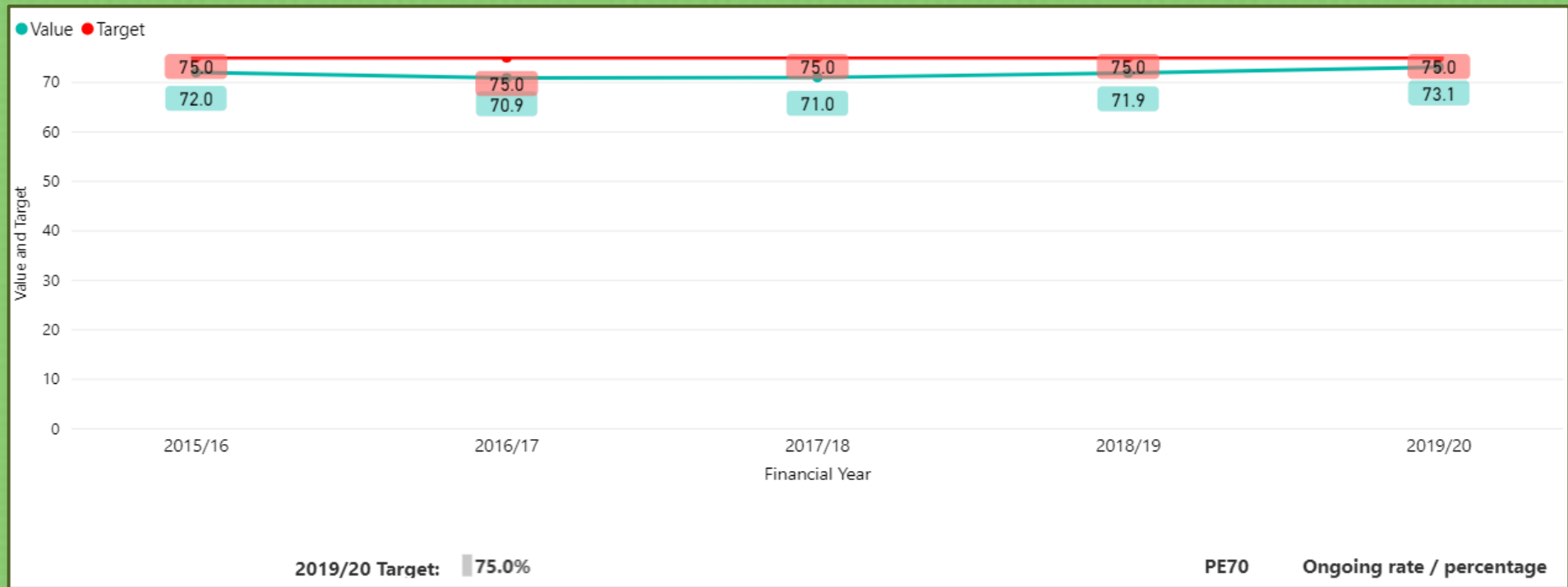


What could we do?

- Through Flexible Commissioning the 0-5 population have been agreed as one of the three priority groups, with dental practices encourage to deliver oral health promotion to this group. This phase of the commission was meant to take shape autumn 2020, but due to Covid-19, it is fair to presume these developments may be delayed. BMBC could work closely with NHSE and practices to design and co-ordinate the oral health promotion.
- From considering the Return On Investment information from PHE, we could look to fund a targeting fluoride varnish programme. The varnish programme is not routinely offered by all dental practices.



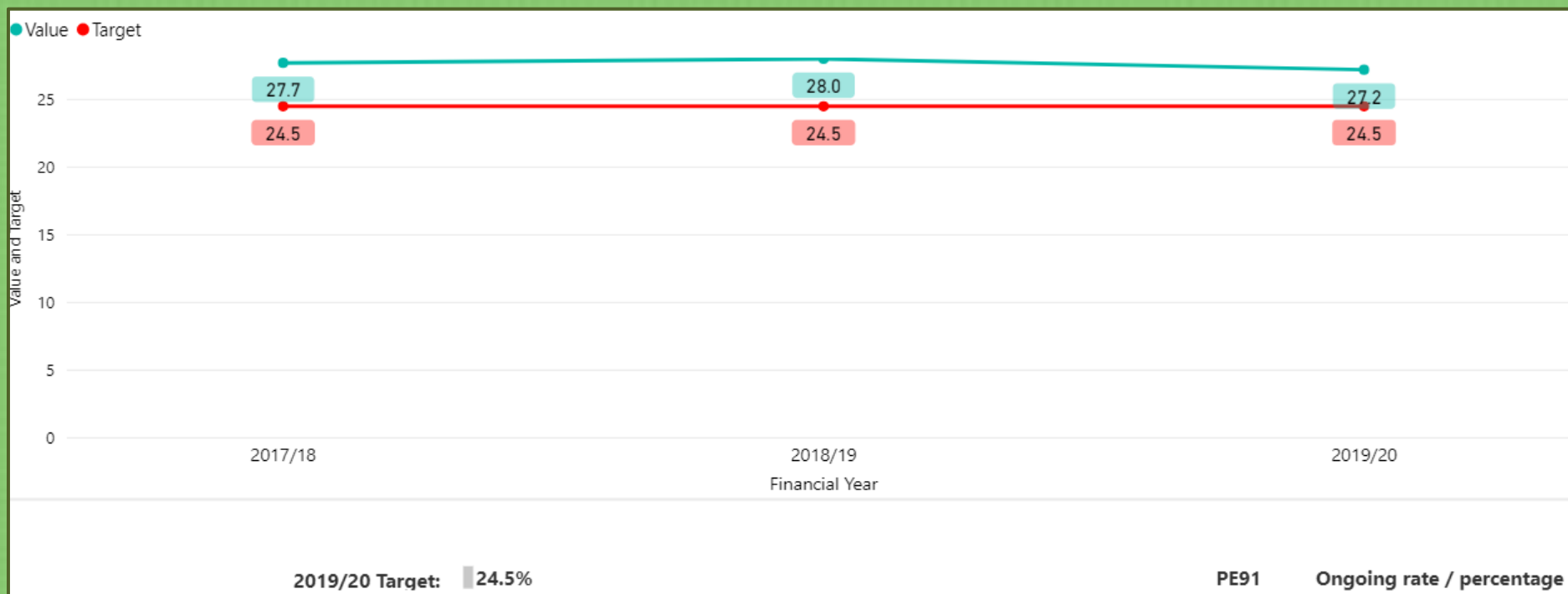
PE 70 Percentage of eligible adults aged 65+ who have received the flu vaccine



The 2019/20 figure of 73.1% is currently a provisional figure, published by PHE on 26 March 2020, so could potentially change slightly when the final report is published.



PE 91 Percentage of inactive people (less than 30 mins activity each week)



This is a nationally collected metric with data released twice in the year. 2019 data is based on the Active Lives Survey (ALS) measure (November 2018-19) which includes adults 16+ and is considered the most accurate measure of physical activity levels. The target of 24.5% is aspirational based on the national average in the ALS. We have seen a decrease of 4% in inactivity levels since the last Active Lives data release (November 2017-18). This level of decrease is joint highest with Doncaster who are a Sport England Local Delivery Pilot (10m investment).

Previous time points have used the figure included in the Public Health Outcomes framework which is a smaller cohort of the Active Lives Survey based on adults 19+. We will be using the full Active Lives measure in 2020/21.

Outcome 10 – People volunteering and contributing towards stronger communities

1,620 people volunteered in their communities in Q4.

It is likely that the take-up new volunteering in the this quarter will be properly reflected in Q1 due to the COVID-19 response where we will see a huge amount of new volunteers emerging to respond to the needs of their communities. We will be able to truly reflect some of this through the work we have been doing as a Council with Community Responders but also through the significant amount of people who have responded through their own means. This will show a huge amount of people who have started volunteering in their local communities who may not have done prior to this.

302 were new volunteers, an increase on the last quarter. Volunteering activity in Q3 equates to **£103,474** equivalent cashable value, with the total for the year just missing the annual target.



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2,718 volunteer hours were completed for Barnsley Museums in Q4, with a cashable equivalent of £36,270.

At year-end the total volunteering hours across Barnsley museums



2019-2020 has been a record-breaking year for the Penistone Ward Alliance, allocating more funding to community groups than ever before. The aim of the Penistone Ward Alliance is to support strong and resilient communities through advice, support and

funding. A total of **7,667** volunteer hours committed to Penistone Ward Alliance funded projects.



SWAT – (Stairfoot Ward Alliance Team) in Action – Joint Environmental Day Hoyle Mill Lane

The Stairfoot Ward Alliance agreed to organise and deliver at least 6 Environmental Days over the year. Working with all our partners (community groups, contracted providers and BMBC officers) an environmental day was arranged in February. The Area Team helped to co-ordinate the day, doing all the planning, inviting the various partners to attend and advising them of what their role would be on the day, doing the risk assessments, signing in sheets and promoting the day to local people. It was important to help promote the work of the Stairfoot Ward Alliance and its partners, clean up a difficult area and to promote volunteering in the area.

A huge difference was made to this area as a result of this initiative, with over 50 bags of rubbish being collected, graffiti removed from some areas, 'no dog fouling signs' being sprayed on the pavements, and a particularly bad alley-way being cleared of dog fouling. 16 volunteers attended the day and information about the District enforcement team and Friends of Stairfoot Group was posted in all the letter boxes.



Outcome 11 – Protecting our borough for future generations

Average Duration of Works on Principal / Major Routes was 3.68 days in Q4.

Durations reduced this quarter, Virgin Media installations were largely completed and durations actively challenged to reduce highway occupation.

In Q4, we derived enough energy from waste to power **3,345** homes. We are on track to comfortably exceed the annual target with our projected figures.

45% of the energy used by the Council was derived from renewable sources. There are still persistent issues with the biomass installations which have prevented us from achieving the target.

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94.8% of household waste was diverted from landfill. This is based only on January's figures.

88.3% of all refuse collections were made on the scheduled day

Covid-19 has had a massive impact on round completion in March. Green and Blue Rounds had to be turned off for a period of time due to the loss of staff because of Covid-19.

A further **55** properties have benefitted from energy efficiency works in Q4.



Following the recovery plan introduced last quarter, installs under the Better Homes Barnsley scheme have increased to a figure of 140 for year end, a shortfall against the expected target of 285.

CO2 emissions have continued to fall from the 2012 baseline of 46,310 tonnes to currently 25,360 tonnes giving a total reduction of **45%**.

The rolling annual average NO2 concentration recorded at our Pogmoor air quality monitoring station was **30** microgrammes per cubic metre for quarter 4 2019-20.

This monitoring station is located adjacent to the A628 Dodworth Road at Pogmoor Crossroads.

The percentage of total highways service cost spent directly on highway repairs (carriageway and footway) is **82.5%** at Q4. This is the average level of performance against this indicator, as measured by APSE.

In Q4 there were **10.19** fly tipping incidents recorded per 1,000 population.

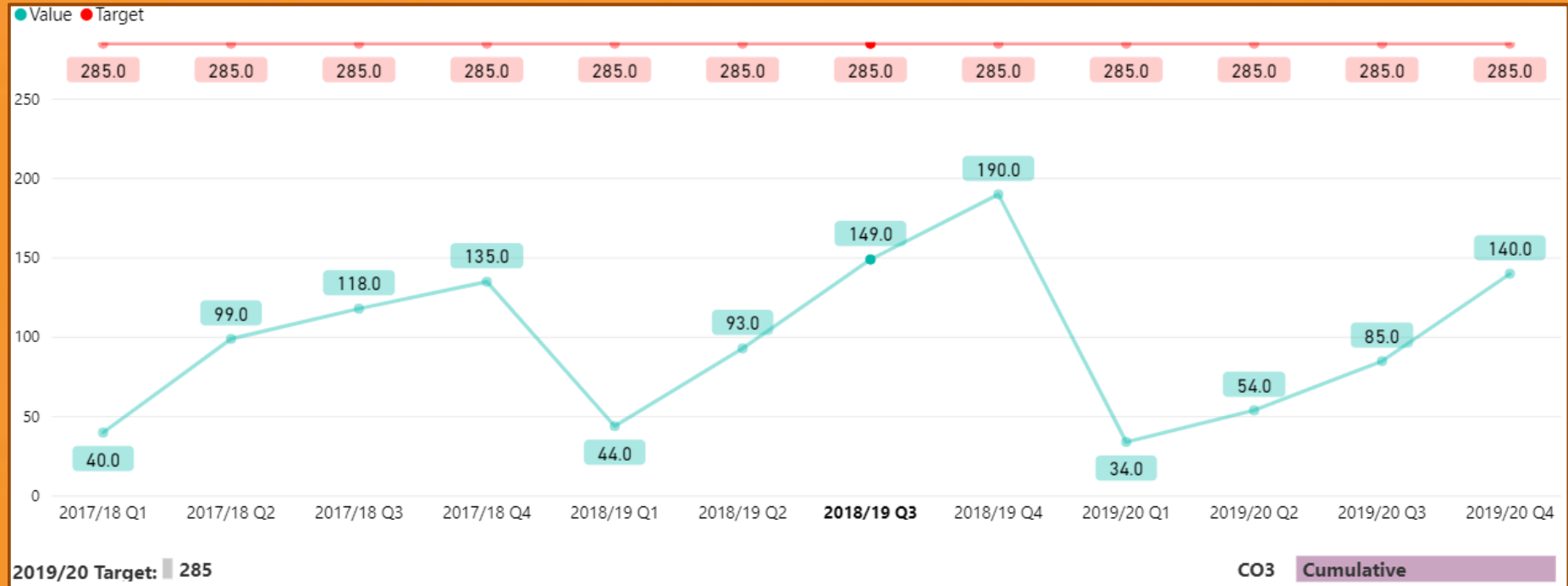


97.5% of category 1 pot holes were repaired within 24 hours

94% of signal faults (traffic lights) were fixed within 24 hours which below our target of 97%



CO2 Increase in energy efficiency of private sector homes (Energy Efficiency Better Homes)

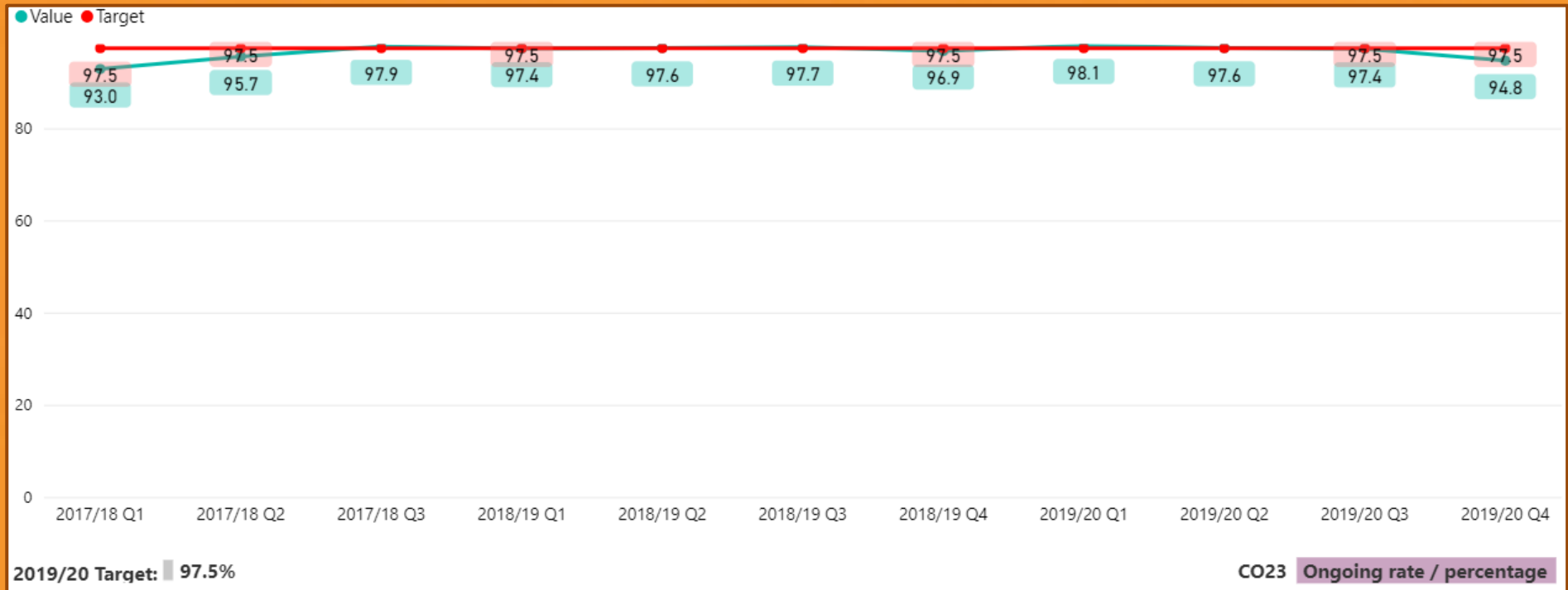


Discussions have been held with Engie, the delivery partner of Better Homes around the issues we have experienced during the year that have led to the failure of Engie to deliver the agreed number of measures. A contract variation has been negotiated that will allow the council to go out to tender to work with other contractors in an attempt to boost delivery of energy efficiency measures moving forwards and also attract additional external funding.

The council will remain in contract with Engie for delivery of the warm homes fund first time central heating systems, which is due to run until August 2021.



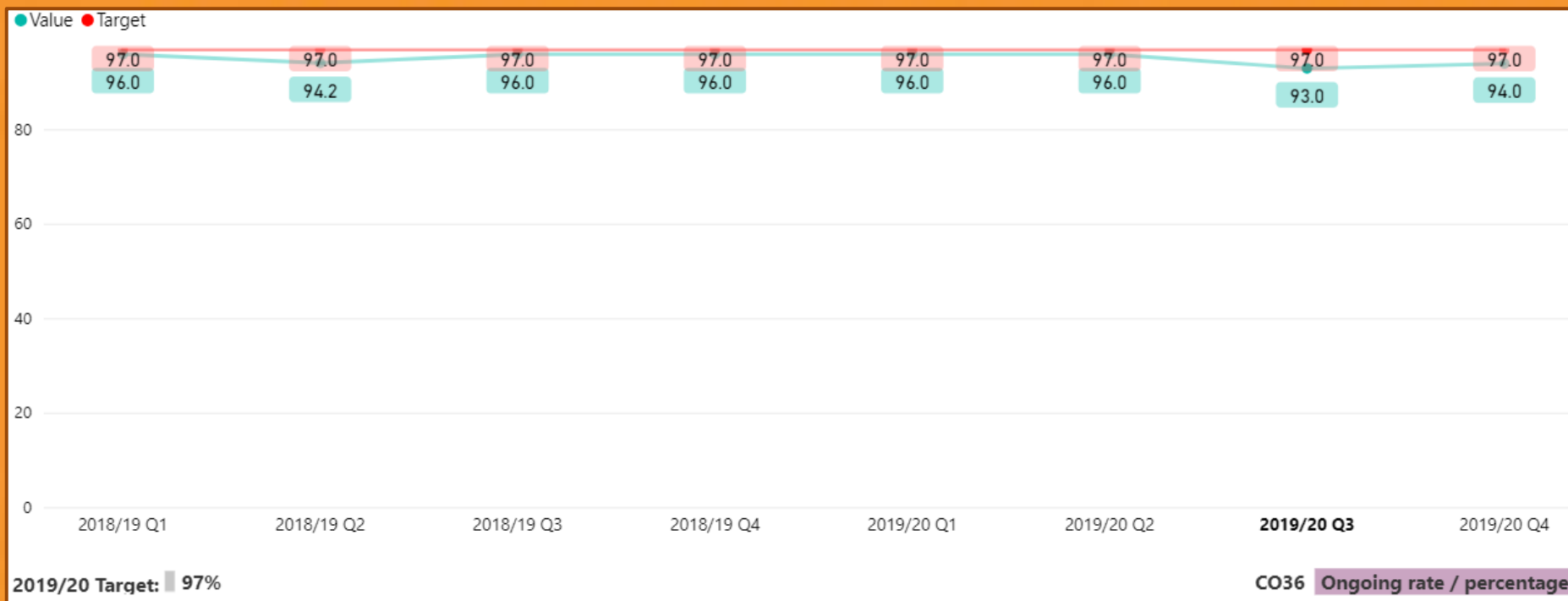
CO23 Percentage of household waste Diverted from landfill



A decrease in Q4 means we have narrowly missed the year-end target. We have yet to receive figures for February and March so this is based on just January's figures. We expect a further decrease in household waste diverted from landfill due to the impact of COVID-19.



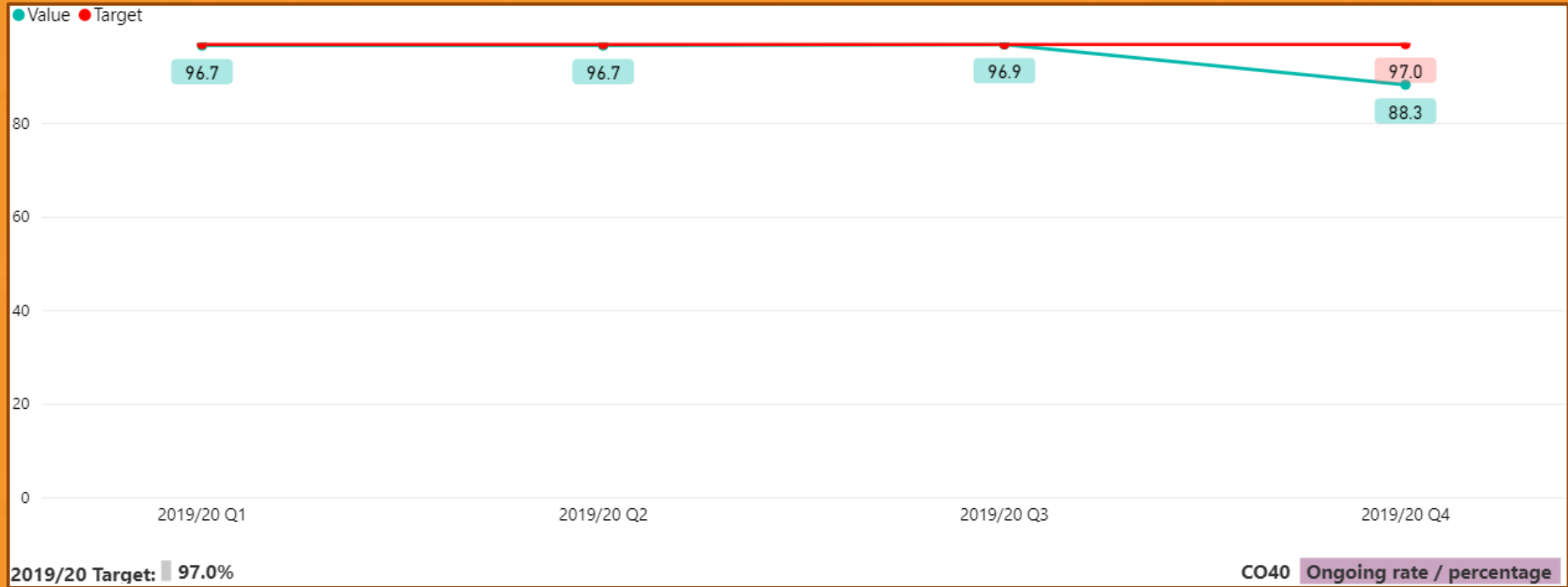
CO36 Percentage of signal faults (traffic lights) fixed within 24 hours



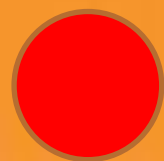
We continue to maintain traffic signals to a high standard but the traffic signal industry in general is struggling to recruit qualified and experienced field maintenance engineers. Council engineering staff are also under more pressure to deliver capital projects, external development works and sit on various project boards and this directs their time and focus away from working on the maintenance contract and faults.



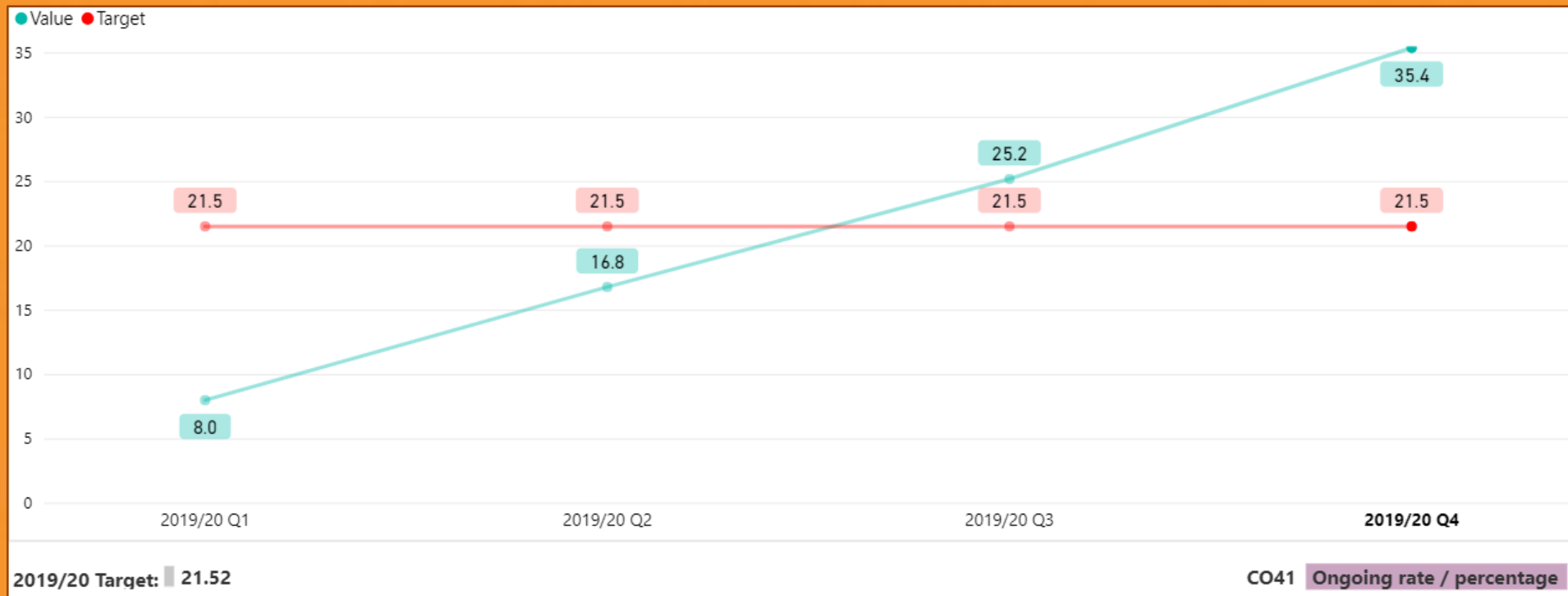
CO40 Percentage of all refuse collections made on the scheduled day



Q4 performance impacted by Covid-19. Waste Services have brought in and trained staff from other services however not in time to prevent the drop below target for round completion. Year-end performance is 94.2%.



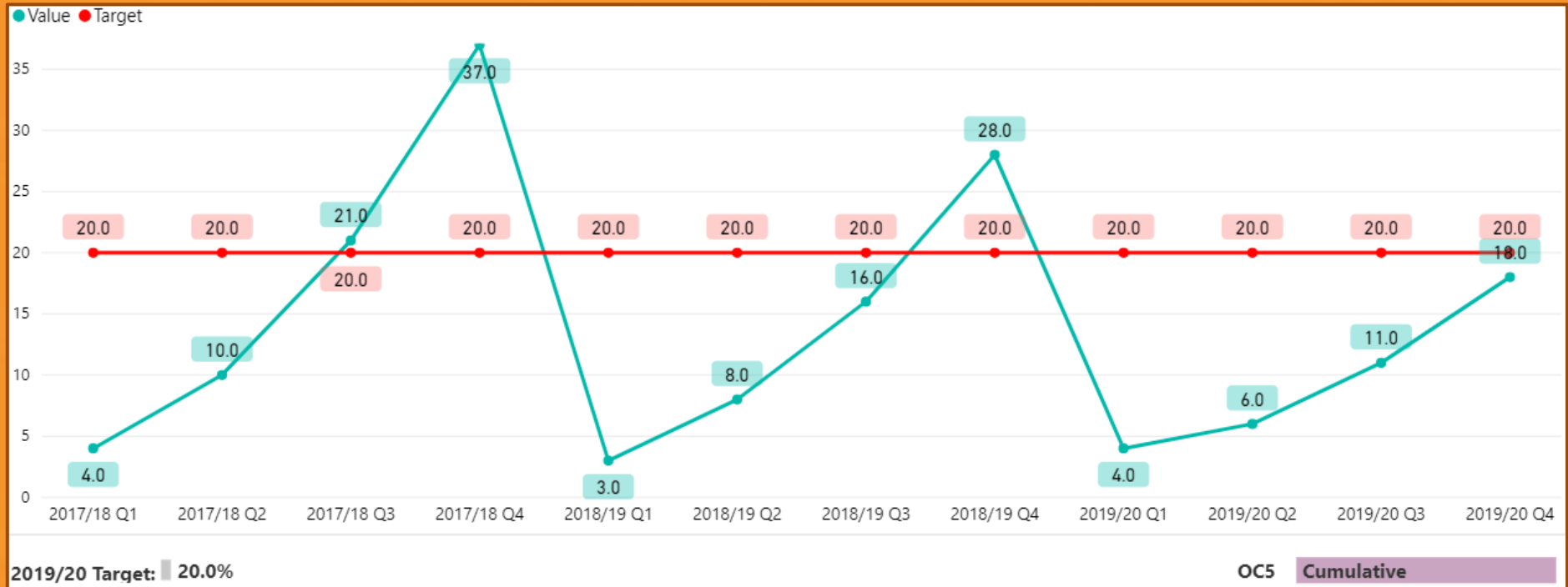
CO41 Reports of flytipping per 1,000 households



We saw a rise of reported cases in January however, year on year we have seen an improvement in both February and March. Neighbourhood services continue to remove nearly all cases within the 5 day SLA and we are taking a progressive approach to tackling fly tipping in the 2020/21 year.

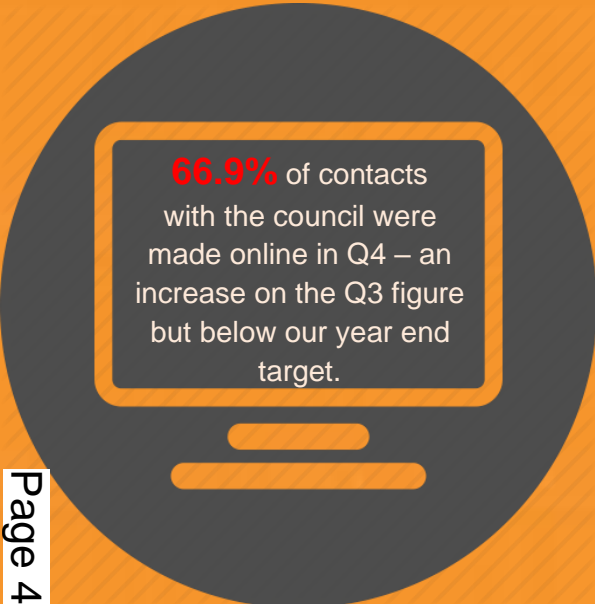


OC5 Percentage of BMBC energy derived from renewable sources



Overall performance has been much improved since 2018. There are still persistent issues with some biomass installations which have prevented us from achieving the target. There has been a downward trend in total energy consumption for the past few years so if this continues it is likely that the final out-turn figure may be 19-20%. The above figure is based on an estimated out-turn, we will receive the final figure at the end of May.

Outcome 12 – Customers can contact us easily and use more services online



Digital Champions

The council's Digital Champions continue to run regular sessions in community venues to help people gain the skills and confidence to access services and information online.

1944 People, 202 sessions, 423 hours training

Attendees by session type Q4:

1744

108

33

64

Improving the Fly-tipping Collection Service

Our customers wanted a better way of reporting fly tipping and we have made significant progress in this area over the last two years, introducing 'pin on a map' reporting and web chat so that customers can now report fly-tipping through self-service, web chat, Facebook or Twitter. Since 17/18 we have had a year-on-year increase in the completion of online forms from 47% to 77.4%, and in December 2019 we amended the text used in communications to educate and to thank people for reporting fly tipping.

This is an extract of some of the comments we have received in the last year:

- *“Very effective way to lodge a complaint and hopefully will also be responded to effectively”*
- *“Website is much more user friendly”*
- *“Having lived in a dozen different areas, this is by far the best fly tipping reporting tool I have used. Barnsley Council take a bow. Have you thought about selling it?”*



Superfast Broadband

Take up of superfast broadband now at 54.27%

There are currently 64,827 live connections across South Yorkshire, out of 119,455 total deployment. Take up of Openreach fibre to the cabinet in commercially covered areas of South Yorkshire is 60.93%.

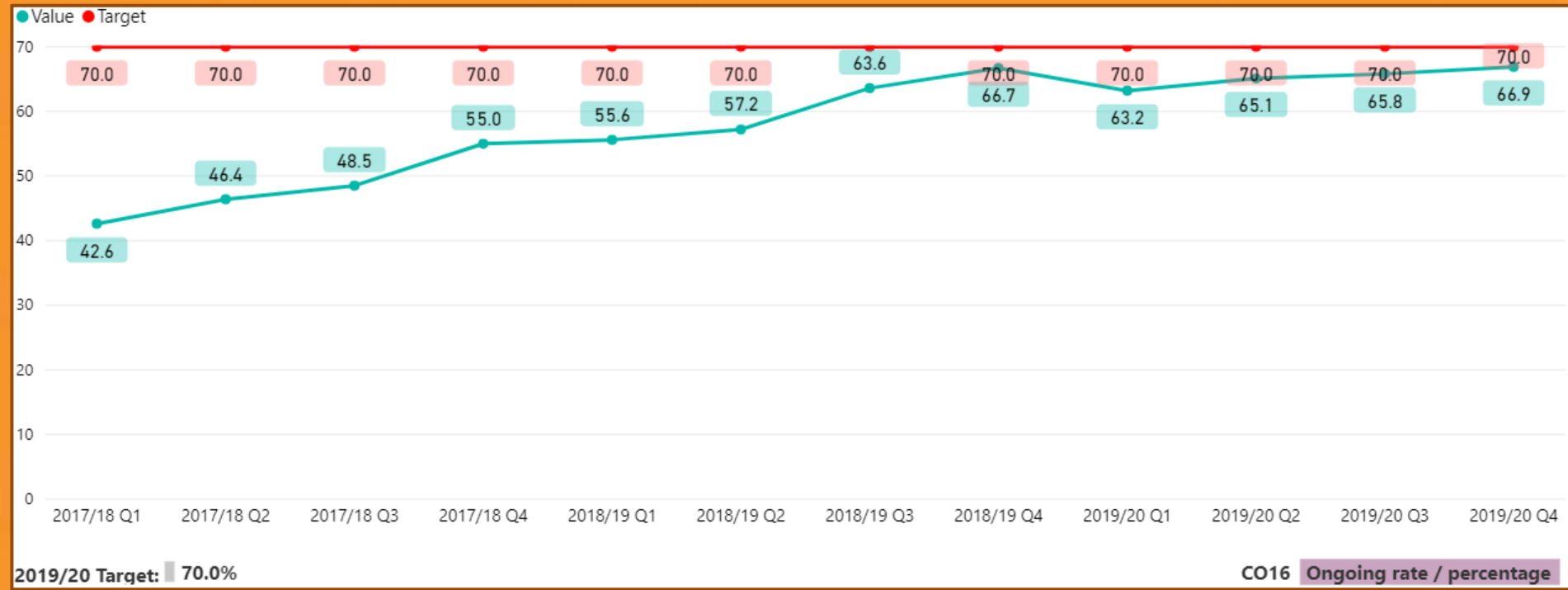


The Digital Certainty Index shows how we're performing on accessibility, SEO and quality assurance each quarter since 2017. Our current overall score is 93.7%





CO16 Self service via BMBC/third party websites as a percentage of all contacts tracked and monitored by the Customer Service Business Unit



Whilst performance has improved significantly since Q1 of 2017/18, we have fallen short of our target of 70% at year-end, with similar performance to that seen in 2018/19.

ONE COUNCIL

Our “One Council” Priority includes the things that we want to achieve to ensure that we are running our council as efficiently as we can, enabling us to provide the best possible outcomes for our district and its residents.

Compliments linked to our values Q4



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NOTE:

Compliments and complaints data not available in Q4 due to redeployment of staff linked to Covid-19

Our staff undertook **28** days of Employer Supported Volunteering in Q4, with the year end total of 193 under our 220 target.

100% of forecast efficiency savings have been achieved in Q3

The Council Tax collection Rate in Q3 was **95.85%**

The Business Rates collection rate was **98.26%**

The proportion of total BMBC influenceable spend spent with locally based suppliers is - ***data not available yet for Q4***

Sickness absence was **2.04** days per full time employee (FTE) in Q4 taking our year end total to over 6.

Long term sickness was 1.18 days per FTE employee and short-term sickness was 0.85 days.

Barnsley Council achieves Investors in People (IiP) Gold accreditation for the second time

In March we announced that once again we have been awarded the prestigious Investors in People (IiP) Gold accreditation. The council was first awarded its nationally recognised IiP Gold status in 2016, which recognises good employers committed to excellence in business and people management. The accreditation process involved a staff survey, plus meetings between staff and the IiP external assessor.

Chief Executive, Sarah Norman said:

“We received our first gold accreditation in 2016 and since then we’ve continued to demonstrate significant progress and improvements over the last three years. It’s a real testament to the hard work and commitment of our staff in achieving our priorities of a brighter future – a better Barnsley. I want to thank all staff for their continuous efforts to provide quality services to our communities.”

Cllr Alan Gardiner, Cabinet spokesperson for Core Services, added:

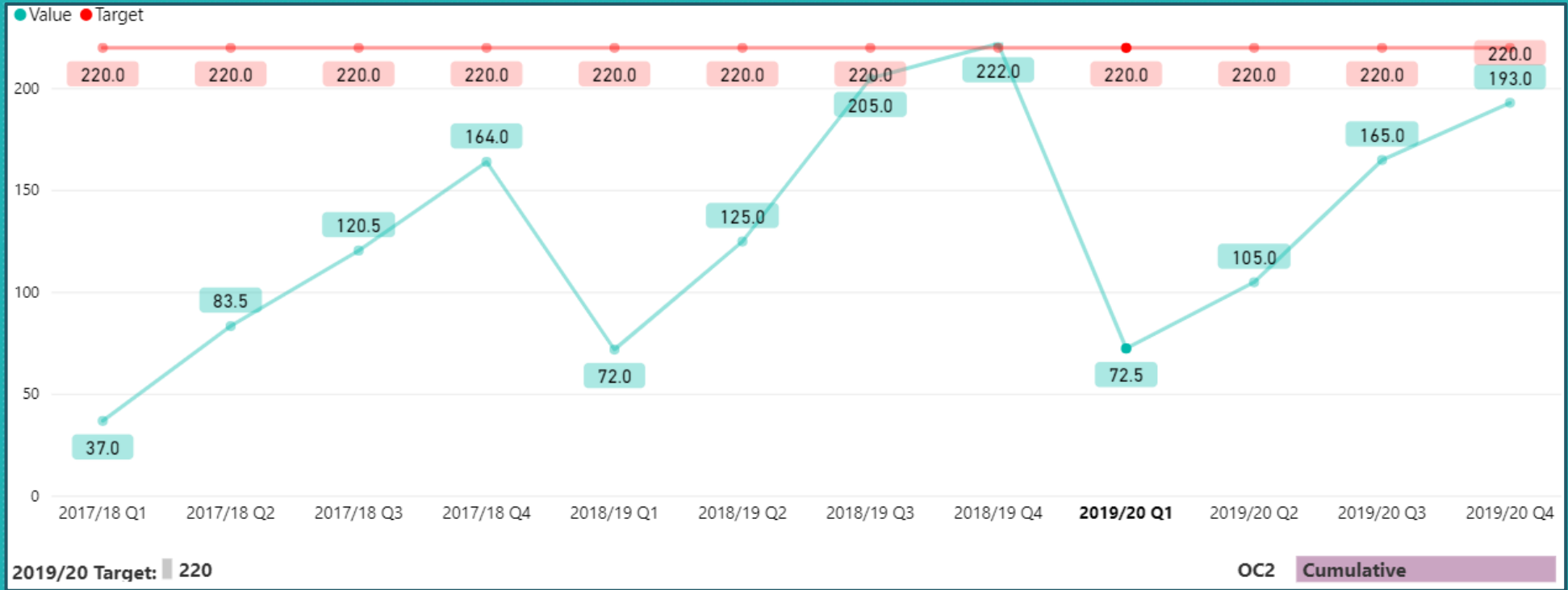
“These fantastic results not only highlight the great things we’re doing to support our employees, but it also helps us to focus on areas where we can make further improvements and work aspirations. We strive to be a high performing council, and with our committed workforce and continuous improvement plan, I’m confident that we’ll achieve these aspirations.”



**WE
HAVE
BEEN
AWARDED
GOLD
ACCREDITATION**



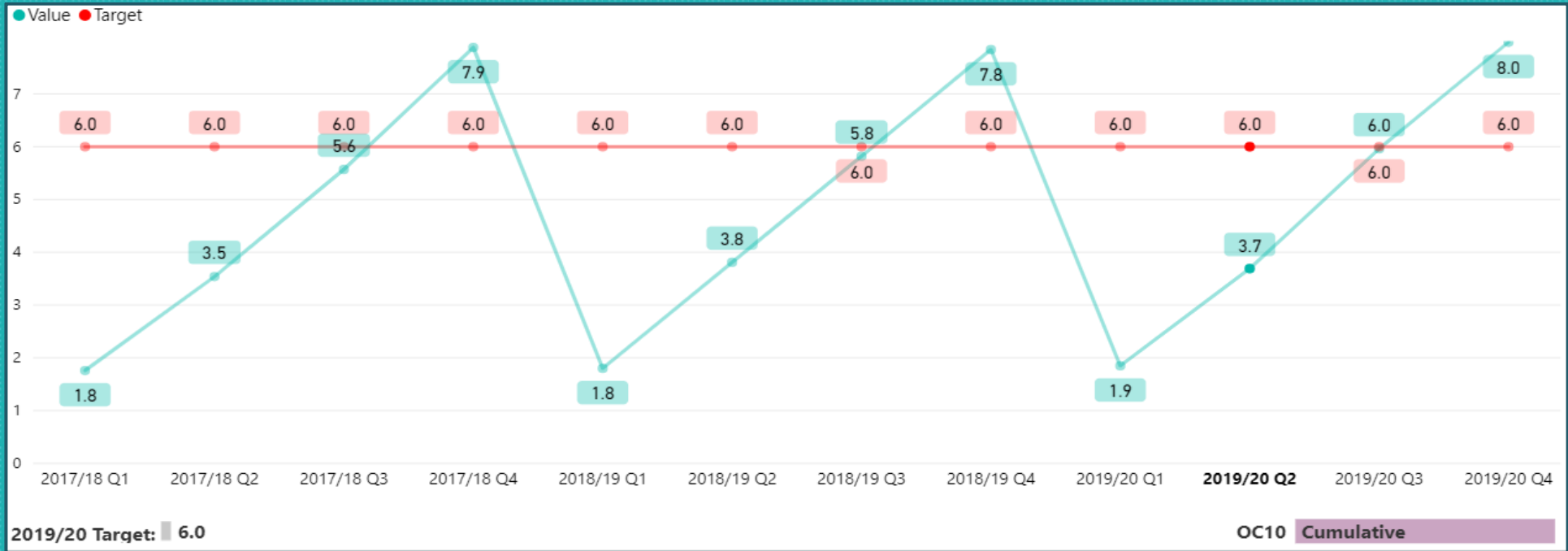
OC2 Employer Supported Volunteering scheme – number of days taken up



Whilst Q4 performance is an improvement on 2018/19 figures at 28 days, the overall total falls short of target (88%). The impact of Covid-19 means that employees will not have had opportunity to undertake their ESV days in Q4.



OC10 Total sickness absence - number of days per FTE employee



Q4 performance is 2.04 days, which brings our year-end total to 7.98 days. This is a slight increase from 7.84 in 2018/19.



Finance Data - Spend Per Outcome

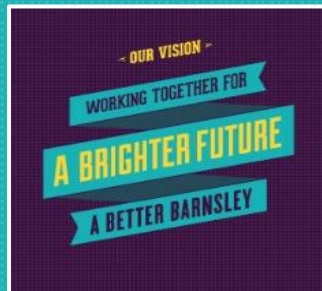
Outcome	Budget	Out-turn	Variance	% variance	Commentary
Outcome 1	1,949,677	1,865,328	84,339	-4%	Staff savings in Development management and Economic Strategy along with underspend on projects
Outcome 2	1,386,877	1,382,685	4,192	0%	Balanced position as per Q4
Outcome 3	44,600	114,211	158,811	-356%	Lower than anticipated market rents
Outcome 4	2,401,132	2,239,190	169,942	-7%	Vacancy factor, overachievement of grant funding & underspend on Town Centre Marketing Programme
Outcome 5	1,448,083	1,167,538	280,545	-19%	Staff turnover and mat leave savings
Outcome 6	10,486,168	11,063,706	577,538	6%	Additional cost of Home to School transport due to increased pupil numbers and a 15% increase in in- borough transport costs combined with Inclusion services increased Use/Cost of agency staff
Outcome 7	6,259,561	5,774,765	484,796	-8%	Staff turnover and vacancies within the service combined with underspends relating to contracts, and additional RSI funding
Outcome 8	79,779,928	76,465,141	3,314,787	-4%	Increased client contributions/income, health funding and direct payments claw back
Outcome 9	5,616,439	4,139,344	1,477,094	-26%	Resources required to ensure the successful delivery of the service's 4 Year Plan
Outcome 10	4,982,477	4,837,063	145,414	-3%	Unspent funding to support the delivery of a range of contracts / initiatives across Area Council
Outcome 11	23,782,602	23,794,682	12,080	0%	Balanced position as per Q4
Outcome 12	2,957,533	3,099,736	142,203	5%	Increases in staffing costs and standby payments

Contact us

If you have any additional questions about our corporate performance, please contact us at:
BusinessImprovement&Intelligence@barnsley.gov.uk

In addition to this report, we have published a data table [here](#) which provides the detail around all of our corporate performance indicators. These are the activities that we measure to understand whether we're on track to achieve against our overall outcomes and priorities.

<https://www.barnsley.gov.uk/services/our-council/our-performance/how-we-measure-our-performance/>



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BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Executive Director – Core Services &
Service Director – Finance (Section 151)

CORPORATE FINANCE PERFORMANCE YEAR ENDING 2019/20

1. Purpose of Report

- 1.1 The purpose of this report is to provide details of the 2019/20 draft revenue final accounts position for the General Fund (including Schools) and the Housing Revenue Account.
- 1.2 In addition, separate reports have been prepared detailing the Authority's final accounts positions for the Capital Programme and Treasury Management activities.
- 1.3 It should be noted that the accounts are draft subject to external audit scrutiny between July and October reflecting the extended Accounts and Audit process as a result of COVID 19 although no significant changes are anticipated.
- 1.4 The report also highlights the anticipated impact of the COVID 19 Pandemic which commenced in the final few weeks of the financial year.

2. Recommendations

2.1 It is recommended that Cabinet:

- **Note the 2019/20 draft revenue final accounts position;**
- **Note the final position for the General Fund being an operational underspend of £6.9M, split between an operational underspend for Council Services of £6.0M; and an operational underspend on Corporate budgets of £0.9M (Section 5 refers);**
- **Approve that £1.9M of this underspend be earmarked to support the COVID 19 Recovery Strategy with the remaining balance (£5.0M) being used to increase the Council's General Fund Minimum Working Balance from £15M to £20M to offer further protection against the ongoing impact of COVID 19 and other future financial risks;**
- **Agree to earmark the carry forward revenue resources as identified in Sections 3 and 6 and in Appendix 1, subject to further reports being submitted for individual approvals where necessary;**
- **Note the final position on the Housing Revenue Account being an operational underspend £2.4M and approve that £0.6M of this balance be earmarked to support the COVID 19 Recovery, with the remaining balance (£1.8M) being used to increase the Minimum Working Balance of the HRA from £5.2M to £7M;**
- **Approve the write off of historic bad debt totaling £2.1M being £1.9M General Fund and £0.2M HRA as detailed in Section 4; and**
- **Note the expected impact of COVID 19 on the Council's Financial Position and that the Financial Recovery Strategy is identified and adopted.**

3. Overall Position for the 2019/20 Accounts

KEY MESSAGES

- The Authority's General Fund outturn, prior to any earmarkings, is a balance of **£40.0M**. After adjusting for statutory balances, slippage and specific earmarking's, the actual outturn is an **operational underspend of £6.9M**.
- The Authority's Housing Revenue Account shows an **operational underspend of £2.4M**.
- The COVID-19 pandemic took hold in the final two weeks of the 2019/20 financial year. Whilst this did not materially impact on the overall outturn in 2019/20, the worst case cost estimate of the Council's response and recovery during 2020/21 could be in the region of £25M.
- SMT are currently formulating a COVID-19 Financial Recovery Strategy. It is proposed that **£2.5M** of the overall underspends identified above (*£1.9M General Fund and £0.6M HRA*) be earmarked to specifically support this strategy.
- It is recommended that the remaining balances totaling £6.8M (*£5.0M General Fund and £1.8M HRA*), are used to increase the respective Minimum Working Balances.

DIRECTORATE*	Approved Net Budget 2019/20 £'000	Projected Net Outturn 2019/20 £'000	Forecast Deficit / (Surplus) £'000	Adjustment for Slippage & Commitments £'000	Operational Deficit / (Surplus) £'000
Children's Services	36,579	38,895	2,316	(2,574)	(258)
Place	39,900	37,935	(1,965)	1,973	8
Adult's and Communities	62,862	52,049	(10,813)	7,445	(3,368)
Public Health	7,506	4,397	(3,109)	1,267	(1,842)
Core Services	(4,078)	(6,612)	(2,534)	1,996	(538)
Service Totals	142,769	126,664	(16,105)	10,107	(5,998)
Corporate / General items	26,295	2,371	(23,924)	23,012	(912)
Sub Total – Council	169,064	129,035	(40,029)	33,119	(6,910)
<i>HRA</i>	-	(2,590)	(2,590)	200	(2,390)

*Reflecting the revised management restructure as agreed in Jan 2020.

3.1 The table above summarises the Council's finance performance for 2019/20. This shows an overall operational underspend position (after specific earmarkings) of £6.9M, split between an operational underspend for Council Services of £6.0M and an operational underspend on Corporate Budgets of £0.9M.

3.2 The reported position for 2019/20 is in line with that reported as at the end of December (Q3), where it was also highlighted that not all anticipated resources were expected to be expended during this financial year.

3.3 The COVID 19 pandemic took hold in the final few weeks of 2019/20. Whilst this did not have a material impact on the above 2019/20 position, it is likely to have a significant impact during 2020/21. This is explored further in Section 5 below.

2019/20 Earmarkings

- 3.4 As in previous years, earmarking of resources to finance specific expenditure items in future years has been necessary as part of the final accounts process.
- 3.5 Earmarkings recommended for approval fall into 2 categories:
- (A) Earmarkings previously approved by Cabinet or required by statute including Schools' and SEN balances and New Homes Bonus;
- (B) Earmarkings relating to project / scheme slippage and known commitments requiring approval. Examples include grant monies required to be earmarked for specific purposes (e.g. COVID 19 funding / Better Care Fund Monies).
- 3.6 These are separately listed in Appendix 1 with a summary given in the table below:

<u>2019/20 Overall Outturn Position - Summary</u>		
	£M	£M
Total Service Operational balance of resources		(16.105)
Total Corporate Items balance of resources		(23.924)
Sub-Total Underspend 2019/20		(40.029)
<u>Less Earmarkings</u>		
Total of Proposed Earmarkings Previously Approved by Cabinet / Statutorily Required	4.031	
Total of Proposed Earmarkings related to Grant / Scheme Slippage / Known Commitments	29.089	
Total - Proposed Earmarkings		33.119
Grand Total (Surplus) / Deficit 2019/20		(6.910)

- 3.7 Assuming that approval is given to fund all proposed earmarkings as set out above and in Appendix 1, the Authority's total net balance of resources in 2019/20 totals £6.9M.
- 3.8 It is recommended that £1.9M of this balance be earmarked to support the COVID 19 Recovery Strategy (See Section 5 below) with the remaining balance of £5.0M being used to increase the Council's Minimum Working Balance from £15M to £20M, to support the ongoing impact of COVID 19 on the Council's MTFs and other future financial risks.

4 Corporate Resources

Collection Rates

- 4.1 The Council's major sources of discretionary income are Business Rates and Council Tax. The following table compares actual collection rates for the year against the stretch targets that were set.

	2018/19 Actual	2019/20 Stretch Target	2019/20 Actual	Variance to Target
Council Tax	96.03%	96.00%	95.85%	-0.15%
Business Rates (local share)	97.77%	97.50%	98.26%	+0.76%

- 4.2 Collection rates have remained positive throughout 2019/20 with Council Tax collections falling slightly short of the stretch target set at the start of the year but business rates collection exceeding the stretch target.

- 4.3 Whilst the outbreak of COVID 19 in the final two weeks of the year has not had a material impact on collection rates, when compared to the rates forecast at Qtr 3, it is anticipated that this will have a significant impact during 2020/21 and beyond. For example, to date, it is currently forecast that Council Tax collections will fall by at least a further 2.8% in 2020/21 at a cost of £3.3M. This places substantial pressure on the 2020/21 budgetary position and as such will be closely monitored moving forwards with regular reports being presented to Cabinet as required.

Arrears Management

- 4.4 The table below shows that total overdue debt (arrears) position at the end of March stood at £18.9M. The total provision for bad debts against these arrears stands at £16.4M, an increase of £4.2M since the start of the year. This reflects the potential impact of COVID 19 on future cash collection.

Type of Debt	Pre-19/20 Arrears £M	2019/20 Arrears £M	TOTAL Arrears £M	Bad Debt Provision £M	Write Offs For Approval £M
Opening 2019/20 Position (position as at 31.03.2019)	20.720	n/a	20.720	12.211	-
Total as at end of December	11.790	8.924	20.714	13.474	-
Total as at end of March	8.796	10.125	18.921	16.422	1.919.
MOVEMENT IN YEAR	(11.924)	10.125	(1.799)	4.211	-

Write Offs

- 4.4 The Service Director, Finance is also seeking approval to write off debt amounting to £2.1M which has become uneconomical to pursue. This is summarised in the table below:

Type of Dept	Value of Write off (£M)
Council Tax	1.266
Business Rates	0.286
Trade Debt General Fund	0.132
Trade Debt HRA	0.048
Housing Benefit Overpayment	0.187
Sub Total	1.919
Former Tenant Rent Arrears- HRA	0.181
Total	2.100

5 COVID-19

- 5.1 The Council's emergency response effort, combined with the wider economic impact emanating from the COVID-19 pandemic, is placing significant strain on the Council's cost base and income streams and consequently, the ability to deliver a balanced budget for 2020/21 is significantly impaired. It is also considered likely that there will be a lasting and ongoing impact on the Council's finances and thus its sustainability moving forwards.

5.2 Following an initial review, the estimated financial impact on the Council's 2020/21 budget is a shortfall of around £40M. Whilst Central Government have provided specific COVID 19 Grant funding totalling £15M, this still leaves a potential gap of £25M. As a result of this anticipated financial impact, the Senior Management Team (SMT) is formulating a financial recovery strategy, the purpose of which is to safeguard the Council's ongoing financial standing and sustainability. The strategy comprises of two phases:

- Phase 1 – Emergency Response & Short-Term Recovery [20/21 financial year];
- Phase 2 – Longer Term Recovery and Sustainability [21/22 and beyond / MTFS].

5.3 Future reports will update on progress in delivering the above strategy.

6 Directorate Outturns

Executive Director's Summary for Children's Services

The Children's Services Directorate achieved a net operational **underspend of £0.258M** after proposed earmarkings of £2.574M, a movement of £0.089M since the reported position at Q3 as a result of delays in recruitment, mainly within Early Start & Family Services.

CHILDREN'S SERVICES DIRECTORATE	Approved Net Budget 2019/20 (after Virements) £'000s	Projected Net Outturn 2019/20 £'000s	Forecast Deficit / (Surplus) £'000s	Adjustment for Slippage, Grant balances & commitments £'000s	Operational Deficit / (Surplus) £'000s	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Education, Early start & Prevention	7,985	7,149	(836)	578	(258)	(169)	(89)
Children Social Care & Safeguarding	25,625	25,610	(15)	15	-	-	-
Sub-Total	33,610	32,759	(851)	593	(258)	(169)	(89)
Schools	2,969	6,136	3,167	(3,167)	-	-	-
Total - People	36,579	38,895	2,316	(2,574)	(258)	(169)	(89)

Education, Early Start & Prevention reported a net operational underspend (£0.258M). This was mainly as a result of staff vacancies across the Business Unit.

A balanced position is reported in **Children's Social Care & Safeguarding**. However, there was an overspend within Children in Care of £0.828M, due to a combination of additional LAC placement costs and pupils although this is a slight improvement from the position reported in December.

This overspend is fully offset by underspends across the business unit from staff vacancies (£0.285M), early delivery of 2020/21 efficiency savings (£0.120M) (Keresforth Centre), and the planned use of the 2019/20 Social Care Grant (£0.423M).

Schools DSG reported an overall overspend of £3.167M, comprising of an underspend on schools delegated budgets of (£2.051M), and an overspend of £5.224M relating to the SEND / High Needs Block. However, the overspend on SEND / High Needs has improved since Q3 by £0.700M due to the deficit being offset by increased underspends on other centrally retained DSG budgets. This budget deficit has been rolled forward into 2020/21 in line with government guidance and is an ongoing pressure against the High Needs Block. A refreshed SEND sufficiency & placement strategy has recently been approved by Cabinet which should drive the placement plans going forward and assist in managing the demand and cost pressures within the high needs block.

Executive Director's Summary for Place

The Place Directorate reported a largely balanced position after proposed earmarkings, an improvement of £0.350M since the position reported at Q3.

PLACE DIRECTORATE	Approved Net Budget 2019/20 (after Virements) £'000s	Final Net Outturn 2019/20 £'000s	Final Deficit / (Surplus) £'000s	Adjustment for Slippage, Grant balances & commitments £'000s	Operational Deficit / (Surplus) £'000s	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Regeneration & Culture	13,990	11,744	(2,246)	1,408	(838)	(372)	(466)
Environment & Transport	25,910	26,191	281	565	846	731	115
Total - Place	39,900	37,935	(1,965)	1,973	8	359	(351)

Regeneration and Culture delivered an underspend of (£0.838M), a further improvement of £0.466M since Q3. This underspend is mainly attributable to staff vacancies / delays in the recruitment to key structures across the business unit as well as increased income levels from planning fees and right to buy properties.

Environment and Transport reported an overspend of £0.846M, an increase of £0.116M since Q3. This overspend relates mainly to an increase in the cost of highways maintenance £0.135M, an increase in the cost of winter maintenance £0.355M, a shortfall in income from the sale of materials £0.250M, additional vehicle repairs costs £0.220M and the rising costs of Home To School Transport £0.334M.

The ongoing pressures in waste disposal and the rising costs in Home to School Transport, reflecting the wider pressures in SEND, continue to cause concern.

These overspends have been mitigated to some extent by underspends elsewhere in the Directorate, predominately relating to delays in recruitment to vacant posts and the early delivery of 2020/21 efficiency savings (LED street lighting).

Housing Revenue Account

The final position on the HRA is an operational underspend of £2.390M, after adjusting for slippage and earmarkings. This is an improvement of £0.409M from the position reported in December 2019.

HOUSING REVENUE ACCOUNT	Approved Net Budget 2019/20 (after Virements) £'000s	Final Net Outturn 2019/20 £'000s	Final Deficit / (Surplus) £'000s	Adjustment for Slippage, Grant balances & Commitments £'000s	Operational Deficit / (Surplus) £'000s	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Housing Revenue A/C	-	(2,590)	(2,590)	200	(2,390)	(1,981)	(409)

This position is predominantly as a result of an overachievement of rental and other income of £1.893M together with underspends in repairs and maintenance costs (£0.363M) and lower than anticipated provision for bad debts (£0.134M). It is recommended that £0.6M of this balance be used to support the recovery from COVID 19 with the remaining balance (£1.8M) being used to increase the Minimum Working Balance of the HRA

Executive Director's Summary for Adults and Communities

The Communities Directorate achieved a net operational **underspend of £3.368M** after proposed earmarkings of £7.445M. This represents a net decrease of £0.045M since the reported position at Q3.

ADULTS & COMMUNITIES DIRECTORATE	Approved Net Budget 2019/20 (after Virement) £'000	Projected Net Outturn 2019/20 £'000	Forecast Deficit / (Surplus) £'000	Adjustment for Slippage & Transfer to reserves £'000	Operational Deficit / (Surplus) £'000	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Adult Assessment and Care Management	48,110	41,748	(6,362)	3,978	(2,384)	(2,717)	333
Provider Services	3,577	2,460	(1,117)	258	(859)	(645)	(214)
Safer Stronger & Healthier Communities	11,175	7,841	(3,334)	3,209	(125)	(51)	(74)
Total – Communities	62,862	52,049	(10,813)	7,445	(3,368)	(3,413)	45

The underspend is predominately within **Adult Assessment and Care Management** (£2.384M) resulting from the early delivery of future years efficiency savings (increased client contributions and additional funding from health) and increasing levels of non-recurrent funding.

Provider services also achieved an underspend of £0.859M mainly as a result of the early delivery of future years efficiencies (Keresforth Centre and Assisted Living Technology) and staff vacancies.

Safer, Stronger & Healthier Communities showed an underspend of £0.125M due to staff vacancies.

Executive Director's Summary for Public Health and Regulation

Public Health and Regulation achieved a net operational **underspend of £1.842M** after proposed earmarkings of £1.267M required to support the ongoing 4 year public health plan.

PUBLIC HEALTH AND REGULATION DIRECTORATE	Approved Net Budget 2019/20 (after Virements) £'000s	Final Net Outturn 2019/20 £'000s	Final Deficit / (Surplus) £'000s	Adjustment for Slippage & Commitments £'000s	Operational Deficit / (Surplus) £'000s	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Public Health & Regulation	7,506	4,397	(3,109)	1,267	(1,842)	-	(1,842)

The underspend relates to Regulatory Services and the 0-19 Service as a result of staff vacancies / turnover and unspent resources carried forward from 2018/19.

The latest 4 year plan for Public Health & Regulation (2020/21 to 2023/24) shows a projected positive balance of £0.223M as at the end of March 2024, as shown in the table below. As a result, the full underspend is no longer required and can be released into reserves to support the Council's wider financial position.

Budget £M	2020/21 £000s	2021/22 £000s	2022/23 £000s	2023/24 £000s
Anticipated Funding Available	21,327	20,027	19,774	19,774
Planned Spend	19,550	19,550	19,550	19,550
(Surplus) / Deficit	(1,777)	(477)	(224)	(224)

Executive Director's Summary for Core

The Core Directorate achieved a net operational **underspend of £0.538M**, after proposed earmarkings of £1.997M.

CORE DIRECTORATE	Approved Net Budget 2019/20 (after Virement) £'000	Projected Net Outturn 2019/20 £.000	Forecast Deficit / (Surplus) £'000	Adjustment for Slippage & Commitments £'000	Operational Deficit / (Surplus) £'000	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Finance	(21,520)	(23,264)	(1,744)	1,251	(493)	(299)	(194)
Business Imp, HR & Comms	5,873	4,863	(1,010)	635	(375)	(31)	(344)
Legal Services	1,112	1,237	125	-	125	35	90
Elections	802	711	(91)	-	(91)	(98)	7
Council Governance	3,548	3,352	(196)	-	(196)	(135)	(61)
IT	6,107	6,489	382	110	492	247	245
Total – Core	(4,078)	(6,612)	(2,534)	1,996	(538)	(281)	(257)

The underspends across the Directorate are mainly due to delays in recruiting to new staffing structures, the early delivery of 2020/21 efficiencies within the Council Governance BU and additional, one off income received from court fees and unexpected government grant income awarded to the Benefits and Taxation and Elections services respectively.

These underspends have been offset by overspends within IT services £0.492M, mainly due to the

increasing cost of software licenses though these are expected to be one off in nature following the adoption of the Digital First Strategy.

Corporate Budgets

The position on Corporate budgets shows an overall **underspend of £0.912M**. This position is after proposed earmarkings of £23.012M which mainly relate to funds previously set aside as part of the Council's Reserve Strategy (e.g. New Homes Bonus) and specific grant funding (e.g. COVID 19 and Better Care Fund monies).

Corporate Area	Approved Net Budget 2019/20 (after Virement) £'000	Projected Net Outturn 2019/20 £'000	Forecast Deficit / (Surplus) £'000	Adjustment for Slippage, Grant balances & Commitments £'000	Operational Deficit / (Surplus) £'000	Position reported as at Dec 19 £'000s	Variance since Dec 19 £'000s
Capital Financing	52,768	50,918	(1,850)	726	(1,124)	(1,049)	(75)
CDC	766	517	(249)	-	(249)	-	(249)
Levies	1,713	838	(875)	907	32	-	32
Corporate Items	(2,575)	(3,066)	(491)	516	25	248	223
Provisions	2,822	(17,645)	(20,467)	20,863	396	(1,605)	(1,209)
Provisions – Pension Deficit	7,068	7,076	8	-	8	(24)	(16)
Contribution from Reserves	(36,267)	(36,267)	-	-	-	-	-
Total – Corporate	26,295	2,371	(23,924)	23,012	(912)	(2,430)	1,518

The operational underspend relates, in the main, to savings on the Council's debt costs due to the continuing low interest rates environment. Such savings will reduce as the Council fixes out more of its debt, in line with the Council's 2020/21 Treasury Management Strategy.

Future Outlook

The COVID-19 pandemic has significantly impaired the Council's financial strategy, both in the immediate term (2020/21) and longer term. It is considered likely that there will be a lasting and ongoing impact on the Council's finances and thus its sustainability moving forwards. As a result, the Council's Medium Term Financial Strategy is in the process of being updated in line with the Council's 2030 Plan.

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2019/20 Corporate Summary Revenue Final Accounts

PROPOSED EARMARKING OF REVENUE UNDERSPENDS / BALANCES TO BE CARRIED FORWARD TO 2020/21

Summary				Section A - Cabinet / Statutory	Section B - Slippage	Total by Directorate
BU	SERVICE AREA & ITEM	DESCRIPTION OF ITEM	£	£	£	
People						
BU1	Education and Early Start Prevention	Schools - Delegated DSG surplus balances	Represents the overall level of surplus balances on schools delegated budgets. These are held in the respective schools' bank accounts. DSG conditions require balances to be applied to schools expenditure	2,051,214	-	2,051,214
BU1	Education and Early Start Prevention	Schools - Centrally Retained Management - DSG Deficit balance	Final DSG closing Deficit balance - High Needs	-5,224,270	-	5,224,270
BU1	Education and Early Start Prevention	Schools - centrally Retained Devolved Grants	Supplementary Teachers Pension Grant to be paid to Maintained Schools	-	5,167	5,167
BU1	Education and Early Start Prevention	Commissioning	Slippage on funding provided by Barnsley CCG for committed / commissioned activities (under the s75 agreement) in support of the whole health and social care system	-	90,220	90,220
BU1	Education and Early Start Prevention	Early Start & Families	£35K RCCO - extension to Darfield FC, £81,258 Social Mobility Fund, £25.1K WDP, £78,372 CCG, £31,328 Health Educ England, £51,443 Sport England Grant	-	302,501	302,501
BU1	Education and Early Start Prevention	Targeted Youth Support	Slippage to be used for MST while review of the service takes place	-	115,000	115,000
BU1	Education and Early Start Prevention	School Improvement	Moderation Funding - represents slippage on grant funding provided by the DfE for the costs of coordinating and undertaking moderation tests in primary schools.	-	5,979	5,979
BU1	Education and Early Start Prevention	School Evaluation	Represents slippage on approved school improvement commitments as approved by the Barnsley Alliance Board - 19/20 academic year.	-	64,914	64,914
Sub Total Education & Early Start				3,173,056	583,781	2,589,275
BU3	Children Assessment and Care Management		Independent Support Fund	-	15,000	15,000
Sub Total Children's Assessment & Care Management				-	15,000	15,000
Total People				-3,173,056	598,781	2,574,275
Place						
BU4	Economic Regeneration & Property	Learning & Skills	Academic Year Grant Funding	-	618,223	618,223
BU4	Economic Regeneration & Property	Learning & Skills	ESF Project Contribution	-	10,000	10,000
BU4	Economic Regeneration & Property	Planning Policy & Building Control	Neighbourhood Master Plans	-	150,029	150,029
BU4	Economic Regeneration & Property	Planning Policy & Building Control	Continuation of funding for Enforcement Officer	-	30,417	30,417
BU4	Economic Regeneration & Property	Planning Policy & Building Control	Biodiversity Officer	-	25,000	25,000
BU4	Economic Regeneration & Property	Economic Development	RCCO Required for DMC Furniture	-	20,000	20,000
BU4	Economic Regeneration & Property	Property	Eldon Street Dilapidations	-	50,000	50,000
BU4	Economic Regeneration & Property	Culture & Visitor Economy	Continued funding of DVLP salaries	-	44,141	44,141
BU4	Economic Regeneration & Property	Various	Various Grant Funding (SEN Officer £12k, Stronger Towns £140k, Future High Streets £112K, Launchpad £170k and HMV £8k, MHCLG Planning Grant £17k)	-	459,671	459,671
Sub Total Economic Regeneration				-	1,407,481	1,407,481
BU6	Environment & Transport	Commercial Services	Slippage of Expenditure on TLS Scheme	-	348,334	348,334
BU6	Environment & Transport	Highways & Engineering	Town Centre remedial works	-	115,000	115,000
BU6	Environment & Transport	Highways & Engineering	Refurbishment of Ice Alert Stations	-	12,000	12,000
BU6	Environment & Transport	Various	Various Grant Funding slippage (Yorkshire Sport £6k, MHCLG Playgrounds funding £40k ECO Stars £44k)	-	90,000	90,000
Sub Total Environment & Transport				-	565,334	565,334
Total Place				-	1,972,815	1,972,815
Communities						
BU2	Adult Assessment and Care Management		Slippage in non-recurrent Government grant funding (e.g. IBCF/BCF/winter pressures monies) across a number of approved ASC schemes / activities.	-	3,958,280	3,958,280
BU2	Adult Assessment and Care Management		Extension of temporary Health & Wellbeing post within Joint Commissioning Unit	-	20,000	20,000
Sub Total Adult Assessment & Care Management				-	3,978,280	3,978,280
BU7	Customer Services	Assisted Living Technology	Care Management system	-	100,000	100,000
BU7	Customer Services	Assisted Living Technology	Better Care Fund resources committed to reform first point of contact Reablement Support, Response Service and warmer homes grant funding	-	158,466	158,466
Sub Total Customer Services				-	258,466	258,466
BU8	Safer Stronger & Healthier Communities	Healthier	National Troubled Families Programme Grant funding to support the Think Family campaign	-	1,358,141	1,358,141
BU8	Safer Stronger & Healthier Communities	Healthier	RSI and PRS grant funding to continue with rough sleepers programme	-	122,060	122,060
BU8	Safer Stronger & Healthier Communities	Healthier	Delays in Contracts - £35K food banks, £76K homeless veterans grant, £21K Forest Family grant to Northern College and £45K Dementia Gateway grant funding.	-	177,000	177,000
BU8	Safer Stronger & Healthier Communities	Safer	Local Welfare Assistance Scheme funding earmarked to maintain intermediate welfare provision pending completion of review	-	178,636	178,636
BU8	Safer Stronger & Healthier Communities	Safer	Grant Contributions received from Macmillan to fund provision of information to the homeless.	-	23,600	23,600
BU8	Safer Stronger & Healthier Communities	Safer	Sub regional grant funding received via Sheffield CC to provide to support for rough sleepers.	-	17,356	17,356

2019/20 Corporate Summary Revenue Final Accounts

BU8	Safer Stronger & Healthier Communities	Safer	Slippage in the Controlling Migration & Syrian grants to fund support local areas facing pressures linked to recent migration	-	244,214	244,214
BU8	Safer Stronger & Healthier Communities	Stronger	Devolved Area Council / Ward Alliance Funding - to fund multiple year contracts entered into for localities	-	1,087,956	1,087,956
Sub Total Safer Stronger Communities				-	3,208,963	3,208,963
Total Communities				-	7,445,709	7,445,709
Public Health				-		
BU10	Public Health	General	Resources required to fund the 4 year plan (TBC)	-	1,072,497	1,072,497
BU10	Public Health	Pollution	Eco Driver Training (DEFRA grant)	-	12,500	12,500
BU10	Public Health	Health Improvement	Suicide Prevention (ICS funded)	-	39,463	39,463
BU10	Public Health	Health Improvement	Purple Flag, Oral Health and Nightlife Marshalls	-	22,650	22,650
BU10	Public Health	0-19 PHN Service	Thrive funding	-	120,000	120,000
Total Public Health				-	1,267,110	1,267,110
Core						
BU12	IT	Customer Support and Development	Grant funding for Information Management System discovery project	-	110,468	110,468
Sub Total Information Technology				-	110,468	110,468
BU13	Finance	PFI	Slippage against profiled income & expenditure as per the approved primary PFI funding model for 2019-20	-	570,536	570,536
BU13	Finance	Directorate Support	Committed Project Support / Consultancy	-	133,000	133,000
BU13	Finance	Internal Audit	Existing commitment related to wider sustainability plan.	-	47,095	47,095
BU13	Finance	Benefits and Taxation	Council tax support grant & housing benefit admin grant and collection court fees	-	500,000	500,000
Sub Total Finance				-	1,250,631	1,250,631
BU14	Health & Safety		HSE Technician Apprentice Post Committed Spend	-	59,490	59,490
Sub Total Human Resources & Business Support				-	59,490	59,490
BU15	BIHRC		3 x Data Management Officer Post Committed Spend	-	70,416	70,416
BU15	BIHRC		Change Manager Posts Committed Spend	-	90,912	90,912
BU15	BIHRC		Redundancy Costs through OWI Restructure	-	21,777	21,777
BU15	BHRC		Coms and Marketing DMO post committed spend	-	23,472	23,472
BU15	BHRC		Corporate Training	-	309,368	309,368
BU15	BHRC		Smart Working Project Support Committed Spend	-	60,000	60,000
Sub Total Performance & Communications				-	575,945	575,945
Total Core				-	1,996,534	1,996,534
Total SERVICE EARMARKINGS				-	3,173,056	13,280,949
Corporate						
BU20	Corporate	Levies	Apprenticeship Levy	906,937	-	906,937
BU20	Corporate	Insurance Holding Account	Insurance Fund	502,593	-	502,593
BU20	Corporate	Capital Financing	Earmarking required to fund the MRP model	1,976,462	-	1,976,462
BU20	Corporate	Capital Financing	New Homes Bonus	3,818,000	-	3,818,000
BU20	Corporate	Corporate Items	Covid 19 Grant Monies	-	6,735,971	6,735,971
BU20	Corporate	Corporate Items	Better Care Fund	-	2,364,000	2,364,000
BU20	Corporate	Corporate Items	Flood Resilience Grant	-	24,686	24,686
BU20	Corporate	Corporate Items	LD Supported Employment	-	195,832	195,832
BU20	Corporate	Corporate Items	Invest to Grow	-	317,357	317,357
BU20	Corporate	Corporate Items	Specific Capital Commitments / Feasibility	-	5,000,000	5,000,000
BU20	Corporate	Corporate Items	2030 Plan	-	100,000	100,000
BU20	Corporate	Corporate Items	Commercial Fund	-	500,000	500,000
BU20	Corporate	Corporate Items	Brexit Funding	-	314,952	314,952
BU20	Corporate	Corporate Items	Planned Maintenance - Slippage in Programme	-	242,486	242,486
BU20	Corporate	Corporate Items	Wentworth Castle Underspend	-	13,218	13,218
Total Corporate				7,203,992	15,808,502	23,012,494
TOTAL PROPOSED EARMARKING				4,030,936	29,089,451	33,120,387
BU20	Corporate	Prov 1	Covid 19 Recovery Strategy		1,909,249	1,909,249
				4,030,936	30,998,700	35,029,636

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BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Executive Director – Core Services &
Service Director – Finance (Section 151)

CAPITAL PROGRAMME PERFORMANCE – YEAR ENDED 31 MARCH 2020

1. Purpose of Report

- 1.1 To consider the financial performance of the Authority's capital programme for the 2019/20 financial year and assess the implications against the Council's Medium Term Financial Strategy (MTFS).

2. Recommendations

- 2.1 It is recommended that Cabinet:

- Note the final position of the Council's 2019/20 Capital Programme which totals £140.9M;
- Approve project scheme slippage and the associated funding into future years to allow scheme completion, totalling £16.1M;
- Approve project net re-phasing of budgets and associated funding into 2019/20, totalling £4.7M;
- Approve a total net increase in scheme costs, funded from unallocated resources in 2019/20 totalling £1.7M;
- Note the new schemes approved and included within the capital programme during the Quarter totalling £46.5M;
- Note that all schemes that in delivery during 2020/21 are to be reviewed in respect of deliverability risk, financial risk and other risks in the aftermath of the COVID 19 pandemic; and
- Note that all schemes that are due to commence during 2020/21 are reviewed in terms of both ongoing appropriateness and in respect of deliverability risk and financial risk in the aftermath of the COVID 19 pandemic, as outlined in the Council's Financial Recovery Strategy.

3. Capital Position for the Year Ending March 2020

The Council's overall capital programme for the 2019/20 financial year totalled **£140.9M** across a range of schemes and programmes.

The position on the Council's Capital Programme for 2019/20 is reported as an overall **lower than anticipated expenditure of £9.6M**.

This includes scheme slippage into future years of £16.1M and scheme re-phasing back into 2019/20 of £4.7M. There is also an increase in scheme costs totalling £1.7M which all relates to schemes with restricted

3.1 The 2019/20 Capital Programme

The Council's capital programme for 2019/20 totalled £140.9M and is shown per outcome together with the associated funding used in the table below:

Priorities	Corporate Outcomes	2019/20 Cap Ex £M
Thriving & Vibrant Economy	(1) Create More & Better Jobs & Good Business Growth	6.962
	(2) Increase Skills To Get More People Working	-
	(3) Develop A Vibrant Town Centre	75.956
	(4) Strengthen Our Visitor Economy	2.841
	(5) Create More & Better Housing	29.524
	Sub Total	115.283
People Achieving Their Potential	(6) Every Child Attends a Good School	5.847
	(7) Early, Targeted Support For Those That Need It	-
	(8) Children & Adults Are Safe From Harm	0.015
	(9) People Are Healthier, Happier, Independent & Active	0.730
	Sub Total	6.592
Strong & Resilient Communities	(10) People Volunteering & Contributing Towards Stronger Communities	-
	(11) Protecting The Borough For Future Generations	18.959
	(12) Customers Can Contact Us Easily & Use More Services Online	0.130
	Sub Total	19.089
	Total	140.963
	FUNDED BY:	£M
	Capital Grants	18.611
	Third Party Contributions (Inc. S106)	3.300
	Capital Receipts	6.860
	Revenue Contributions	0.288
	Reserves	16.987
	Major Repairs Reserve	16.723
	Prudential Borrowing / Leasing	78.194
	Total	140.963

3.2 Key 2019/20 Movements

The key movements between the budgeted position and the final outturn is shown in the table below with explanations provided in the subsequent paragraphs.

Reported Variance as at 31st March:	Paragraph	2019/20 £M	Later Years £M	Total £M
Slippage	3.3	(16.109)	16.109	-
Re-phasing	3.4	4.734	(4.734)	-
Funded Increases/(Decreases) in Scheme Costs	3.5	1.744	-	1.744
Total		(9.631)	11.375	1.744

3.3 2019/20 Slippage

Approval is sought in Quarter 4 for scheme slippage of both budgets and associated resources, totaling £16.1M, into future years to allow scheme completion. The table below gives further details:

<u>Slippage:</u>		2019/20 £M	Later Years £M	Total £M
Schemes:	Explanation:			
Eastern Gateway Site	Purchase of Npower site delayed until May 2020	(1.418)	1.418	-
Metrodome Boiler Scheme	Delays in contractual discussions with BPL	(1.702)	1.702	-
Principal Towns Project	Delays in the approval of masterplans for Hoyland, Penistone, Royston and Cudworth	(0.839)	0.839	
BBIC Phase 5	Delays in the commencement of BBIC's Phase 5 development meaning the loan funding facility agreed by the Council to support this has yet to be drawn down.	(0.570)	0.570	
HRA	Delays to various schemes	(2.591)	2.591	
Highways	Delays to various schemes	(2.578)	2.578	
Economic Regeneration	Delays to various schemes	(1.711)	1.711	
Education and Early Start Prevention	Delays to various schemes	(1.061)	1.061	
Other	Various	(3.639)	3.639	
Total		(16.109)	16.109	-

3.4 2019/20 Re-phasing

Approval is sought in Quarter 4 for scheme rephasing (where the opportunity to carry out works in a different financial year has arisen), of both budgets and associated resources, totaling £4.7M into 2019/20. The table below gives further details:

<u>Rephasing:</u>		2019/20 £M	Later Years £M	Total £M
Schemes:	Explanation:			
Glassworks Development Phase 2	These schemes are marginally ahead of schedule	2.889	(2.889)	-
Market Gate Bridge		0.215	(0.215)	-
Glassworks Public Realm		0.393	(0.393)	-
HRA	Various schemes	0.474	(0.474)	
Other	Various	0.763	(0.763)	
Total		4.734	(4.734)	-

3.5 2019/20 Variation in Scheme Costs

Approval is sought in Quarter 4 for variation in scheme costs (where the cost of schemes has risen as a result of price increases / scope changes) totaling £1.7M in 2019/20. The resources to fund these increases are ring fenced as to their use and cannot be used on any other schemes. The table below gives further details:

Variation in Scheme Costs:		2019/20 £M	Later Years £M	Total £M
Schemes:	Explanation:			
Barnsley Home Standards – New Starts Programme	Additional surveys resulting in reduced costs	(0.355)	-	(0.355)
Major Adaptations	Rise in demand leading to 6 major schemes being carried out in 19/20	0.266	-	0.266
Empty Homes Adaptations	Increased number of properties have been brought back into use early providing much needed social housing	0.400	-	0.400
A61 Harborough Hill Roadworks	Timings of work, volume of materials and extra resurfacing works all contributed to this variation.	0.417	-	0.417
Highways (other)	Various schemes	0.452	-	0.452
Other	Various	0.564	-	0.564
Total		1.744	-	1.744

3.6 2019/20 New Scheme Approval

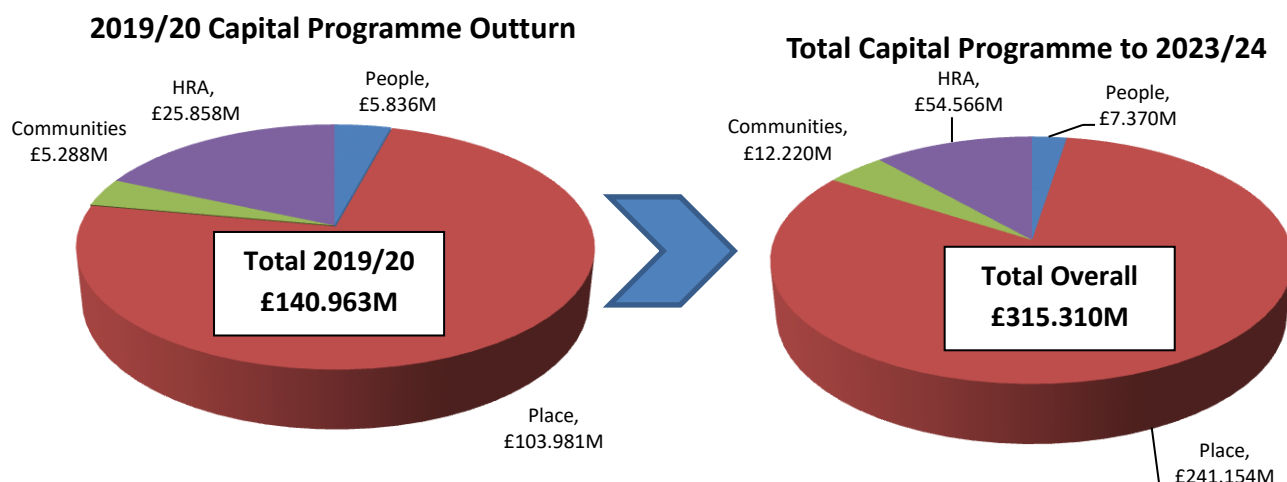
A number of new capital schemes have been approved during the quarter totaling £46.5M. These include:

	Capital Programme £M
Quarter 3 Approved Position	268.840
<i>Approved Schemes During Quarter 4: *</i>	
Glassworks Development Phase 2	15.640
M1 J37 Phase 2	10.711
Barnsley Homes Standard – Core Programme	10.926
Elemental Works – Gas Heating Replacement	2.000
BHS – Replacement Items	1.565
Heating Works	0.475
Major Adaptations	2.407
Structural Extensive Works	1.685
Other	1.061
Total New Approvals	46.470
Year End Closing Position	315.310

* The above schemes are not included within the Council's Financial Recovery Strategy and the Moratorium as they are either contractually committed, are in delivery or the funding is ringfenced for a specific purpose i.e. cannot be used generally.

3.7 The Council's Overall and Ongoing Capital Programme

The Council's capital programme is planned over the five year period 2019/20 through 2023/24 inclusively. The total capital programme over the period stands at £315.310M, including actual expenditure totalling £140.963M in 2019/20 This is distributed across the respective directorates as shown in the charts below:



3.8 Future Years (2020/21 through 2023/24)

The table below summarises the **indicative** position of the 2020/21 to 2023/24 Capital Programme including all slippage/re-phasing highlighted above and any **approved** new investment in 2020/21, agreed as part of the 2020/21 budget setting process.

<u>Directorate</u>	Existing 2020/21 Plans	Slippage / Rephasing (2019/20 Position)	2020/21 Indicative Capital Programme	2021/22 Indicative Capital Programme	2022/23 Indicative Capital Programme	2023/24 Indicative Capital Programme	Total Indicative Future Years' Capital Programme
	£M	£M	£M	£M	£M	£M	£M
People	0.673	1.135	1.808	-	-	-	1.808
Place	114.886	7.301	122.187	15.843	-	-	138.030
Communities	6.110	0.822	6.932	-	-	-	6.932
Housing Revenue Account	26.805	2.117	28.922	0.400	-	-	29.322
Total	148.474	11.375	159.849	16.243	-	-	176.092

3.9 The Council has formulated a Financial Recovery Strategy in response to the financial pressure it finds itself in as a result of the COVID 19 pandemic. As a consequence of the current estimated financial shortfall, a moratorium on all non-essential expenditure was instigated in late March 2020.

3.10 As part of this Recovery Strategy, a two stage review will take place in respect of the deliverability, the financial risk and overall scheme suitability on both:

- New 2020/21 investments due to commence; and
- The existing capital programme.

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Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
(1) Create more and better jobs and good business growth			
Replacement of Citrix Servers	9,077	4,655	-4,422
Virtual Server Host Replacement	32,595	32,595	0
SAP Success Factors	79,207	318	-78,889
Cyber Security	154,920	73,517	-81,403
Enabling Digital Mobility	539,023	401,459	-137,564
Enabling Technology	2,009,744	1,835,466	-174,278
Communities Total	2,824,566	2,348,009	-476,557
Penistone Market	900		-900
Wombwell Library Extension	20,246		-20,246
J36 HCA Land Rockingham	37,098	90,915	53,817
M1 Junction 36 Phase 1 Hoyland	76,547	17,145	-59,402
Courthouse Car Park Procurement	122,814	97,700	-25,114
Barnsley Property Investment Fund Phase 2	122,828	22,456	-100,372
Strategic Business Parks Eco Plan	300,000	87,031	-212,969
Acquisition of New Cremators	382,500	398,781	16,281
M1 J37 Phase 2	462,125	314,905	-147,220
Project Management Costs	564,449	478,373	-86,076
BBIC Phase 5	570,000		-570,000
M1 J37 Phase 1	1,200,000	1,359,618	159,618
Eastern Gateway	1,466,032	48,112	-1,417,920
M1 Junction 36 Phase 2 Goldthorpe	1,758,991	1,691,077	-67,914
Superfast Broadband Phase 2		8,142	8,142
Place Total	7,084,530	4,614,254	-2,470,276
(1) Create more and better jobs and good business growth Total	9,909,096	6,962,264	-2,946,832
(3) Develop a vibrant Town Centre			
Digital Media Centre	10,000		-10,000
DMC1 Refurbishment	50,000		-50,000
Acquisition of 35 Eldon Street Barnsley	400,160	389,973	-10,187
Market Gate Bridge	438,189	653,335	215,146

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Refurbishment of the Core Building	1,536,570	1,054,155	-482,415
Glassworks - Public Realm	2,254,000	2,647,370	393,370
Glass Works Development Phase 1	3,509,113	3,313,981	-195,132
Westgate Plaza Aquisition	19,070,000	19,069,500	-500
Glass Works Development Phase 2	45,939,005	48,827,998	2,888,993
Place Total	73,207,037	75,956,313	2,749,276
(3) Develop a vibrant Town Centre Total	73,207,037	75,956,313	2,749,276
(4) Strengthen our visitor economy			
Dorothy Hyman Football Pitch Refurb	691	0	-691
Visitor Economy Attraction	5,587	5,462	-125
Pet Crematorium	6,170	5,448	-722
Stairfoot Station Heritage Trail	8,000	6,082	-1,919
Public Art Strategy Brassed Off	11,000	11,000	0
Worsbrough Mill shop refit	20,000	3,746	-16,254
RSPB Old Moor	25,000	25,000	0
Elsecar Park Bandstand	26,943	10,131	-16,812
Stone Masons show room	65,000	56,316	-8,684
Barnsley Main	80,372	80,518	146
Elsecar Master Plan	120,453	55,266	-65,187
Cooper Cottage & Garden	226,501	217,972	-8,529
EV Charging Units	303,822	4,188	-299,634
Dorothy Hyman Phase 2	381,023	3,275	-377,748
Wentworth Castle & Stainborough Park	1,115,874	694,707	-421,167
Cannon Hall Parks for People	1,641,502	1,296,748	-344,754
Replacement Of Boilers At Metrodome	1,948,416	245,998	-1,702,418
54 Affordable Homes - Athersley		118,716	118,716
Place Total	5,986,354	2,840,574	-3,145,780
(4) Strengthen our visitor economy Total	5,986,354	2,840,574	-3,145,780
(5) Create more and better housing			
Disabled Facilities Grant	2,141,996	1,923,637	-218,359
Communities Total	2,141,996	1,923,637	-218,359

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Major Adaptaions 4 Orchard	1,458	42	-1,416
18/19 Central Heating Replacements	1,782	14,230	12,448
50 Hope Avenue	2,283	1,197	-1,086
Fire Safety Works Sheffield Rd Flats	2,666		-2,666
Woodhall Flats Conversion	2,929	3,207	278
Bellbrooke New Build Bungalows	6,137	4,132	-2,005
Major Adaptations 79 Beeston Sq	6,426	54	-6,372
Conversion 20 Morrison Road	10,000		-10,000
Converstion 26-32 Rufford Av	10,527	1,183	-9,344
11/12 Asset Management Database	12,333	2,000	-10,333
District Heating Elm & Maltas Court	30,845	30,845	0
Heather Court Lift replacement	35,750	781	-34,969
Central Htg Prog 17/18	37,845	39,293	1,448
19/20 Community Centre Rewires	39,379	31,054	-8,325
New Build - Roy Kilner Road	55,929	979	-54,950
Enviro Imps - Malborough/Lansdowne	56,654	60,582	3,928
Enviro Imps - Bin Stores	62,000	6,500	-55,500
Conversion - Woodhall Flats	66,297	24,205	-42,092
District Heating Aldham Farm/Hudson Haven	70,000	151,954	81,954
Sprinklers Independent Living Schemes	75,201		-75,201
District Heating Bulk Heat Meters	75,348	57,417	-17,931
District Heating	88,000	75,615	-12,385
Empty Home P & R BCB	91,500	1,245	-90,255
19/20 Programme Capital Replacements	120,000	62	-119,938
19/20 Major Adaptations 19 Buxton	129,888	137,861	7,973
District Heating Gray Street	171,308	156,556	-14,752
CAPITALISED SALARIES	178,303		-178,303
19/20 BHS Electrical Works	190,550	107,910	-82,640
CRS	190,893	150,601	-40,292
Pilley Acquisitions	228,660	228,249	-411
Kenworthy Road New Build	237,158	261,087	23,929

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Single Property Acquisition	268,504	268,504	-1
Baden Street	269,214	269,021	-193
19/20 Gas Elemental	300,000	125,714	-174,286
District Heating Hawthorne House	372,091	385,056	12,965
Section 106 Acquisitions	375,000	128,750	-246,250
Central Htg Prog 18/19 PH2	388,635	328,056	-60,579
19/20 BHS Silkstone	406,772	165,424	-241,348
19/20 Central heating Replacement	475,474	583,556	108,082
19/20 BHS Goldthorpe Kier	488,176	342,595	-145,581
19/20 BHS Staincross / Mapplewell	532,678	174,430	-358,248
Keresforth Acquisition & Conversion	546,057	549,592	3,535
19/20 BHS Barsnley West CS	567,057	446,034	-121,023
19/20 BHS Great Houghton Kier	603,872	586,347	-17,525
Lundwood Acquisitions	618,696	618,504	-192
New Build - 18 Locksley Gardens	628,557	615,412	-13,145
19/20 BHS Penistone CS	704,649	666,433	-38,216
19/20 BHS Gas Elemental Scheme	794,059	677,311	-116,748
Meadstead New Build	885,029	869,540	-15,489
19/20 BHS Darton/Staincross CS	1,024,720	1,050,795	26,075
19/20 BHS Roofing Elemental Scheme	1,098,611	651,827	-446,784
Empty Homes Acquisitions	1,503,932	1,869,261	365,329
19/20 Replacement Items	1,539,000	1,546,345	7,345
19/20 Structural Extensive / Void Repl	1,685,000	1,706,813	21,813
19/20 BHS Kexborough CS	1,763,993	1,424,628	-339,365
19/20 BHS Wombwell Kier	2,153,041	2,204,500	51,459
19/20 Major Adaptations	2,377,112	2,642,811	265,699
19/20 BHS Kendray CS	2,703,836	2,494,575	-209,261
Major Adaptations 4 Murdoch Place		2,306	2,306
Major Adaptations 23 Quest Avenue		2,858	2,858
20/21 BHS Cudworth		8,188	8,188
20/21 BHS Royston		9,097	9,097

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
20/21 Extensive Structural		10,400	10,400
20/21 BHS Bolton on Dearne		10,562	10,562
20/21 BHS Monk Bretton		13,246	13,246
20/21 BHS Hoyland		19,718	19,718
20/21 BHS Penistone		20,517	20,517
20/21 BHS Grimethorpe		20,666	20,666
20/21 Replacement Items		32,957	32,957
20/21 BHS Kendray		62,954	62,954
New Build Billingley View		156,275	156,275
19/20 Flood Refurbishment Programme		205,359	205,359
BHS New Starts		342,366	342,366
Housing Revenue Account Total	27,361,814	25,858,143	-1,503,671
Affordable Housing Enabling	3,380	3,380	0
ACCREDITED LANDLORD SCHEME	4,708		-4,708
Warm Homes - Healthy People Project	25,000		-25,000
LAIP - COALFIELDS/ELSECAR	65,000	36,237	-28,763
Affordable Warmth	65,000	175,343	110,343
Local Growth Fund - Better Homes	104,876	4,655	-100,221
Empty Homes	602,837	427,908	-174,929
Longcar PDC Housing Development	907,564	940,107	32,543
New Build St Michaels		154,915	154,915
Place Total	1,778,365	1,742,545	-35,820
(5) Create more and better housing Total	31,282,175	29,524,325	-1,757,850
(6) Every child attends a good school			
Silkstone Common - Kitchen/Hall Floor	31	31	0
Keresforth Primary - Replace Cladding	545	150	-395
Jump Primary - Nursery Toilet Refurb	701	701	-0
Hoylandswaine - Drainage/Resur/Wind/Doors	772	27	-745
Summer Lane Primary - Roofing Works	1,119	1,283	164
Oxspring Primary - Replace Fire Alarm	1,164	1,164	0
Millhouse - Emergency Lighting	1,182	1,159	-23

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Millhouse - Playground Repairs/Replace	1,314	24	-1,290
Churchfields - Increase Admission Number	1,585		-1,585
Millhouse Primary - Roof - KS1	2,312	64	-2,248
SCHOOL ACCESS WORKS	2,571		-2,571
Jump Primary - Replace Light/Ceilings P1	2,957	2,774	-183
Barugh Green Primary - Roof	3,297	3,297	0
Thurlstone Primary - Increase Admission	3,417	1,825	-1,592
Penistone St Johns - Increase Ad - P2	3,529		-3,529
Milefield Primary - Playground/MUGA	3,865	3,865	-0
Churchfield Primary - Boiler Replace	4,574	2,689	-1,885
Burton Road Primary - Roof	4,710	192	-4,518
Gawber Primary - Roof	5,267	910	-4,357
Barugh Green Primary - Fencing	5,567	2,067	-3,500
Penistone St Johns - Increase Ad - P2A	6,214	5,214	-1,000
Wilthorpe Primary - Boiler Replace	6,526	3,918	-2,608
Athersley South Primary - Boiler Replace	7,543	7,543	0
Shawlands - Remodel Entr/Office	7,627	3,888	-3,739
Thurlstone Primary - Hall Block	15,039	12,258	-2,781
Milefield Primary - Roofing Works	16,016	20,556	4,540
Keresforth Primary - Safety Glazing	16,357	16,244	-113
Mapplewell Primary - Ballcourt Fencing	19,936	19,893	-43
Barugh Green/Cudworth Primary - Flood	20,400	11,167	-9,233
Athersley North Primary - Re-roof P1	29,781	29,733	-48
Gawber Primary - Fire Alarm	29,828	44,629	14,801
Milefield Primary - Toilet Refurb	30,923	28,297	-2,626
Ladywood Primary - Fire Alarm	34,279	34,111	-168
Shawland Primary - Re-roof P1	37,339	36,245	-1,094
Burton Road Primary - Toilet Refurb P1	46,560	39,370	-7,190
Silkstone Primary - Entrance	59,140	53,541	-5,599
Millhouse Primary - Entrance	67,460	59,662	-7,798
Milefield - Increase Admission Number to	68,181	31,545	-36,636

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
EHCP Hub	70,000	100,000	30,000
Oxspring Primary - Entrance	133,818	118,897	-14,921
Barugh Green Primary - Re-roofing P2	144,159	144,825	666
HEALTH & SAFETY REACTIVE WORKS	152,770	141,935	-10,835
SEN Capital Provision Fund	173,555	104,600	-68,955
Darton/Outwood/Carlton Add Pupil Places	299,000	179,255	-119,745
DFC - ALL SCHOOLS	331,116	558,887	227,771
BSF Capital Contribution Variations	552,911	552,911	0
Penistone St Johns - Increase Admissions - P3	1,137,816	799,714	-338,102
Penistone Grammar Extension	3,038,549	2,639,685	-398,864
Silkstone Primary Tarmac Repairs to Playground		393	393
People Total	6,603,322	5,821,139	-782,183
Hoylandswaine Primary Community Room	25,615	25,615	0
Place Total	25,615	25,615	0
(6) Every child attends a good school Total	6,628,937	5,846,754	-782,182
(7) Early, targeted support for those that need it			
Darfield Family Centre	35,000		-35,000
People Total	35,000	0	-35,000
(7) Early, targeted support for those that need it Total	35,000	0	-35,000
(8) Children and adults are safe from harm			
Better Care Fund - Market Place/Mob Working/NHS Num/Contact	59,001	14,942	-44,059
People Total	59,001	14,942	-44,059
(8) Children and adults are safe from harm Total	59,001	14,942	-44,059
(9) People are healthier, happier, independent and active			
Assisted Living Technology	35,442	33,270	-2,172
Communities Total	35,442	33,270	-2,172
Wilthorpe Park Gates	150	600	450
The Dell, Red City Park	282		-282
Monk Bretton Park Improvements	664		-664
Penistone Footpath Improvements	1,207	852	-355
Footpath/Drainage - Vicarage/Park Lane	2,667	2,504	-163

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Thurnscoe Park Infrastructure Improvements	2,749		-2,749
Pilley/Jubilee/Lidgett Rec Ground	3,169	8,523	5,354
Provision of MUGA Grimethorpe	3,875		-3,875
The Mullins Anti-Vehicle Protection	7,427		-7,427
Grimethorpe Sports Ground	7,528	7,528	-0
Mapplewell Park MUGA & Gym Equipment	8,074	7,828	-246
Royston Pavillion	8,991	7,792	-1,199
Goldthorpe Recreation Ground MUGA	9,473		-9,473
Countryside Sites & POS	25,247	492	-24,755
Barnsley Golf Course	28,893	28,743	-150
Sugdens Recreation Ground Car Park	37,370	37,370	0
Playing Pitch Improvements	40,631	35,001	-5,630
Penistone Managed Workspace P3	59,350	36,915	-22,435
Penistone Leisure Centre	60,000	60,000	0
Barnsley Golf Club Improvements	75,000	61,793	-13,207
Former Yorkshire Traction Site Sheffield Road Public ROW Lin	85,977	56,937	-29,040
Play Development 2017	122,148	112,470	-9,678
Dearne & District Welfare Pavilion	183,194	183,193	-1
High Street Footpath repairs Royston		15,000	15,000
TPT Resurfacing Royston North		32,691	32,691
Place Total	774,066	696,231	-77,835
(9) People are healthier, happier, independent and active Total	809,508	729,501	-80,007
(11) Protecting the Borough for future generations			
Pocket Peace Garden Cudworth Park	443	100	-343
Hoyland Nether Public Hall	3,572	3,572	0
Worsbrough Dale Pavillion	13,919	13,628	-291
Eldon Street Allotments	18,448		-18,448
Carlton Park House	22,097	20,716	-1,381
Ride on Mowers	39,394	39,394	0
Women's Centre Project	250,000	250,000	0
Town Centre CCTV Upgrade	605,000	525,856	-79,144

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Communities Total	952,873	853,266	-99,607
Little Don Cycle Route	250	250	0
Retaining Walls General	516	0	-516
Cycling Facilities	1,150	0	-1,150
Key Route Barnsley to Wakefield	1,203	2,063	860
Aids To Pedestrian Movements	2,350	2,998	648
Ardsley Crematorium Car Park	3,000	3,000	0
In-Cab Technology	8,000		-8,000
Skid Resistance Programme	10,000	5,031	-4,969
Dodworth Trash Screens	10,000	10,000	0
Residual Exp On Completed Schemes	10,000	35,912	25,912
Private Streets	10,000		-10,000
Oaks Lane Retaining Wall	14,445	14,445	-0
Millennium Green	15,000	954	-14,046
Car Parking Strategy	16,000	15,707	-293
Principal Roads	20,000	17,957	-2,043
Redfearns JFC Pavilion	20,000	20,000	0
Monkton Colliery Bridge	20,000		-20,000
Roystone Greenspace Improvements	20,301	18,099	-2,202
Social Inclusion	22,650	15,367	-7,283
Hoylandswaine Church Interior	25,615	25,615	0
Cemetery Improvements	28,833	27,936	-897
Local Roads Reactive Drainage	34,388	37,473	3,085
Fleets Dam/Nature Park	36,967	35,000	-1,967
Wath Road	39,071	39,071	-0
Monk Bretton Cemetery Extension	40,452	15,825	-24,627
Reservoirs	47,387	16,757	-30,630
Safety Barriers (PRN)	50,000	25,064	-24,936
Street Name Plates	50,000	46,776	-3,224
Bridge Parapet Repair minor works	50,000		-50,000
Barnsley Hotspot Programme	53,810	53,810	-0

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Redthorne Way	55,476	55,476	0
Clarel Street	57,855	57,855	0
Principal Inspections	60,000	6,623	-53,377
Land Drainage Reactive Works	60,204	28,509	-31,695
Cooper Lane, Hoylandswaine	60,204		-60,204
Mortimer Road Bridge	62,051		-62,051
Midland Road	64,081	64,081	-0
Barber Street	70,528		-70,528
Road Safety / Danger Reduction	75,000	39,246	-35,754
Planned/Route based signage	75,000	107,955	32,955
Mossley Road/Hartcliffe Hill	83,948		-83,948
Windmill Lane, Thurlstone	84,286		-84,286
Manor Park	84,919	84,919	0
Rotherham Road	85,065	85,065	-0
Medium Term Programme LRP FW	91,500	65,833	-25,667
Keresforth Road Culvert Replacement	100,000	7,802	-92,198
ITP - Sheff Rd/Cote Ln Thurgoland Signal Upgrade	100,000		-100,000
Mortimer Road	102,883	102,883	-0
A633 Wath Road, Wombwell	105,000		-105,000
A6133 Old Mill Lane	110,000		-110,000
Ben Bank Road (B6449), Silkstone Common	114,811	114,811	-1
Furlong Road	114,918	114,918	0
Assessment Programme	120,000	175,661	55,661
Barnsley Road (Old)	124,080	124,080	0
Fees For Future Schemes	126,491	145,970	19,479
Ardsley Road	129,670	104,293	-25,377
Structures Planned Maintenance	150,000	134,812	-15,188
A633 Grange Lane	150,000		-150,000
Neville Avenue, Kendray	154,072	154,072	0
Traffic Signs & SNP Planned Maintenance	160,000	143,782	-16,218
New Footways	163,598	149,526	-14,072

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
Pogmoor Road	172,918	172,918	0
A633 Remainder of Wombwell Lane Lining Programme	200,000	152,280	-47,720
LED Street Lighting Replacements	200,000	154,281	-45,719
A629 Jockey Road, Oxspring	200,000	166,393	-33,607
DFT Pothole Fund Scheme	200,000	237,116	37,116
Vehicle Replacement Programme 2019/20	218,272	167,859	-50,413
Vehicle Replacement Programme 2019/20	220,000		-220,000
Lanbra Road Bridge VRS/Parapet Repl & Concrete Works	250,000	13,333	-236,667
Carriageways Planned Maintenance	250,000	319,432	69,432
BIN REPLACEMENT PROGRAMME	284,766	256,364	-28,402
Drainage Planned Maintenance	302,755	370,355	67,600
A633 Rotherham Road, Monk Bretton	330,000	295,854	-34,146
A628 Pontefract Road, Lundwood	348,320	348,320	-0
Safer Roads	400,000	50,456	-349,544
Street Lighting Planned Maintenance	400,000	490,698	90,698
A61 Harborough Hill Road	400,000	816,517	416,517
Highgate Railway Brdg Bearing Repl & Concrete Works	420,000	63,077	-356,923
A633 Wombwell Lane, Stairfoot	443,722	733,941	290,219
Traffic Signals	448,000	692,737	244,737
A635 Doncaster Road Ards to Grdn Cntre	530,000	316,409	-213,591
A633 Wombwell Bypass	550,000	339,785	-210,215
Footways Planned Maintenance	604,085	740,243	136,158
Medium Term Programme LRP CW	650,000	650,899	899
Transfer Loading Station	650,740	302,666	-348,074
Planned Patching Programme	962,250	1,215,693	253,443
Vehicle Replacement Programme	1,721,971	1,642,463	-79,508
Planned Maintenance	1,882,397	1,639,911	-242,486
Principal Towns	1,971,210	1,132,504	-838,706
Group A Street Lights LED Replacement	2,600,000	1,908,893	-691,107
J36 Slip Road		160,616	160,616
Place Total	21,568,434	18,105,294	-3,463,140

Appendix A - Plans v Outturn 19/20

Project Description	2019/20 Plans	2019/20 Outturn	Variance
(11) Protecting the Borough for future generations Total	22,521,307	18,958,560	-3,562,747
(12) Customers can contact us easily and use more services online			
Central Library PM	153	153	0
Replacement Programme for People's Netwo	33,865	1,121	-32,744
Customer Services Project	45,521	45,521	0
Libraries Mgmt Information System - LMIS	75,660	82,907	7,247
Communities Total	155,199	129,702	-25,497
(12) Customers can contact us easily and use more services online Total	155,199	129,702	-25,497
Grand Total	150,593,614	140,962,935	-9,630,679

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
(1) Create more and better jobs and good business growth				
Enabling Technology	-174,278	-174,278	0	0
Enabling Digital Mobility	-137,564	-137,564	0	0
Cyber Security	-81,403	-81,403	0	0
SAP Success Factors	-78,889	-78,889	0	0
Replacement of Citrix Servers	-4,422	-4,422	0	0
Communities Total	-476,557	-476,557	0	0
Eastern Gateway	-1,417,920	-1,417,920	0	0
BBIC Phase 5	-570,000	-570,000	0	0
Strategic Business Parks Eco Plan	-212,969	-212,969	0	0
M1 J37 Phase 2	-147,220	-147,220	0	0
Barnsley Property Investment Fund Phase 2	-100,372	-100,372	0	0
Project Management Costs	-86,076	-86,076	0	0
M1 Junction 36 Phase 2 Goldthorpe	-67,914	-67,914	0	0
M1 Junction 36 Phase 1 Hoyland	-59,402	-59,402	0	0
Courthouse Car Park Procurement	-25,114	-25,114	0	0
Wombwell Library Extension	-20,246	-20,246	0	0
Penistone Market	-900	-900	0	0
Superfast Broadband Phase 2	8,142	0	8,142	0
Acquisition of New Cremators	16,281	0	16,281	0
J36 HCA Land Rockingham	53,817	0	53,817	0
M1 J37 Phase 1	159,618	0	159,618	0
Place Total	-2,470,276	-2,708,133	237,858	0
(1) Create more and better jobs and good business growth Total	-2,946,833	-3,184,690	237,858	0
(3) Develop a vibrant Town Centre				
Refurbishment of the Core Building	-482,415	-482,415	0	0
Glass Works Development Phase 1	-195,132	-195,132	0	0
DMC1 Refurbishment	-50,000	-50,000	0	0
Acquisition of 35 Eldon Street Barnsley	-10,187	-10,187	0	0
Digital Media Centre	-10,000	-10,000	0	0
Westgate Plaza Aquisition	-500	-500	0	0
Market Gate Bridge	215,146	0	215,146	0
Glassworks - Public Realm	393,370	0	393,370	0
Glass Works Development Phase 2	2,888,993	0	2,888,993	0
Place Total	2,749,276	-748,234	3,497,509	0
(3) Develop a vibrant Town Centre Total	2,749,276	-748,234	3,497,509	0
(4) Strengthen our visitor economy				
Replacement Of Boilers At Metrodome	-1,702,418	-1,702,418	0	0
Wentworth Castle & Stainborough Park	-421,167	-421,167	0	0
Dorothy Hyman Phase 2	-377,748	-377,748	0	0

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
Cannon Hall Parks for People	-344,754	-344,754	0	0
EV Charging Units	-299,634	-299,634	0	0
Elsecar Master Plan	-65,187	-65,187	0	0
Elsecar Park Bandstand	-16,812	0	0	-16,812
Worsbrough Mill shop refit	-16,254	-16,254	0	0
Stone Masons show room	-8,684	-8,684	0	0
Cooper Cottage & Garden	-8,529	-8,529	0	0
Stairfoot Station Heritage Trail	-1,919	-1,919	0	0
Pet Crematorium	-722	-722	0	0
Dorothy Hyman Football Pitch Refurb	-691	-691	0	0
Visitor Economy Attraction	-125	-125	0	0
Barnsley Main	146	0	0	146
54 Affordable Homes - Athersley	118,716	0	118,716	0
Place Total	-3,145,780	-3,247,830	118,716	-16,666
(4) Strengthen our visitor economy Total	-3,145,780	-3,247,830	118,716	-16,666
(5) Create more and better housing				
Disabled Facilities Grant	-218,359	-218,359	0	0
Communities Total	-218,359	-218,359	0	0
19/20 BHS Roofing Elemental Scheme	-446,784	-446,784	0	0
19/20 BHS Staincross / Mapplewell	-358,248	0	0	-358,248
19/20 BHS Kexborough CS	-339,365	0	0	-339,365
Section 106 Acquisitions	-246,250	-284,875	0	38,625
19/20 BHS Silkstone	-241,348	-241,348	0	0
19/20 BHS Kendray CS	-209,261	-209,261	0	0
CAPITALISED SALARIES	-178,303	0	0	-178,303
19/20 Gas Elemental	-174,286	-174,286	0	0
19/20 BHS Goldthorpe Kier	-145,581	-145,581	0	0
19/20 BHS Barnsley West CS	-121,023	-121,023	0	0
19/20 Programme Capital Replacements	-119,938	-119,938	0	0
19/20 BHS Gas Elemental Scheme	-116,748	-116,748	0	0
Empty Home P & R BCB	-90,255	-90,255	0	0
19/20 BHS Electrical Works	-82,640	-82,640	0	0
Sprinklers Independent Living Schemes	-75,201	-75,201	0	0
Central Htg Prog 18/19 PH2	-60,579	-60,579	0	0
Enviro Imps - Bin Stores	-55,500	-55,500	0	0
New Build - Roy Kilner Road	-54,950	-54,950	0	0
Conversion - Woodhall Flats	-42,092	-42,092	0	0
CRS	-40,292	-40,292	0	0
19/20 BHS Penistone CS	-38,216	-38,216	0	0
Heather Court Lift replacement	-34,969	-34,969	0	0
District Heating Bulk Heat Meters	-17,931	-17,931	0	0

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
19/20 BHS Great Houghton Kier	-17,525	-17,525	0	0
Meadstead New Build	-15,489	-15,489	0	0
District Heating Gray Street	-14,752	-14,752	0	0
New Build - 18 Locksley Gardens	-13,145	-13,145	0	0
District Heating	-12,385	0	0	-12,385
11/12 Asset Management Database	-10,333	-10,333	0	0
Conversion 20 Morrison Road	-10,000	0	0	-10,000
Conversion 26-32 Rufford Av	-9,344	-9,344	0	0
19/20 Community Centre Rewires	-8,325	-8,325	0	0
Major Adaptations 79 Beeston Sq	-6,372	-6,372	0	0
Fire Safety Works Sheffield Rd Flats	-2,666	-2,666	0	0
Bellbrooke New Build Bungalows	-2,005	-2,524	0	519
Major Adaptations 4 Orchard	-1,416	-1,416	0	0
50 Hope Avenue	-1,086	-1,086	0	0
Pilley Acquisitions	-411	-411	0	0
Baden Street	-193	-193	0	0
Lundwood Acquisitions	-192	-494	0	302
Single Property Acquisition	-1	-1	0	0
Woodhall Flats Conversion	278	0	0	278
Central Htg Prog 17/18	1,448	0	0	1,448
Major Adaptations 4 Murdoch Place	2,306	0	0	2,306
Major Adaptations 23 Quest Avenue	2,858	0	0	2,858
Keresforth Acquisition & Conversion	3,535	0	3,535	0
Enviro Imps - Malborough/Lansdowne	3,928	0	0	3,928
19/20 Replacement Items	7,345	0	0	7,345
19/20 Major Adaptations 19 Buxton	7,973	0	0	7,973
20/21 BHS Cudworth	8,188	0	8,188	0
20/21 BHS Royston	9,097	0	9,097	0
20/21 Extensive Structural	10,400	0	10,400	0
20/21 BHS Bolton on Dearne	10,562	0	10,562	0
18/19 Central Heating Replacements	12,448	0	0	12,448
District Heating Hawthorne House	12,965	0	0	12,965
20/21 BHS Monk Bretton	13,246	0	13,246	0
20/21 BHS Hoyland	19,718	0	19,718	0
20/21 BHS Penistone	20,517	0	20,517	0
20/21 BHS Grimethorpe	20,666	0	20,666	0
19/20 Structural Extensive / Void Repl	21,813	0	0	21,813
Kenworthy Road New Build	23,929	0	23,929	0
19/20 BHS Darton/Staincross CS	26,075	0	0	26,075
20/21 Replacement Items	32,957	0	32,957	0
19/20 BHS Wombwell Kier	51,459	0	0	51,459

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
20/21 BHS Kendray	62,954	0	62,954	0
District Heating Aldham Farm/Hudson Haven	81,954	0	81,954	0
19/20 Central heating Replacement	108,082	0		108,082
New Build Billingley View	156,275	0	156,275	0
19/20 Flood Refurbishment Programme	205,359	0	0	205,359
19/20 Major Adaptations	265,699	0	0	265,699
BHS New Starts	342,366	0	0	342,366
Empty Homes Acquisitions	365,329	-34,493	0	399,822
Housing Revenue Account Total	-1,503,671	-2,591,036	473,998	613,367
Empty Homes	-174,929	-174,929	0	0
Local Growth Fund - Better Homes	-100,221	-100,221	0	0
LAIP - COALFIELDS/ELSECAR	-28,763	-28,763	0	0
Warm Homes - Healthy People Project	-25,000	-25,000	0	0
ACCREDITED LANDLORD SCHEME	-4,708	-4,708	0	0
Longcar PDC Housing Development	32,543	0	32,543	0
Affordable Warmth	110,343	0	110,343	0
New Build St Michaels	154,915	0	154,915	0
Place Total	-35,820	-333,621	297,801	0
(5) Create more and better housing Total	-1,757,851	-3,143,017	771,799	613,367
(6) Every child attends a good school				
Penistone Grammar Extension	-398,864	-398,864	0	0
Penistone St Johns - Increase Admissions - P3	-338,102	-338,102	0	0
Darton/Outwood/Carlton Add Pupil Places	-119,745	-119,745	0	0
SEN Capital Provision Fund	-68,955	-68,955	0	0
Milefield - Increase Admission Number to	-36,636	-36,636	0	0
Oxspring Primary - Entrance	-14,921	-14,921	0	0
HEALTH & SAFETY REACTIVE WORKS	-10,835	-10,835	0	0
Barugh Green/Cudworth Primary - Flood	-9,233	-9,233	0	0
Millhouse Primary - Entrance	-7,798	-7,798	0	0
Burton Road Primary - Toilet Refurb P1	-7,190	-7,190	0	0
Silkstone Primary - Entrance	-5,599	-5,599	0	0
Burton Road Primary - Roof	-4,518	-4,518	0	0
Gawber Primary - Roof	-4,357	-4,357	0	0
Shawlands - Remodel Entr/Office	-3,739	-3,739	0	0
Penistone St Johns - Increase Ad - P2	-3,529	-3,529	0	0
Barugh Green Primary - Fencing	-3,500	-3,500	0	0
Thurlstone Primary - Hall Block	-2,781	-2,781	0	0
Milefield Primary - Toilet Refurb	-2,626	-2,626	0	0
Wilthorpe Primary - Boiler Replace	-2,608	-2,608	0	0
SCHOOL ACCESS WORKS	-2,571	-2,571	0	0
Millhouse Primary - Roof - KS1	-2,248	-2,248	0	0

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
Churchfield Primary - Boiler Replace	-1,885	-1,885	0	0
Thurlstone Primary - Increase Admission	-1,592	-1,592	0	0
Churchfields - Increase Admission Number	-1,585	-1,585	0	0
Millhouse - Playground Repairs/Replace	-1,290	-1,290	0	0
Shawland Primary - Re-roof P1	-1,094	-1,094	0	0
Penistone St Johns - Increase Ad - P2A	-1,000	-1,000	0	0
Hoylandswaine - Drainage/Resur/Wind/Doors	-745	-745	0	0
Keresforth Primary - Replace Cladding	-395	-395	0	0
Jump Primary - Replace Light/Ceilings P1	-183	-183	0	0
Ladywood Primary - Fire Alarm	-168	-168	0	0
Keresforth Primary - Safety Glazing	-113	-113	0	0
Athersley North Primary - Re-roof P1	-48	-48	0	0
Mapplewell Primary - Ballcourt Fencing	-43	-43	0	0
Millhouse - Emergency Lighting	-23	-23	0	0
Summer Lane Primary - Roofing Works	164	0	0	164
Silkstone Primary Tarmac Repairs to Playground	393	0	0	393
Barugh Green Primary - Re-roofing P2	666	0	666	0
Milefield Primary - Roofing Works	4,540	0	4,540	0
Gawber Primary - Fire Alarm	14,801	0	0	14,801
EHCP Hub	30,000	0	0	30,000
DFC - ALL SCHOOLS	227,771	-7	0	227,778
People Total	-782,184	-1,060,526	5,206	273,136
(6) Every child attends a good school Total	-782,184	-1,060,526	5,206	273,136
(7) Early, targeted support for those that need it				
Darfield Family Centre	-35,000	-35,000	0	0
People Total	-35,000	-35,000	0	0
(7) Early, targeted support for those that need it Total	-35,000	-35,000	0	0
(8) Children and adults are safe from harm				
Better Care Fund - Market Place/Mob Working/NHS Num/Contact	-44,059	-44,059	0	0
People Total	-44,059	-44,059	0	0
(8) Children and adults are safe from harm Total	-44,059	-44,059	0	0
(9) People are healthier, happier, independent and active				
Assisted Living Technology	-2,172	-2,172	0	0
Communities Total	-2,172	-2,172	0	0
Former Yorkshire Traction Site Sheffield Road Public ROW Lin	-29,040	-29,040	0	0
Countryside Sites & POS	-24,755	-24,755	0	0
Penistone Managed Workspace P3	-22,435	-22,435	0	0
Barnsley Golf Club Improvements	-13,207	-13,207	0	0
Play Development 2017	-9,678	-9,678	0	0
Goldthorpe Recreation Ground MUGA	-9,473	-9,473	0	0
The Mullins Anti-Vehicle Protection	-7,427	-7,427	0	0

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
Playing Pitch Improvements	-5,630	-5,630	0	0
Provision of MUGA Grimethorpe	-3,875	-3,875	0	0
Thurnscoe Park Infrastructure Improvements	-2,749	-2,749	0	0
Royston Pavillion	-1,199	-1,199	0	0
Monk Bretton Park Improvements	-664	-664	0	0
Penistone Footpath Improvements	-355	-355	0	0
The Dell, Red City Park	-282	-282	0	0
Mapplewell Park MUGA & Gym Equipment	-246	-246	0	0
Footpath/Drainage - Vicarage/Park Lane	-163	-163	0	0
Barnsley Golf Course	-150	-150	0	0
Dearne & District Welfare Pavilion	-1	-1	0	0
Wiltorpe Park Gates	450	0	0	450
Pilley/Jubilee/Lidgett Rec Ground	5,354	0	0	5,354
High Street Footpath repairs Royston	15,000	0	15,000	0
TPT Resurfacing Royston North	32,691	0	32,691	0
Place Total	-77,834	-131,329	47,691	5,804
(9) People are healthier, happier, independent and active Total	-80,007	-133,502	47,691	5,804
(11) Protecting the Borough for future generations				
Town Centre CCTV Upgrade	-79,144	-79,144	0	0
Eldon Street Allotments	-18,448	-18,448	0	0
Carlton Park House	-1,381	-1,381	0	0
Pocket Peace Garden Cudworth Park	-343	-343	0	0
Worsbrough Dale Pavillion	-291	-291	0	0
Communities Total	-99,607	-99,607	0	0
Principal Towns	-838,706	-838,706	0	0
Group A Street Lights LED Replacement	-691,107	-691,107	0	0
Highgate Railway Brdg Bearing Repl & Concrete Works	-356,923	-356,923	0	0
Safer Roads	-349,544	-349,544	0	0
Transfer Loading Station	-348,074	-348,074	0	0
Planned Maintenance	-242,486	-242,486	0	0
Lanbra Road Bridge VRS/Parapet Repl & Concrete Works	-236,667	-236,667	0	0
Vehicle Replacement Programme 2019/20	-220,000	-220,000	0	0
A635 Doncaster Road Ards to Grdn Cntre	-213,591	0	0	-213,591
A633 Wombwell Bypass	-210,215	0	0	-210,215
A633 Grange Lane	-150,000	-150,000	0	0
A6133 Old Mill Lane	-110,000	-110,000	0	0
A633 Wath Road, Wombwell	-105,000	0	0	-105,000
ITP - Sheff Rd/Cote Ln Thurgoland Signal Upgrade	-100,000	0	0	-100,000
Keresforth Road Culvert Replacement	-92,198	-92,198	0	0
Windmill Lane, Thurlstone	-84,286	-84,286	0	0
Mossley Road/Hartcliffe Hill	-83,948	-83,948	0	0

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
Vehicle Replacement Programme	-79,508	-79,508	0	0
Barber Street	-70,528	-70,528	0	0
Mortimer Road Bridge	-62,051	-62,051	0	0
Cooper Lane, Hoylandswaine	-60,204	-60,204	0	0
Principal Inspections	-53,377	-53,377	0	0
DFT Pothole Fund Scheme	-50,413	-50,413	0	0
Bridge Parapet Repair minor works	-50,000	0	0	-50,000
A633 Remainder of Wombwell Lane	-47,720	0	0	-47,720
Lining Programme	-45,719	0	0	-45,719
Road Safety / Danger Reduction	-35,754	-35,754	0	0
A633 Rotherham Road, Monk Bretton	-34,146	0	0	-34,146
LED Street Lighting Replacements	-33,607	-33,607	0	0
Land Drainage Reactive Works	-31,695	0	0	-31,695
Reservoirs	-30,630	0	0	-30,630
BIN REPLACEMENT PROGRAMME	-28,402	-28,402	0	0
Medium Term Programme LRP FW	-25,667	0	0	-25,667
Ardsley Road	-25,377	0	0	-25,377
Safety Barriers (PRN)	-24,936	-24,936	0	0
Monk Bretton Cemetery Extension	-24,627	-24,627	0	0
Monkton Colliery Bridge	-20,000	-20,000	0	0
Traffic Signs & SNP Planned Maintenance	-16,218	0	0	-16,218
Structures Planned Maintenance	-15,188	0	0	-15,188
New Footways	-14,072	0	0	-14,072
Millennium Green	-14,046	-14,046	0	0
Private Streets	-10,000	0	0	-10,000
In-Cab Technology	-8,000	-8,000	0	0
Social Inclusion	-7,283	-7,283	0	0
Skid Resistance Programme	-4,969	-4,969	0	0
Street Name Plates	-3,224	0	0	-3,224
Roystone Greenspace Improvements	-2,202	-2,202	0	0
Principal Roads	-2,043	0	0	-2,043
Fleets Dam/Nature Park	-1,967	-1,967	0	0
Cycling Facilities	-1,150	0	0	-1,150
Cemetery Improvements	-897	-897	0	0
Retaining Walls General	-516	0	0	-516
Car Parking Strategy	-293	-293	0	0
Ben Bank Road (B6449), Silkstone Common	-1	-1	0	0
Aids To Pedestrian Movements	648	0	0	648
Key Route Barnsley to Wakefield	860	0	0	860
Medium Term Programme LRP CW	899	0	0	899
Local Roads Reactive Drainage	3,085	0	0	3,085

Appendix B - Variance Analysis 2019/20

Project Description	2019/20 Variance	2019/20 Slippage	2019/20 Rephasing	2019/20 Variation in Scheme Costs
Fees For Future Schemes	19,479	0	0	19,479
Residual Exp On Completed Schemes	25,912	0	0	25,912
Planned/Route based signage	32,955	0	0	32,955
A629 Jockey Road, Oxspring	37,116	0	0	37,116
Assessment Programme	55,661	0	55,661	0
Drainage Planned Maintenance	67,600	0	0	67,600
Carriageways Planned Maintenance	69,432	0	0	69,432
Street Lighting Planned Maintenance	90,698	0	0	90,698
Footways Planned Maintenance	136,158	0	0	136,158
J36 Slip Road	160,616	0	0	160,616
Traffic Signals	244,737	0	0	244,737
Planned Patching Programme	253,443	0	0	253,443
A633 Wombwell Lane, Stairfoot	290,219	0	0	290,219
A61 Harborough Hill Road	416,517	0	0	416,517
Place Total	-3,463,139	-4,387,004	55,661	868,202
(11) Protecting the Borough for future generations Total	-3,562,746	-4,486,611	55,661	868,202
(12) Customers can contact us easily and use more services online				
Replacement Programme for People's Netwo	-32,744	-25,497	0	-7,247
Libraries Mgmt Information System - LMIS	7,247	0	0	7,247
Communities Total	-25,497	-25,497	0	0
(12) Customers can contact us easily and use more services online Total	-25,497	-25,497	0	0
Grand Total	-9,630,680	-16,108,965	4,734,440	1,743,844

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
Cyber Security	81,403	0	0	0	81,403
Enabling Digital Mobility	137,564	0	0	0	137,564
Enabling Technology	366,534	0	0	0	366,534
Replacement of Citrix Servers	4,422	0	0	0	4,422
SAP Infrastructure Report	350,000	0	0	0	350,000
SAP Success Factors	485,442	0	0	0	485,442
Communities Total	1,425,366	0	0	0	1,425,366
Acquisition of New Cremators	451,219	0	0	0	451,219
Barnsley Property Investment Fund Phase 2	1,989,282	0	0	0	1,989,282
BBIC Phase 5	570,000	0	0	0	570,000
Courthouse Car Park Procurement	25,114	0	0	0	25,114
Courthouse Digital Campus	250,000	0	0	0	250,000
Eastern Gateway	2,466,904	52,000	0	0	2,518,904
J36 HCA Land Rockingham	199,450	0	0	0	199,450
M1 J37 Phase 1	2,510,418	0	0	0	2,510,418
M1 J37 Phase 2	10,395,929	0	0	0	10,395,929
M1 Junction 36 Phase 1 Hoyland	6,886,900	0	0	0	6,886,900
M1 Junction 36 Phase 2 Goldthorpe	6,736,298	1,336,950	0	0	8,073,248
Penistone Market	900	0	0	0	900
Project Management Costs	86,076	0	0	0	86,076
Strategic Business Parks Eco Plan	788,248	0	0	0	788,248
Superfast Broadband Phase 2	601,858	0	0	0	601,858
Wombwell Library Extension	20,246	0	0	0	20,246
Place Total	33,978,843	1,388,950	0	0	35,367,793
(1) Create more and better jobs and good business growth Total	35,404,209	1,388,950	0	0	36,793,159
Acquisition of 35 Eldon Street Barnsley	10,187	0	0	0	10,187
Digital Media Centre	10,000	0	0	0	10,000
DMC1 Refurbishment	50,000	0	0	0	50,000
Glass Works Development Phase 1	195,132	0	0	0	195,132
Glass Works Development Phase 2	55,614,007	6,795,000	0	0	62,409,007
Glassworks - Public Realm	4,995,630	0	0	0	4,995,630
Market Gate Bridge	1,784,854	3,653,000	0	0	5,437,854
PIF3	152,390	0	0	0	152,390
Refurbishment of the Core Building	1,252,415	0	0	0	1,252,415

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
Westgate Plaza Aquisition	500	0	0	0	500
Place Total	64,065,114	10,448,000	0	0	74,513,114
(3) Develop a vibrant Town Centre Total	64,065,114	10,448,000	0	0	74,513,114
Cannon Hall Parks for People	1,044,754	0	0	0	1,044,754
Cooper Cottage & Garden	8,529	0	0	0	8,529
Dorothy Hyman Football Pitch Refurb	691	0	0	0	691
Dorothy Hyman Phase 2	377,748	0	0	0	377,748
Elsecar Master Plan	233,532	0	0	0	233,532
EV Charging Units	299,634	0	0	0	299,634
Pet Crematorium	722	0	0	0	722
Replacement Of Boilers At Metrodome	1,702,418	0	0	0	1,702,418
Stairfoot Station Heritage Trail	1,919	0	0	0	1,919
Stone Masons show room	8,684	0	0	0	8,684
Visitor Economy Attraction	125	0	0	0	125
Wentworth Castle & Stainborough Park	1,446,167	0	0	0	1,446,167
Worsbrough Mill shop refit	41,254	0	0	0	41,254
Place Total	5,166,175	0	0	0	5,166,175
(4) Strengthen our visitor economy Total	5,166,175	0	0	0	5,166,175
Disabled Facilities Grant	4,733,626	0	0	0	4,733,626
Communities Total	4,733,626	0	0	0	4,733,626
11/12 Asset Management Database	10,333	0	0	0	10,333
19/20 BHS Barsnley West CS	121,023	0	0	0	121,023
19/20 BHS Electrical Works	82,640	0	0	0	82,640
19/20 BHS Gas Elemental Scheme	116,748	0	0	0	116,748
19/20 BHS Goldthorpe Kier	145,581	0	0	0	145,581
19/20 BHS Great Houghton Kier	17,525	0	0	0	17,525
19/20 BHS Kendray CS	209,261	0	0	0	209,261
19/20 BHS Penistone CS	38,216	0	0	0	38,216
19/20 BHS Roofing Elemental Scheme	1,446,784	0	0	0	1,446,784
19/20 BHS Silkstone	241,348	0	0	0	241,348
19/20 Community Centre Rewires	34,325	0	0	0	34,325
19/20 Gas Elemental	874,286	0	0	0	874,286
19/20 Programme Capital Replacements	119,938	0	0	0	119,938
20/21 BHS Bolton on Dearne	1,097,438	0	0	0	1,097,438
20/21 BHS Cudworth	537,812	0	0	0	537,812

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
20/21 BHS Grimethorpe	954,334	0	0	0	954,334
20/21 BHS Hoyland	2,086,282	0	0	0	2,086,282
20/21 BHS Hoyland/Jump	476,000	0	0	0	476,000
20/21 BHS Kendray	2,727,046	0	0	0	2,727,046
20/21 BHS Monk Bretton	1,374,754	0	0	0	1,374,754
20/21 BHS Penistone	962,483	0	0	0	962,483
20/21 BHS Royston	544,903	0	0	0	544,903
20/21 Central Heating Replacement	475,000	0	0	0	475,000
20/21 Community Centre Rewires	65,000	0	0	0	65,000
20/21 Extensive Structural	1,674,600	0	0	0	1,674,600
20/21 Gas Elemental Programme	2,000,000	0	0	0	2,000,000
20/21 Major Adaptations	2,407,000	0	0	0	2,407,000
20/21 Replacement Items	1,532,043	0	0	0	1,532,043
50 Hope Avenue	1,086	0	0	0	1,086
Baden Street	193	0	0	0	193
Bellbrooke New Build Bungalows	2,524	0	0	0	2,524
Central Htg Prog 18/19 PH2	60,579	0	0	0	60,579
Community Refurb Prog 1	191,000	0	0	0	191,000
Community Refurb Prog 2	90,000	0	0	0	90,000
Conversion - Woodhall Flats	42,092	0	0	0	42,092
Converstion 26-32 Rufford Av	9,344	0	0	0	9,344
CRS	40,292	0	0	0	40,292
District Heating Aldham Farm/Hudson Haven	93,350	0	0	0	93,350
District Heating Bulk Heat Meters	17,931	0	0	0	17,931
District Heating Gray Street	14,752	0	0	0	14,752
Empty Home P & R BCB	448,755	0	0	0	448,755
Empty Homes Acquisitions	1,132,493	400,000	0	0	1,532,493
Enviro Imps - Bin Stores	55,500	0	0	0	55,500
Fire Safety Works Sheffield Rd Flats	2,666	0	0	0	2,666
Heather Court Lift replacement	35,289	0	0	0	35,289
Kenworthy Road New Build	176,071	0	0	0	176,071
Keresforth Acquisition & Conversion	46,465	0	0	0	46,465
Lundwood Acquisitions	494	0	0	0	494
Major Adaptaions 4 Orchard	1,416	0	0	0	1,416
Major Adaptations 79 Beeston Sq	6,372	0	0	0	6,372

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
Meadstead New Build	25,489	0	0	0	25,489
New Build - 18 Locksley Gardens	13,145	0	0	0	13,145
New Build - Roy Kilner Road	54,950	0	0	0	54,950
New Build Billingley View	2,501,224	0	0	0	2,501,224
Pilley Acquisitions	411	0	0	0	411
Section 106 Acquisitions	1,409,875	0	0	0	1,409,875
Single Property Acquisition	1	0	0	0	1
Sprinklers Independent Living Schemes	75,201	0	0	0	75,201
Housing Revenue Account Total	28,921,662	400,000	0	0	29,321,662
ACCREDITED LANDLORD SCHEME	4,708	0	0	0	4,708
Affordable Warmth	120,330	0	0	0	120,330
Empty Homes	706,929	0	0	0	706,929
LAIP - COALFIELDS/ELSECAR	28,763	0	0	0	28,763
Local Growth Fund - Better Homes	100,221	0	0	0	100,221
Longcar PDC Housing Development	167,457	0	0	0	167,457
New Build St Michaels	1,180,353	4,005,802	0	0	5,186,155
Warm Homes - Healthy People Project	25,000	0	0	0	25,000
Place Total	2,333,761	4,005,802	0	0	6,339,563
(5) Create more and better housing Total	35,989,049	4,405,802	0	0	40,394,851
Athersley North Primary - Re-roof P1	914	0	0	0	914
Barugh Green Primary - Fencing	3,500	0	0	0	3,500
Barugh Green Primary - Re-roofing P2	3,897	0	0	0	3,897
Barugh Green/Cudworth Primary - Flood	9,233	0	0	0	9,233
Burton Road Primary - Roof	4,518	0	0	0	4,518
Burton Road Primary - Toilet Refurb P1	8,463	0	0	0	8,463
Churchfield Primary - Boiler Replace	1,885	0	0	0	1,885
Churchfields - Increase Admission Number	1,585	0	0	0	1,585
Darton/Outwood/Carlton Add Pupil Places	119,745	0	0	0	119,745
DFC - ALL SCHOOLS	7	0	0	0	7
Gawber Primary - Fire Alarm	854	0	0	0	854
Gawber Primary - Roof	4,357	0	0	0	4,357
HEALTH & SAFETY REACTIVE WORKS	10,895	0	0	0	10,895
Hoyland Springwood Academy	137,150	0	0	0	137,150
Hoylandswaine - Drainage/Resur/Wind/Doors	745	0	0	0	745
Jump Primary - Replace Light/Ceilings P1	183	0	0	0	183

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
Keresforth Primary - Replace Cladding	395	0	0	0	395
Keresforth Primary - Safety Glazing	194	0	0	0	194
Ladywood Primary - Fire Alarm	1,137	0	0	0	1,137
Mapplewell Primary - Ballcourt Fencing	127	0	0	0	127
Milefield - Increase Admission Number to	36,636	0	0	0	36,636
Milefield Primary - Roofing Works	41,948	0	0	0	41,948
Milefield Primary - Toilet Refurb	3,623	0	0	0	3,623
Millhouse - Playground Repairs/Replace	1,290	0	0	0	1,290
Millhouse - Emergency Lighting	23	0	0	0	23
Millhouse Primary - Entrance	10,148	0	0	0	10,148
Millhouse Primary - Roof - KS1	2,248	0	0	0	2,248
Oxspring Primary - Entrance	19,071	0	0	0	19,071
Penistone Grammar Extension	398,864	0	0	0	398,864
Penistone St Johns - Increase Ad - P2	3,529	0	0	0	3,529
Penistone St Johns - Increase Ad - P2A	1,000	0	0	0	1,000
Penistone St Johns - Increase Admissions - P3	808,615	0	0	0	808,615
SCHOOL ACCESS WORKS	2,571	0	0	0	2,571
SEN Capital Provision Fund	68,955	0	0	0	68,955
Shawland Primary - Re-roof P1	2,141	0	0	0	2,141
Shawlands - Remodel Entr/Office	3,739	0	0	0	3,739
Silkstone Primary - Entrance	7,181	0	0	0	7,181
Thurlstone Primary - Hall Block	2,854	0	0	0	2,854
Thurlstone Primary - Increase Admission	1,592	0	0	0	1,592
Wilthorpe Primary - Boiler Replace	2,608	0	0	0	2,608
People Total	1,728,420	0	0	0	1,728,420
Keresforth Primary School	150,000	0	0	0	150,000
Place Total	150,000	0	0	0	150,000
(6) Every child attends a good school Total	1,878,420	0	0	0	1,878,420
Darfield Family Centre	35,000	0	0	0	35,000
People Total	35,000	0	0	0	35,000
(7) Early, targeted support for those that need it Total	35,000	0	0	0	35,000
Better Care Fund - Market Place/Mob Working/NHS Num/Contact	44,059	0	0	0	44,059
People Total	44,059	0	0	0	44,059
(8) Children and adults are safe from harm Total	44,059	0	0	0	44,059
Assisted Living Technology	2,172	0	0	0	2,172

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
Communities Total	2,172	0	0	0	2,172
Barnsley Boundary Footpath Improvements	10,000	0	0	0	10,000
Barnsley Golf Club Improvements	13,207	0	0	0	13,207
Barnsley Golf Course	150	0	0	0	150
Countryside Sites & POS	24,755	0	0	0	24,755
Dearne & District Welfare Pavilion	1	0	0	0	1
Footpath/Drainage - Vicarage/Park Lane	163	0	0	0	163
Former Yorkshire Traction Site Sheffield Road Public ROW Lin	49,040	0	0	0	49,040
Goldthorpe Recreation Ground MUGA	9,473	0	0	0	9,473
Mapplewell Park MUGA & Gym Equipment	246	0	0	0	246
Monk Bretton Park Improvements	664	0	0	0	664
Penistone Footpath Improvements	355	0	0	0	355
Penistone Managed Workspace P3	22,435	0	0	0	22,435
Play Development 2017	9,678	0	0	0	9,678
Playing Pitch Improvements	5,630	0	0	0	5,630
Provision of MUGA Grimethorpe	3,875	0	0	0	3,875
Reds in the Community	22,971	0	0	0	22,971
Royston Pavillion	1,199	0	0	0	1,199
Station Road Footpath - Royston	7,651	0	0	0	7,651
The Dell, Red City Park	282	0	0	0	282
The Mullins Anti-Vehicle Protection	7,427	0	0	0	7,427
Thurnscoe Park Infrastructure Improvements	2,749	0	0	0	2,749
TPT Resurfacing Royston North	5,309	0	0	0	5,309
Place Total	197,260	0	0	0	197,260
(9) People are healthier, happier, independent and active Total	199,433	0	0	0	199,433
Carlton Park House	1,381	0	0	0	1,381
Eldon Street Allotments	18,448	0	0	0	18,448
Holden House Reprovision	475,000	0	0	0	475,000
Pocket Peace Garden Cudworth Park	343	0	0	0	343
Town Centre CCTV Upgrade	79,144	0	0	0	79,144
Worsbrough Dale Pavillion	291	0	0	0	291
Communities Total	574,607	0	0	0	574,607
A6133 Old Mill Lane	110,000	0	0	0	110,000
A633 Grange Lane	150,000	0	0	0	150,000
Assessment Programme	-55,661	0	0	0	-55,661

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
Barber Street	70,528	0	0	0	70,528
Ben Bank Road (B6449), Silkstone Common	1	0	0	0	1
BIN REPLACEMENT PROGRAMME	328,402	0	0	0	328,402
Car Parking Strategy	293	0	0	0	293
Cemetery Improvements	897	0	0	0	897
Cooper Lane, Hoylandswaine	60,204	0	0	0	60,204
Cycling Facilities	109,203	0	0	0	109,203
DFT Pothole Fund Scheme	50,413	0	0	0	50,413
Fleets Dam/Nature Park	46,967	0	0	0	46,967
Group A Street Lights LED Replacement	2,289,107	0	0	0	2,289,107
Highgate Railway Brdg Bearing Repl & Concrete Works	356,923	0	0	0	356,923
In-Cab Technology	150,000	0	0	0	150,000
ITP - Royston to Smithies Cycle Deliverability/Feasibility	250,000	0	0	0	250,000
Keresforth Road Culvert Replacement	92,198	0	0	0	92,198
Lanbra Road Bridge VRS/Parapet Repl & Concrete Works	236,667	0	0	0	236,667
LED Street Lighting Replacements	33,607	0	0	0	33,607
Millennium Green	14,046	0	0	0	14,046
Monk Bretton Cemetery Extension	24,627	0	0	0	24,627
Monkton Colliery Bridge	20,000	0	0	0	20,000
Mortimer Road Bridge	62,051	0	0	0	62,051
Mossley Road/Hartcliffe Hill	83,948	0	0	0	83,948
Planned Maintenance	242,486	0	0	0	242,486
Principal Inspections	53,377	0	0	0	53,377
Principal Towns	3,494,364	0	0	0	3,494,364
Road Safety / Danger Reduction	35,754	0	0	0	35,754
Royston Greenspace Improvements	2,202	0	0	0	2,202
Safer Roads	1,349,544	0	0	0	1,349,544
Safety Barriers (PRN)	24,936	0	0	0	24,936
Skid Resistance Programme	304,969	0	0	0	304,969
Social Inclusion	7,283	0	0	0	7,283
Transfer Loading Station	348,074	0	0	0	348,074
Vehicle Replacement Programme	79,508	0	0	0	79,508
Vehicle Replacement Programme 2019/20	5,785,000	0	0	0	5,785,000
Windmill Lane, Thurlstone	84,286	0	0	0	84,286
Place Total	16,296,204	0	0	0	16,296,204

Appendix 3 - Indicative Future Capital Programme

Project Description	2020/21 Budget	2021/22 Budget	2022/23 Budget	2023/24 Budget	Overall Budget
(11) Protecting the Borough for future generations Total	16,870,811	0	0	0	16,870,811
Customer Services Project	170,499	0	0	0	170,499
Replacement Programme for People's Netwo	25,497	0	0	0	25,497
Communities Total	195,996	0	0	0	195,996
(12) Customers can contact us easily and use more services online	195,996	0	0	0	195,996
Grand Total	159,848,265	16,242,752	0	0	176,091,017

BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

Report of the Executive Director, Core Services
and Service Director, Finance (S151 Officer)

ANNUAL REPORT ON TREASURY MANAGEMENT ACTIVITIES 2019/20

1. Purpose of Report

1.1 This report reviews the treasury management activities carried out by the Council during 2019/20, in accordance with statutory guidance.

1.2 In broad terms it covers the following:

- The overarching strategy for 2019/20;
- An economic summary for the year;
- An update on the Council's borrowing and investment activities; and
- The Council's Prudential and Treasury Indicators.

2. Recommendations

2.1 It is recommended that Members:

- **Note the latest expectations for interest rates (as outlined in section 4);**
- **Note the activities undertaken during the year to support the Council's borrowing and investment strategies (as outlined in sections 5-6), and**
- **Note the Prudential and Treasury Indicators set out in Appendix 1.**
- **Approve the proposed (temporary) increase in investment limits outlined in paragraph 6.3.**

3. Overarching Strategy for 2019/20

3.1 The Treasury Management Strategy identifies the key risks associated with the Council's borrowing and investment activities and sets out how those risks will be managed.

3.2 The current borrowing strategy is focused on reducing the Council's exposure to interest rate risk, whilst maintaining an appropriate under-borrowed position in order to keep its financing costs as low as possible.

3.3 The current investment strategy seeks to minimise credit risk and maintain sufficient liquid funds in order to meet the Council's ongoing spending commitments. As such the pursuit of higher investment returns is a secondary objective.

4. Economic Summary

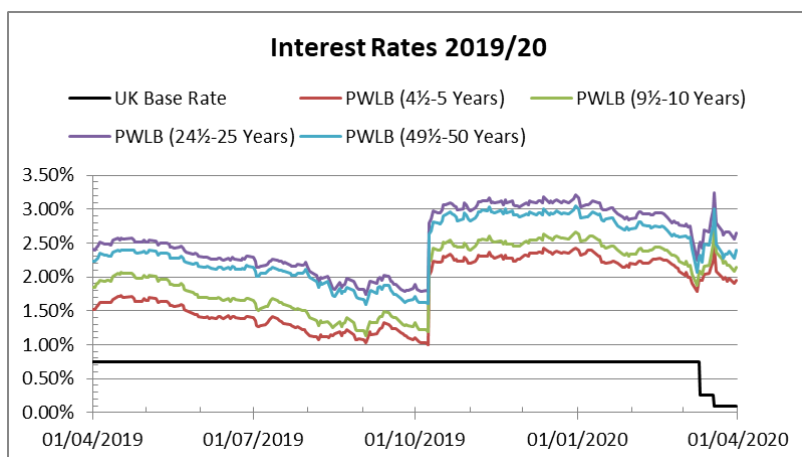
Highlights:

- A general downward trend in PWLB* borrowing rates over the first two quarters;
- A 1% increase in margin on all new PWLB loans from October;
- A temporary spike in interest rates during March in response to the Covid crisis;
- A slight upward movement expected for PWLB rates over the next year or two.

4.1 Interest rates are a key driver of the Council's treasury management activities and as such are monitored by officers on a regular basis.

4.2 As shown below there was a general downward trend in PWLB borrowing rates over the first two quarters of 2019/20; however, in early October HM Treasury announced a 1% increase in margin for new loans in an attempt to discourage local authorities from borrowing to invest in commercial property.

4.3 In mid-March there was a significant spike in interest rates in response to the Covid 19 crisis, as many investors moved away from riskier products into Government bonds, however toward the end of march they started to ease back to more normal levels.



4.4 The Council's treasury advisors expect a slight upward movement in PWLB rates over the next year or two due to a prolonged period of recovery following the Covid 19 pandemic (see table below):

	Latest Interest Rate Projections (Link Asset Services)				
	Latest	Jun-20	Sep-20	Dec-20	Mar-21
UK Base Rate	0.10%	0.10%	0.10%	0.10%	0.10%
PWLB Certainty (50 Years)	2.14%	2.30%	2.30%	2.30%	2.40%

4.5 In the Spring budget, the Chancellor introduced a certainty rate for Housing Revenue Account borrowing which effectively reduced the 1% increase in October. Government are also consulting with local authorities on the future lending terms of the PWLB with a view to reducing some margins towards previous levels.

5. Borrowing Activity

Highlights:

- A closing Capital Financing Requirement (CFR) of £787 Million (up £25 Million from the original estimate);
- £100 Million of fixed-rate borrowing undertaken during the year (up £52 Million from the original estimate);
- Just 22% of the Council's borrowing requirement exposed to interest rate risk as at 31st March (well within the target of 30%);
- An additional fixed-rate borrowing requirement of £37 Million anticipated by the end of 2021/22 (subject to further review).

5.1 As outlined previously (see paragraph 3.2) the Council's borrowing strategy is to actively reduce its exposure to interest rate risk, whilst maintaining a small under-borrowed* position to keep its financing costs to a minimum.

5.2 The table below shows the Council's under-borrowed position as at 31st March and how this compares to the original estimate:

	2019/20 Estimate (£M)	2019/20 Actual (£M)	Variance (£M)
Opening CFR (exc. PFI Schemes / finance leases**)	719.107	714.211	(4.896)
Increase from in-year capital investment	50.664	76.552	25.888
Amounts set aside to repay debt	(7.749)	(4.167)	3.582
Closing CFR	762.022	786.596	24.574
External borrowing	(618.478)	(670.841)	(52.363)
Under-borrowed position	143.544	115.755	(27.789)

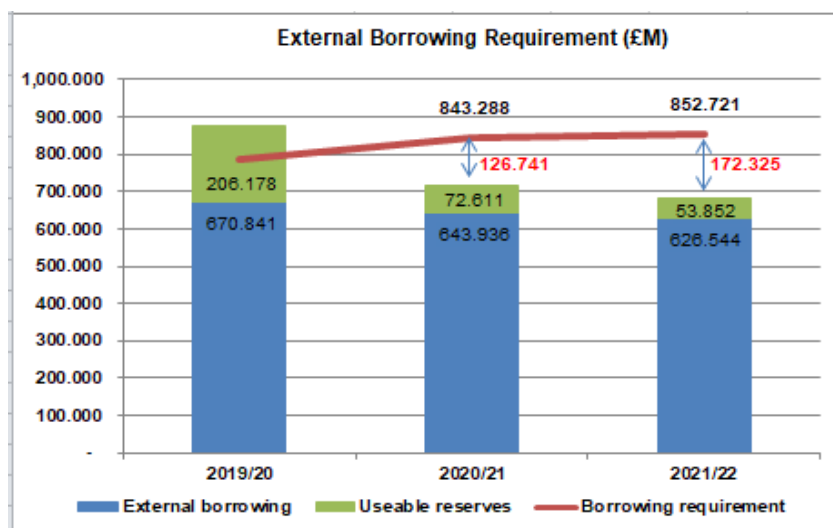
5.3 Despite an increase in capital investment funded from borrowing (due to rephasing of plans and new schemes approved during the year), the Council's under-borrowed position was £28M lower than budgeted for, this followed £100M of new fixed-rate borrowing taken out during the year in an effort to de-risk the Council's debt portfolio during a period of increased economic uncertainty.

5.4 As a result only 22% of the Council's borrowing requirement is now exposed to interest rate risk (based on its short term and variable LOBO loans and its under-borrowed position) - well below the target of 30%.

5.5 The chart below shows the Council's projected borrowing requirement over the next 2 years and the cash available to support this from external borrowing and useable reserves. A breakdown of this borrowing requirement has been provided in the table underneath:

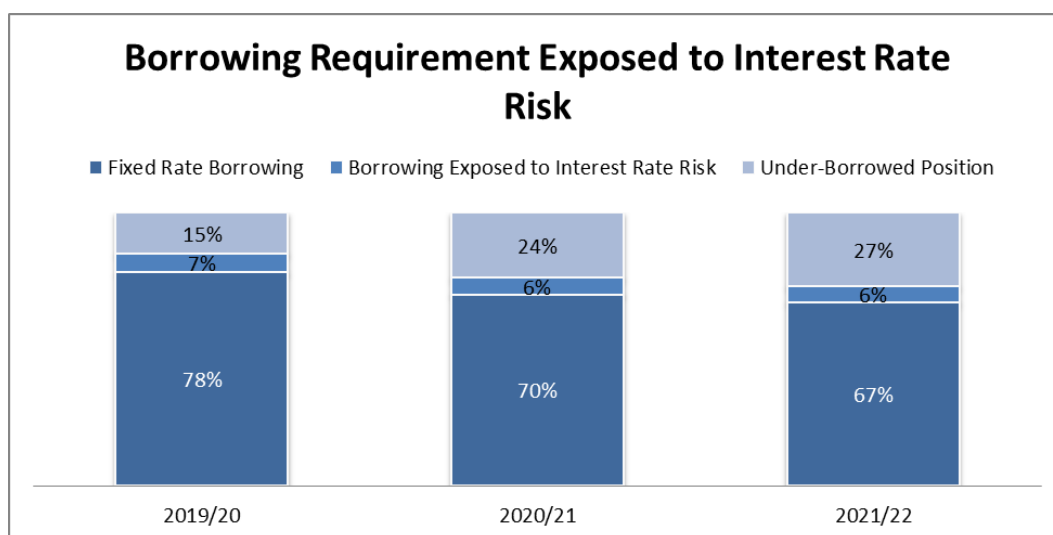
* Refers to the temporary use of internal cash resources (e.g. earmarked reserves or grants received in advance of expenditure) to support its borrowing requirement.

** Excluded on the basis that each arrangement contains its own borrowing facility therefore the Council is not required to borrow separately.



Projected external borrowing requirement 2020/21 - 2021/22	£M
Planned capital investment	74.911
Maturing loans / reduced support from useable reserves	106.142
Amounts set aside to repay debt	(8.728)
Total	172.325

5.6 As mentioned previously, the Council has committed to maintaining its exposure to interest rate risk within 30% of its borrowing requirement. To deliver against this strategy, it is anticipated that the Council will need to fix out an additional £37M by 2021/22. The remainder could be funded through temporary borrowing or internal cash resources (see chart below):



5.7 Based on these projections and previous activity, there is very little requirement for any additional fixed-rate borrowing in the next financial year to meet the target. The Council's capital programme is also being reviewed as a result of the COVID 19 spending moratorium which may reduce or delay its projected borrowing requirement. This may prompt some changes to the Council's borrowing targets which will be reported in Q1.

5.8 In light of the above, officers will continue to assess the borrowing options below as set out in the Council's borrowing strategy:

- **Deferred loans** - following the recent hike in PWLB rates, there may be an opportunity for the Council to borrow at 0.20%-0.30% below current long term PWLB rates without the additional cost of carry or credit risk. The Council has secured £40M to date and is continuing to work with its advisors in order to identify any further potential lenders.
- **Market loans** - as with deferred loans, there may be an opportunity for the Council to borrow from private lenders at rates below the PWLB.
- **Municipal Bonds Agency (MBA)** - the MBA was established in 2014 with the intention of providing an alternative source of funding to the PWLB. The MBA has recently made its first bond issue for Lancashire CC and are looking to generate interest for a further pooled bond issue over the coming weeks. Barnsley has been a leading authority in promoting the MBA and has already committed to the next bond issue subject to 'due diligence' tests.
- **Local authority loans** - the Council could look to borrow from other local authorities over 1-5 years at 1.00%-1.20% below long term PWLB rates. The Council secured a total of £20M during 2019/20 therefore the current priority is for longer-term borrowing.
- **PWLB borrowing** - PWLB rates are still reasonably low despite the recent rate hike, and therefore remains a suitable option for the Council to consider. However there is a possibility that the margin will be reduced following the latest consultation, therefore it is recommended that PWLB borrowing is minimised from the PWLB until the outcome of the consultation is known.

6. Investment Activity

Highlights:

- *A net decrease in investment balances of £63 Million during the year, as a result of the Council's capital programme and day to day expenditure;*
- *Security and liquidity remained the key priorities, with the majority of new investments placed in secure Money Market Funds and instant access accounts;*
- *A temporary increase in investment limits applied to ensure sufficient liquidity during the Covid crisis (proposed until September).*

6.1 The Council's investment strategy is to ensure that its cash balances are invested prudently and are available when needed to meet its spending commitments.

6.2 To reflect this strategy, the majority of new funds were placed in secure Money Market Funds, instant access accounts (see Appendix 2 for further details) and short terms deposits with reputable banks/ other local authorities.

6.3 In March a temporary increase in investment limits was applied to ensure sufficient liquidity during the Covid crisis (see table below). Under

Government's instruction and guidance, the Council has awarded funds in excess of £70M to local businesses and suppliers. Whilst the majority of these payments were Government funded, many were processed in advance of such funding. It was crucial therefore that the Council had sufficient cash available to cover these payments as they became due. It is proposed that this limit is extended until September subject to further review during the summer:

Institution	Minimum Long Term Rating (Fitch or Equivalent)	Previous Limit	Revised Temporary Limit
Barclays Bank PLC (The Council's own bank)	A	£10M	£50M

6.4 The key investment issues for the Council to manage in future are as follows:

1. **Money Market Fund (MMF) Reforms** - the Council's Money Market Funds converted to a new structure in early 2019, known as LVNAV funds. There are a number of requirements that must be satisfied to meet LVNAV funds but to date the Authority has met these.
2. **IFRS 9 Financial Instruments** - this new accounting standard introduced in 2018/19 changed the way that certain investments were categorised and valued, including the recognition of any potential losses on investment through its General Fund revenue account. Due to the low-risk strategy that the Council has adopted, the risk of credit loss in relation to its treasury investments is deemed immaterial, however to date changes have meant a reduction in fair value of equity investments of £0.3M (no impact on the general fund) and a loss allowance in relation to historic third-party loans of £1.4M (in the context of the Covid crisis). Officers will continue to review this position on a regular basis and ensure that sufficient consideration is given to credit risk for any new loans agreed going forwards.
3. **Local Authority Creditworthiness** - over the past two years a number of local authorities have been in the spotlight which has raised the question as to whether they are a safe investment. Whilst there are no issues foreseen from a credit perspective (there are regulations in place to avoid local authorities going bankrupt), officers recognise the reputational risk associated with such investments and will take this into consideration when deciding where to invest the Council's surplus cash.

7. Performance Measurement / Compliance with Prudential and Treasury Limits

- 7.1 The Council's capital financing budget underspent by around £1.1M in year owing to an increase in investment income (as a result of the long term borrowing undertaken over the past 12-18 months) and the use of deferred funding (saving on cost of carry of around £0.8M). This underspend is expected to reduce significantly in future years as a result of the recent increase in fixed rate borrowing.
- 7.2 The Council has operated within the prudential and treasury indicators set out in the agreed strategy and in compliance with its Treasury Management

Practices (see Appendix 1 for more details). However as referred to in paragraph 6.3, a temporary increase in investment limits was applied in March in order to effectively manage the Council's cash flows during the Covid outbreak.

8. Consultations

8.1 This report has been prepared using information supplied by Link Asset Services and approved by the Treasury Management Panel.

9. Financial Implications

9.1 The financial implications arising from the treasury management activities for the year (section 7 refers) are reported to Cabinet separately as part of the Council's revenue outturn report for 2019/20.

10. Employee Implications

10.1 None arising from this report.

11. Regulatory Framework & Risk Assessment

11.1 The Council has adopted the statutory guidance issued by the Chartered Institute of Public Finance and Accountancy (CIPFA) and the Ministry of Housing, Communities and Local Government (MHCLG), which seeks to ensure that its capital expenditure and borrowing are prudent, affordable and sustainable, and its treasury practices demonstrate a low risk approach.

11.2 The Council is aware of the risks of passive management of the treasury portfolio and, with the support of its Treasury Management advisers, has proactively managed the debt and investments over the year.

11.3 Treasury Management is subject to annual inspection from the Council's Internal Audit function, and Treasury Management risks are identified and monitored as part of the Council's overall approach to managing risk. The current assessment of Treasury Management systems is 'substantial', with no outstanding recommendations.

12. Background Papers

12.1 Various Financial Services working papers.

APPENDIX 1 - ACTUAL PRUDENTIAL AND TREASURY INDICATORS FOR 2019/20

1. Capital Expenditure

The Council's capital expenditure plans are the key driver of treasury management activity. The output of the capital expenditure plans is reflected in the prudential indicators, which are designed to assist members' overview and confirm capital expenditure plans.

	2018/19 Actual (£M)	2019/20 Estimate (£M)	2019/20 Actual (£M)
General Fund	67.751	83.146	115.105
HRA	25.656	35.860	25.858
Total Capital Expenditure	93.407	119.006	140.963

2. Capital Financing Requirement (CFR)

This indicator identifies the revenue costs associated with proposed changes to the three year capital programme recommended in this budget report compared to the Council's existing approved commitments and current plans. The assumptions are based on the budget, but will invariably include some estimates, such as the level of Government support, which are not published over a three year period.

	2018/19 Actual (£M)	2019/20 Estimate (£M)	2019/20 Actual (£M)
General Fund	442.477	498.431	514.804
HRA	271.734	263.591	271.734
Other Long Term Liabilities	237.332	238.949	236.751
Total CFR	951.543	1,000.971	1,023.289

3. External Debt

This indicator is obtained directly from the Council's balance sheet and is measured in a manner consistent for comparison with the Operational Boundary and Authorised Limit (External Borrowing + Other Long Term Liabilities).

	2018/19 Actual (£M)	2019/20 Estimate (£M)	2019/20 Actual (£M)
General Fund Borrowing	394.474	409.877	434.740
HRA Borrowing	265.701	208.601	236.101
Total External Borrowing	660.175	618.478	670.841
Other Long Term Liabilities	215.395	208.205	209.810
Total Debt	875.570	826.683	880.651

4. Operational Boundary for External Debt

This indicator refers to the means by which the authority manages its external debt to ensure it remains within the statutory authorised limit. It differs from the authorised limit in as far as it is based on the most likely scenario, in terms of capital spend and financing during the year.

Unlike the authorised limit breaches of the operational boundary (due to cash flow movements) are allowed during the year as long as they are not sustained over a period of time.

	2019/20 Limit (£M)	2019/20 Actual (£M)	Compliant?
Average Debt compared to Operational Boundary	1,000.971	869.863	YES

5. Authorised Limit for External Debt

The Authorised Limit sets the maximum level of external borrowing on a gross basis (i.e. excluding investments) for the Council.

The Authorised Limit is the statutory limit under the Local Government Act 2003 and must not be exceeded during the year.

	2019/20 Limit (£M)	2019/20 Actual (£M)	Compliant?
Maximum Debt compared to Authorised Limit	1,030.971	900.649	YES

6. Interest Rate Exposure

These indicators allow the Council to manage the extent to which it is exposed to changes in interest rates. Separate limits have been set for the GF and HRA debt pools.

The limits adopted by Council provide the necessary flexibility within which decisions will be made for drawing down new loans on a fixed or variable rate basis.

General Fund (GF)	2019/20 Limit (%)	Actual 31/03/2020 (%)	Compliant?
Upper Limit on Fixed Interest Rate Exposure	100	94	YES
Upper Limit on Variable Interest Rate Exposure	15	6*	YES

* Includes temporary loans which (whilst the rate is fixed until maturity) are sensitive to movement in interest rates

HRA	2019/20 Limit (%)	Actual 31/03/2020 (%)	Compliant?
Upper Limit on Fixed Interest Rate Exposure	100	87	YES
Upper Limit on Variable Interest Rate Exposure	20	13	YES

7. Maturity Structure of Fixed Rate Borrowing

These limits are set to reduce the Council's exposure to large fixed rate sums falling due for refinancing.

Separate limits have been set for the GF and HRA debt pools. The higher percentage of maturities within 12 months in the GF pool is representative of the strategy of short term borrowing to minimise debt interest costs. The Council's LOBOs are now shown within the 'Less than 12 months' category.

Maturity Period - GF	2019/20 Limit (%)	Actual 31/03/2020 (%)	Compliant?
Less than 12 months	0-50	6	YES
12 months to 2 years	0-25	4	
2 years to 5 years	0-25	10	
5 years to 10 years	0-25	6	
10 years to 20 years	0-75	5	
20 years to 30 years	0-75	9	
30 years to 40 years	0-75	21	
40 years to 50 years	0-75	39	

Maturity Period - HRA	2019/20 Limit (%)	Actual 31/03/2020 (%)	Compliant?
Less than 12 months	0-25	1	YES
12 months to 2 years	0-25	1	
2 years to 5 years	0-25	8	
5 years to 10 years	0-25	5	
10 years to 20 years	0-75	4	
20 years to 30 years	0-75	15	
30 years to 40 years	0-75	54	
40 years to 50 years	0-75	12	

8. Ratio of Financing Costs to Net Revenue Stream

This indicator identifies the trend in the cost of capital (borrowing and other long term obligation costs net of investment income) against the net revenue stream.

	2018/19 Actual (%)	2019/20 Estimate (%)	2019/20 Actual (%)
General Fund	23	23*	24
HRA	35	45	44

* Restated in order to meet the requirements of the prudential code.

9. Maximum Principal Sums Invested

This indicator sets an upper limit for the level of investment that may be fixed for a period greater than 365 days. This limit is set to contain exposure to credit and liquidity risk.

	2019/20 Limit (£M)	2019/20 Actual (£M)	Compliant?
Sums Invested > 365 days	20	0	YES

APPENDIX 2 - MOVEMENT ON EXTERNAL BORROWING / INVESTMENTS

Movement on External Borrowing

As shown below there was a net increase of £11M on the Council's borrowing portfolio during the year, comprising £124M of new borrowing and £114M of principal repaid.

New borrowing included:

- £40M of new borrowing from the PWLB in response to the interest rate volatility that occurred during quarter 4;
- £40M of deferred funding from PBB which was secured in order to cover the Council's maturing PWLB loans, and
- £20M of new borrowing from other local authorities to provide certainty over the medium term whilst taking advantage of sub-PWLB rates.

	Balance on 01/04/2019 (£M)	New Borrowing (£M)	Principal Repaid (£M)	Balance on 31/03/2020 (£M)	Net Movement (£M)
PWLB borrowing	573.713	40.000	(88.333)	525.380	(48.333)
Other long term loans	55.000	40.000	-	95.000	40.000
Temporary loans	2.004	23.830	(24.830)	1.004	(1.000)
Longer term local authority loans	29.457	20.000	-	49.457	20.000
Total external borrowing	660.174	123.830	(113.164)	670.841	10.667

Movement on Investments

As shown below, there was a net decrease of £63M on the Council's investment portfolio during the year, comprising £730M of new investments and £793M of principal redeemed.

This included a net reduction in short term deposits of £100M as officers sought to cover the Council's capital programme and day to day expenditure. In addition, officers made a significant shift towards more liquid investments in March in order to manage the Council's cash flows during the Covid outbreak:

	Balance on 01/04/2019 (£M)	New Investments (£M)	Principal Redeemed (£M)	Balance on 31/03/2020 (£M)	Net Movement (£M)
Short term deposits	156.500	173.000	(272.500)	57.000	(99.500)
Money Market Funds / instant access accounts	38.080	557.000	(520.080)	75.000	36.920
Total investments	194.580	730.000	(792.580)	132.000	(62.580)

Further details regarding the Council's borrowing and investment portfolios are available on request.

APPENDIX 3 - LOAN PORTFOLIO AS AT 31/03/2020

Summary as at 31/03/2020:

	Balance (£M)	Average Rate (%)
PWLB borrowing	525.380	3.39
Other long term loans	95.000	3.83
Temporary loans	1.004	1.00
Longer term local authority loans	49.457	1.24
Total external borrowing	670.841	3.52

New long term borrowing in year:

Date	Category	Service	Balance (£M)	Term (Y)	Rate (%)
11/03/2020	PWLB	GF	10.000	31.0	2.21
23/03/2020			10.000	10.0	2.59
23/03/2020		HRA	20.000	40.0	1.98
20/11/2019	Other long term loans	GF	20.000	28.5	2.65
03/03/2020			20.000	27.5	2.50
05/11/2019	Longer term local authority loans	GF	5.000	2.0	1.45
15/11/2019			5.000	3.0	1.60
12/12/2019			5.000	2.0	1.40
17/12/2019			2.500	4.0	2.00
13/01/2020			2.500	4.0	2.00
Total			100.000	23.9 (avg)	2.23 (avg)

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BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has not been included in the relevant Forward Plan

**REPORT OF THE EXECUTIVE DIRECTOR (CHILDREN'S SERVICES)
TO CABINET**

**NATIONAL ASSESSMENT AND ACCREDITATION SCHEME FOR CHILD AND FAMILY
SOCIAL WORKERS: EVALUATION OF THE PHASE TWO PILOT IN THE BOROUGH**

1.0 PURPOSE OF REPORT

- 1.1 To inform Cabinet of an evaluation of the recent piloting of the National Assessment and Accreditation Scheme (NAAS) for Child and Family Social Workers' within the Borough.

2.0 RECOMMENDATIONS

- 2.1 That Cabinet notes the outcomes emerging through the piloting of the NAAS in the Borough and the benefits to be accrued in the quality of practice.**

3.0 INTRODUCTION

- 3.1 Under Part 2 of the Children and Families Act (2017) Social Work England was established as the independent regulator for children's social work with the following objectives:

- To protect, promote and maintain the health, safety and wellbeing of the public.
- To promote and maintain public confidence in the children's social work profession, including professional standards.

- 3.2 As part of this, a national post-qualifying standard for child and family social work expertise was introduced in order to provide a nationally consistent benchmark to which all local authorities will be encouraged to align their performance management systems.

- 3.3 Standards were to be measured through the voluntary roll-out of the National Assessment and Accreditation System (NAAS) which would provide nationally recognised staging points in social workers' careers. This would also help build the managers and leaders of the future.

- 3.4 Until the introduction of the NAAS, there had never been a national expectation for child and family social workers to reach advanced levels of practice, knowledge and skill which is formally examined and accredited, as is the case in so many other professions. The closest which child and family social workers had to specific, systematic, specialist post-qualification accreditation, in England, was for the role of Approved Mental Health Practitioner and for Best Interest Assessors (*although both accreditations are not exclusively for social workers*) with the only systematic

approach to post-qualification accreditation being the Assessed and Supported Year in Employment (ASYE).

3.5 Purpose Of The National Assessment and Accreditation Scheme (NAAS)

3.6 NAAS provides a clear career pathway for frontline social workers with an unequivocal message to employers about the importance of embedding effective social work practice across the workforce. Employers are encouraged to extend their training and development offer in order that their child and family social workers have the knowledge and skills they need to achieve accreditation.

3.7 The Department for Education has estimated that the value of the accreditation of social workers is set to cost £3.5million with a contractor appointed to create a clear framework and delivery structure to ensure assessment roll-out for approximately 1,200-2,300 social workers between January 2018 – March 2020.

3.8 The national delivery programme for the NAAS is characterised by the following:

- Assessment centres within local areas
- Recruitment and training of assessors and observers
- Recruitment and training of volunteers for simulated observation
- Preparing and expanding a pre-existing digital platform to be ready for roll out
- Design and implementation of a system for releasing feedback to employers and individuals including a database for securely storing results
- Design and implementation of a system for dealing with the re-taking of tests, of concerns, queries and appeals
- Work alongside an independent research partner and the DfE to understand and action change requirements where required over the contract period.

3.9 The DfE developed a rigorous system based on the proposed Knowledge and Skills Statements (KSS) for assessing child and family social workers in order to gain accreditation as frontline practitioners and practice supervisors. The NAAS will include four stages of assessment, as follows:

- Stage 1: direct practice observation by the employer – in the workplace over a period leading to the practice endorsement;
- Stage 2: an assessment of knowledge;
- Stage 3: an observed interactive practice simulation in a controlled environment with independent examiners;
- Stage 4: a written assessment linked to the simulated observation but assessed separately to the observation sessions.

3.10 NAAS Early Adopter Pilot Programme

- 3.11 Before progressing to a full national rollout, the NAAS was introduced initially through an early adopter pilot programme with 31 local authorities signed up to the first Phase Pilot in 2017/18.
- 3.12 The learning gathered from the Phase 1 Pilot programme to date has helped to understand what support is needed to help social workers and employers engage with practice and development needs against the post qualifying standards (KSS). Pilot local authorities have reviewed and streamlined internal systems against the KSS, including performance management, appraisal and audit systems, supervision and training, as well as providing support to their child and family social workers to familiarise themselves with the KSS and understand them in the context of their day-to-day work.
- 3.13 In October 2018, following publication of Ofsted's inspection report on the inspection of the Local Authority's Children's Services, the DfE invited Barnsley MBC to participate in the second phase of the pilot scheme and the Council subsequently joined the scheme on 1st April 2019.
- 3.14 Local authorities who volunteered to take part in Phases 1 and 2 of NAAS were awarded an early adopter grant from the DfE to prepare both their social workers and their systems for the new Scheme. For Barnsley this amounted to £140,200. The grant provided funding for a Practice Lead Officer; administrative and research capacity and the participation of each participating Social Worker, including the accreditation and assessment process and a re-take/appeal, where unsuccessful.
- 3.15 The NAAS Phase 2 pilot in Barnsley ran from the 1st April 2019 until 31st March 2020 when it was suspended due to the Covid-19 pandemic.
- 3.16 In agreeing to formally participate in the NAAS Phase 2 pilot programme, Barnsley were required to:
- Support the wider aims of NAAS including; assisting the whole workforce to become more familiar with the KSS and to give consideration to career progression of which NAAS would form a part.
 - That senior leaders from within the Local Authority support the initiative: the DfE operate a twice yearly DCS forum and will be looking to increase involvement with the national Principal Social Workers' network in future, with whom the Local Authority has a strong relationship.
 - The DfE expected Barnsley to participate in independent research which is tracking how well NAAS is working.
 - The DfE expected Barnsley to endorse 20-30% of social workers in post to be assessed within a 12-month period. We identified that 138 children's social

workers were eligible to be assessed under the NAAS, translating to a target of between 28 - 41 social workers.

- 3.17 In addition to the grant, Barnsley had access to a self-service information library. The DfE made available information and learning gathered to date as well as access to the organisation acting as the delivery partner.
- 3.18 As NAAS encourages employers to improve their professional development offer to social workers to help embed the post qualifying standards (KSS), the Local Authority would receive information on: Project Management; Communications; Example questions; Guidelines for creating local practice questions; Practice endorsement tools: Career pathways and strategic workforce planning.

4.0 PROPOSAL AND JUSTIFICATION

4.1 Evaluation of the Phase 2 Pilot in the Borough

- 4.2 Barnsley's Children's Social Care Service has retained a stable workforce, with no reliance on agency social workers for over three and a half years. The Service has become over the last few years an employer of choice in the Region and is able to successfully recruit and retain our workforce. Our workforce is well balanced, with a good mix of both newly qualified and highly experienced social workers. Feedback from both the latest Barnsley MBC Employee Survey and the Annual Principal Social Workers Health Check Survey are extremely positive. The Ofsted inspection in 2019 reported that, *'workforce stability is excellent' and that 'staff morale is high, and staff are proud to work in Barnsley. They are positive about the support, guidance and training they receive and the visibility of senior managers'*.
- 4.3 The DfE grant funded an internal secondment for the position of NAAS Manager, which was offered to an existing Team Manager in the Service, who prepared and supported children's social workers through the assessment and accreditation process. A part time internal Administrator/|Research Officer was also recruited and funded via the DfE's Early Adopter grant.
- 4.4 The leadership approach to implementation has been to work **with**, prepare and support those social workers who volunteer and identify themselves with their line manager, to be ready to participate in the assessment and accreditation process. There has been a strong message of support and encouragement to the workforce from the senior leadership team, including support and endorsement from the Service Director within social care forums and in written communication and one Head of Service being in the first cohort to sit their NAAS accreditation.
- 4.5 Attendance by members of the Children Social Care Service's senior management team and the NAAS Manager at workshops run by the DfE and its delivery partner, including access to DfE toolkits gave an insight into how other authorities had implemented the national social work knowledge and skills statement (KSS) and

NAAS and enabled discussions around the model that Barnsley wanted to adopt to roll out accreditation.

- 4.6 Having a stable workforce and managers who know staff well has meant that Barnsley has been able to adopt an approach to practice endorsement that has had minimal impact on workload or existing pressures. Managers discuss and agree with staff during supervision that the individual is, in line with the national social work Knowledge and Skills Statement (KSS), an appropriate candidate to sit their accreditation and complete an endorsement form. The NAAS manager and lead, the Head of Service for Children and Family Services and Service Manager for the Children and Young People's Teams were the first to undertake their assessments in June 2019, leading by example.
- 4.7 The NAAS manager and lead, along with line managers, identified a small group of practitioners and one team manager who volunteered to be in the first cohort to sit their accreditation. Preparation workshops were developed, based around the KSS and preparing for the accreditation process. These were offered at times and locations that were convenient to staff, to enable attendance and engagement. Throughout the process, these workshops have been reviewed and amended following feedback from staff and this has been an integral part of developing the offer. A bank of resources has been developed and shared with staff. Feedback has been consistently positive, with staff reporting that the sessions and resources were helpful and informative. Posters and laminated cards reflecting the KSS were produced and distributed to all offices and staff.
- 4.8 Through attendance at team meetings, presentations at the all service, Children's Social Care Development Forum, roll out of a regular newsletter and meetings with interested individuals or small groups, all Children's Social Workers who have successfully completed their ASYE (first assessed and supported year in employment) and have support from their managers have been given the opportunity to learn more about and sit their accreditation. Staff have been given the opportunity to prepare for and sit their accreditation with colleagues or on an individual basis, with opportunities to link with colleagues across teams.
- 4.9 There have been underlying key messages embedded into the roll out of NAAS in Barnsley, including the following.
- KSS underpinning of social work practice
 - The significance of the practice endorsement and that any social worker who is endorsed and put forward to sit their accreditation has the confidence and support of the agency.
 - Preparing for NAAS is about having time to reflect on the job that we do and the knowledge and skills that we are using daily.
 - The support that is on offer to staff, both pre and post assessment

- 4.10 A support offer was developed and shared across the service, setting out the support available to staff both pre and post assessment and results, including a response for anyone not meeting the criteria.
- 4.11 Accreditation Rates In Barnsley
- 4.12 The DfE target for accreditation of 20 - 30% of the workforce equated to 28 – 41 qualified social workers in Barnsley. By the end of March 2020, 76 qualified social workers, including social workers, team managers, service managers, independent reviewing officers for children in care and child protection co-ordinators from all service areas across Children’s Social Care had sat their accreditation.
- 4.13 At the time of writing this report, 71 practitioners have had their results, with 68 of them achieving a successful ‘met’ outcome. This is the highest percentage to date of all participating local authorities. Barnsley has also engaged with the research programme, having the highest response to the online research that was sent to all qualified social workers, informing the lessons learnt and development of the future national implementation.
- 4.14 We have reviewed our CPD and training offer in line with the KSS to identify any gaps and develop resources to ensure our social workers have access to appropriate training and development. The training offer has been revised and training is mapped against the specific domains of the KSS. Staff all have access to and have been encouraged to utilise Research in Practice, who have developed a map of their resources linked to the KSS.
- 4.15 Over the last 12 months we have reviewed and aligned our Social Work Career and Progression Pathway with the NAAS, and from February 2020 this has been offered as a route to progression, with social workers having two options to progress to experienced or senior social worker - one being a portfolio route and the other involving NAAS accreditation.
- 4.16 Barnsley Children’s Social Care have exceeded the DfE target for the National Assessment and Accreditation System (NAAS) Phase 2 Pilot 2019/20 of Children’s Social Workers who successfully achieved accreditation.
- 4.17 The DfE target for accreditation was 20 - 30% of the children’s social work workforce equating to 28 – 41 qualified social workers in Barnsley undertaking the accreditation assessment. By the end of March 2020, 76 qualified social workers, including social workers, team managers, service managers, independent reviewing officers for children in care and child protection co-ordinators from all service areas across Children’s Social Care had sat their accreditation.
- 4.18 At the time of writing this report, 71 practitioners or 93.42% had met the NAAS Standards and this is the highest percentage to date of all participating local authorities.

- 4.19 Barnsley has also engaged well with the research programme, having the highest response to the online research that was sent to all qualified social workers, informing the lessons learnt and development of the future national implementation.
- 4.20 The work completed within this period around embedding the KSS has been evidenced through the numbers of practitioners achieving NAAS accreditation and reflects our Self-Assessment for Ofsted and of our children's social care workforce, with the workforce demonstrating high levels of competence and professionalism in their interventions, with the overall aim of improving outcomes for children and young people.
- 4.21 Barnsley's children's social care training and development offer will continue to be aligned with the KSS, thus promoting best practice, positive outcomes for families and enabling access to training in line with individuals needs identified in line with their role within supervision and PDR's. Data mapped against the KSS derived from NAAS results will enable managers to identify areas of development for individual staff. This individual data has been collated and will be used to identify any wider themes of training and development for children's social workers in Barnsley.
- 4.22 Early feedback around the embedding of the KSS evidenced via NAAS within career grade progression for social workers has been positive and NAAS will continue to be offered as a route to progression for eligible social workers, and as such will be considered with staff in supervision and PDR.
- 4.23 The uptake of NAAS in Barnsley means that every Childrens Social Care service has several NAAS accredited practitioners and an accredited manager, and as such the KSS is discussed regularly, within teams and in supervision during case discussions and personal and professional supervision. This model will enable the continued embedding of the KSS within practice and roll out of NAAS post the funded period.
- 4.24 Resources remain available on SharePoint to all staff. Preparation workshops will be offered on a rolling monthly basis to staff who are validated and booked on to their accreditation. Initially, these will be facilitated by the previous NAAS lead, with support from the workforce development team and interested practitioners and managers.
- 4.25 The current COVID19 pandemic has resulted in a postponement of NAAS accreditation dates and at present there is no timescale for when these will be reinstated. Four staff who had booked on had their bookings cancelled and these will be rescheduled. It is not envisaged that the current pandemic will have a long-term impact on the proposal to continue the roll out of NAAS.
- 4.26 Conclusion
- 4.27 Barnsley Children's Social Care Service have engaged well in this pitot and have exceeded DfE targets. This is reflective of our operating environment and culture, where there is high morale, motivation and high support within the service.

Reputationally, our engagement has been highlighted and acknowledged by the DfE and England's Chief Social Worker for Children and Families, Isabelle Trowler.

4.28 We have prepared our workforce well, should the NAAS be implemented nationally, aligning it to our training, progression and workforce development offer, CPD and annual appraisals.

4.29 In passing the NAAS, practitioners have informed us that it has increased their existing sense of pride and confidence in themselves as 'professional' social workers. It has confirmed to them that they are well placed, and have all the skills, experience and knowledge, to practice and deliver services to a high standard.

5.0 CONSIDERATION OF ALTERNATIVE APPROACHES

5.1 There has been no need to consider any alternative options in this report as its purpose is solely to report upon the evaluation of the NAAS Phase 2 Early Adopter pilot in the Borough.

6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS

6.1 Our experience through the Phase 2 Pilot will provide further assurance to children, young people and families who are in need of help or protection, of the quality and calibre of children's social work in the Borough, together with the benefits which a stable children's social care workforce, including leadership and management, can bring to the provision of this vital service in Barnsley.

7.0 FINANCIAL IMPLICATIONS

7.1 A grant, amounting to £140,200 was awarded to the Authority by the DfE via the Early Adoption Fund in order to facilitate the piloting of the NAAS in the Borough in 2019/20 financial year. The costs charged against the grant funding include the following: the designated Service Manager costs, business support recharges, travel expenses (mileage, public transport), printing, and other general expenses associated with delivering the programme.

8.0 EMPLOYEE IMPLICATIONS

8.1 The objective of the Phase 2 Pilot has been the augmentation in the quality of child and family social work practice in alignment with the proposed national standards. The role of local NAAS Manager was recruited to via an internal secondment and the temporarily vacant post was backfilled for the duration of the pilot programme. No further employee implications emerged as a result of the Phase 2 Pilot.

9.0 LEGAL IMPLICATIONS

9.1 No legal implications are likely to arise through consideration of this report.

10.0 CUSTOMER AND DIGITAL IMPLICATIONS

10.1 There are no implications for the range of channels through which communities can currently access Council services or for the onus towards digital transactions, emerging through this report.

11.0 COMMUNICATIONS IMPLICATIONS

11.1 There are no communications implications concerning this report other than to note that the positive experience which the Phase 2 pilot has elicited provides further assurance to children, young people and families in the Borough, together with interested stake holders, of the quality of practice within child and family social work and the professional standards with which it is compliant. This will form part of the Local Authority's Self-Evaluation to be submitted to Ofsted in preparation for the next Annual Conversation.

12.0 CONSULTATIONS

12.1 The Council's Senior Management Team has been consulted, firstly on the decision to take part in the Phase 2 Pilot and secondly upon the evaluation of its effectiveness. Nationally, whilst there remains some concern among trade unions over the costs and effectiveness of the NAAS, the local branch of the trade unions were consulted on our participation in the Phase 2 pilot and on this basis, supported our involvement.

13.0 GLOSSARY

13.1 Not applicable.

14.0 LIST OF APPENDICES


14.1 There are no appendices to this report.

15.0 BACKGROUND PAPERS

15.1 If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

Report author: Deborah Mercer (Service Director: Children's Social Care and Safeguarding)

Financial Implications/Consultation



Joshua Amahwe (20/05/2020)

(To be signed by the senior Financial Services officer where there is no Appendix A)

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BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan

**REPORT OF THE EXECUTIVE DIRECTOR (CHILDREN'S SERVICES)
TO CABINET**

**FUTURE COMMISSIONING OF RESOURCED EDUCATION PROVISION FOR PUPILS
WITH SENSORY IMPAIRMENTS**

1.0 PURPOSE OF REPORT

- 1.1 To seek Cabinet's approval upon the recommended option for the future commissioning of resourced education provision for pupils with sensory impairments.

2.0 RECOMMENDATIONS

- 2.1 **That Cabinet adopts Option 5 detailed in this report as the preferred method for continuing to meet the educational needs of children with sensory impairments in the Borough, with effect from 7th September 2020.**
- 2.2 **That the Sensory Team's Peripatetic Service to local mainstream schools' for the purpose of supporting the education needs of children with sensory impairments, be reviewed for effectiveness, as part of the quarterly performance and finance reporting framework to Cabinet, for services to children and young people with special educational needs.**

3.0 INTRODUCTION

- 3.1 Until the beginning of the Autumn Term 2019/20, the Council's Education Inclusion Service commissioned resourced provision to support the education needs of up to eight children with visual and hearing impairments via Joseph Locke Primary School. A longstanding arrangement involved Horizon Community College in which it assumed responsibility for co-ordinating and delivering resourced provision to both primary and secondary phases, employing staff to support delivery of the primary provision on the site of Joseph Locke Primary School. However, this arrangement was based on a voluntary agreement between Joseph Locke Primary School and Horizon Community College. Primary phase pupils have remained registered to Joseph Locke School throughout this period.
- 3.2 Prior to its conversion to an academy on 1st June 2019, Horizon Community College gave notice that it was no longer able or willing to carry out its co-ordination and leadership role in relation to resourced education provision for the primary phase. In addition, the leadership at Joseph Locke School also indicated that they were no longer able or willing to directly deliver such provision.

- 3.3 Therefore, in order to ensure the Council's compliance with its statutory duty under Part 3 of the Children and Families Act (2014) and resulting Special Educational Needs and Disability (SEND) Code of Practice and to prevent any breach of the DfE's statutory guidance on making significant changes, such as prescribed alterations to maintained schools, including the alteration of provision for children with special educational needs, the Local Authority obtained a waiver to the Council's Contract Procedure Rules, in order to transfer funding and directly deliver this provision, during the period 1st September 2019 to 31st July 2020.
- 3.4 Issues to Consider
- 3.5 The contract waiver has afforded the Service with an opportunity to review the current situation and the future commissioning of such provision. In considering this, a primary consideration is the current cohort of children with a sensory impairment which is fewer than the commissioned number of 8 placements ranging from the Early Years' Foundation Stage to Year 6 of the National Curriculum.
- 3.6 As well as the small number of children receiving resourced provision, another consideration has been the digital transformation over recent years through which more children are able to access technology aimed at supporting learning and fostering independence where possible. Together with the reforms to the SEND Code of Practice, this has enabled the Council, wherever possible, to meet the special educational needs of pupils with sensory (visual and/or hearing) impairments within their local mainstream school, alongside their peers. This is in accordance with the objectives of our Borough Education Improvement Strategy and the refreshed School Placement and Sufficiency Strategy for children and young people with SEN(D). This is already predominantly the case with visually impaired children.
- 3.7 Enabling more children with sensory impairments to be educated alongside their peers within a mainstream environment will help accelerate the capacity of local schools to meet such needs in the longer term and allow for greater parental choice in choosing a school for their child.
- 3.8 Further, school leaders at Joseph Locke Primary School, together with the Governing Body have reiterated that they will not be able to manage direct delivery of resourced provision for pupils with sensory impairments in the future. Similarly, both Horizon Community College and Hoyland Common Academy Trust have also indicated that they are not able to recommence primary school phase provision.
- 3.10 At the same time, it would be unsustainable for the Local Authority to continue direct delivery for a range of reasons, including the following:
- The low number of current and projected pupils requiring this provision.
 - The current model of provision would require the relatively intensive deployment of resources from both a staffing and funding perspective which, in the current climate, would not represent an efficient use of public money.
 - Supporting pupils with the primary need of a sensory impairment should, in most cases, be met through a requirement upon schools to make '*reasonable adjustments*' in accordance with statutory guidance. Where this is not possible,

the provision of support from local authority school improvement resources should help in building skills and capacity within a broader range of local mainstream schools and would represent greater value for money than a more costly, independent school placement outside of the Borough.

- During 2014, in preparation for 'Future Council' and the business unit model of operation, together with the introduction of SEND reforms as well as a rapid school academisation programme, the Local Authority made a decision to move away from the direct delivery of resourced provision within schools and so, as a result of these developments, our capacity to deliver resourced education provision in the longer term, no longer exists.

4.0 Proposal and Justification

4.1 Options Considered

4.2 To address the issue, five options were formally considered which are outlined below:

Option 1: Co-ordination and Management by Horizon Community College

Advantages of Option 1

- Accumulation of staff expertise could be deployed across both phases of resourced provision, as per previous arrangements.

Disadvantages of Option 1

- Horizon Community College has already indicated that it is no longer able to manage primary phase resourced provision

Option 2: Co-ordination and Management by Joseph Locke Primary School

Advantages of Option 2

- Joseph Locke School is a purpose-built environment and has in-depth knowledge of the Early Years Foundation Stage (EYFS) curriculum, including the tracking of pupils and improving learning outcomes. The School manages its own staff and the setting would provide continuity for the small cohort of children.

Disadvantages of Option 2

- As with Horizon Community College, Joseph Locke School has indicated that it can no longer manage primary phase resourced provision. In addition, it has been determined that, from September 2020, there will be less than 5 children with a hearing impairment who will require access to resourced provision, potentially exposing a risk of non-compliance with statutory obligations.

Option 3: Co-ordination and Management by Another Local School

Advantages of Option 3

- Depending on any interest shown, this Option would provide another school with an opportunity to develop knowledge and expertise in delivering resourced provision.

Disadvantages of Option 3

- There is currently no school in a position to deliver site-based provision and it is felt that the time it would take for another school to develop this capacity would disrupt any continuity of progress already achieved and be detrimental to the emotional wellbeing of the children concerned.

Option 4: Direct Management of Resourced Provision by the Local Authority's Education Inclusion Service

Advantages of Option 4

- This would ensure continuity of progress for the children, particularly since the Central Sensory Team know the children well and help provide input to both core and traded services.

Disadvantages of Option 4

- During 2014, in preparation for 'Future Council' and the business unit model of operation, together with the introduction of SEND reforms as well as a rapid school academisation programme, the Local Authority made a decision to move away from the direct delivery of resourced provision within schools and so, as a result of these developments, our capacity to deliver resourced education provision in the longer term, no longer exists.
- The costs to the Local Authority of maintaining resourced provision to a shrinking cohort of children would be prohibitive.

Option 5: To Decommission Resourced Provision and Enhance Local Authority Peripatetic Provision Via The Central Sensory Team

Advantages of Option 5

- De-commissioning resourced provision would take place in the knowledge that, by 2020, less than 3 children with hearing impairments were likely to require resourced provision. Decommissioning provision would not put an end to the Sensory Team's knowledge of such children and this would be used to good effect as part of the Central Sensory Team's supporting role in helping build and maintain the capacity of local mainstream schools to meet the needs of such children.

- Children with visual and hearing impairments will continue to have their needs met via the local, mainstream school which is closest to their community with continued background support from the Central Sensory Team.
- There should be no direct workforce implications for the Local Authority as the teacher leading resourced provision is currently employed through an agency on an interim basis. The teaching assistants are employed by Hoyland Common Academy Trust (HCAT) and seconded to the SRP under agreement with the council.
- Supporting pupils with the primary need of a sensory impairment should, in most cases, be met through a requirement upon schools to make '*reasonable adjustments*' as part of a '*graduated response*' in accordance with statutory guidance and. Where pupils require additional support and provision, this is organised and brokered through a statutory Education, Health & Care Plan (EHCP). This will ensure that the needs of pupils are accurately assessed, kept up to date and that provision is appropriate to their individual needs, wherever possible in the mainstream school of their choice.

Disadvantages of Option 5

- There is no sensory resourced provision within the Local Authority for any children within the age range between Foundation Stage 1 and Year 6, should this be required in future. However, demand for this type of provision has reduced very significantly in recent years.
- Hearing and visually impaired children who require a full signing environment or more intensive support may still require an alternative, specialist placement under any of the five options.

4.3 Outcomes of the Public Consultation

- 4.4 In order to help inform our proposal concerning the future of education provision for children and young people with sensory impairments, a statutory consultation was conducted at the beginning of this year.
- 4.5 The objective of the consultation was to seek the views of parents and carers' of pupils with a sensory impairment, together with other stakeholders on the option to de-commission resourced provision, previously commissioned via Joseph Locke Primary School with Horizon Community College and currently directly provided by the Local Authority (*Please see Option 5 above*)
- 4.6 The consultation was promoted and conducted via the Council's consultation portal with responses invited by 21st February 2020. Nine people responded to the consultation in which the majority stated that whilst they understood the need for a change in provision, they did not agree with the proposal to enhance Local Authority peripatetic support to schools and that the current model of dedicated resourced provision should continue.
- 4.7 Another respondent to the consultation was the National Deaf Children's Society (NDCS). Again, whilst the NDCS understood the reasons behind the Local

Authority's recommended option, it articulated why its view is that resource-based provision was best and the potential impact upon severe or profoundly deaf pupils' if this did not continue. The NDCS's full response is detailed in Appendix 1 of the report and its recommendations were carefully considered by the Local Authority.

- 4.8 In working with any parents and carers' who are likely to be directly affected by the proposal, the aim has been to assure families that the needs of their children would continue to be met, provision would need to be delivered differently but in a way that responds to the individual needs of their child. This would increase parental choice by more effectively supporting local, mainstream schools to meet need.
- 4.9 An equality impact assessment of the proposed commissioning intention was also conducted with the aim of ensuring that the way forward would not adversely affect the continuing education of the small cohort of children in comparison to their peers.
- 4.10 Taking into consideration the outcome of our recent consultation, including any feedback yielded through other networks and social media, together with internal analysis of the future level of need, the recommended option is for Cabinet to adopt Option 5, namely, to de-commission the current model of resourced provision and for the education needs of this small cohort of children to be met mainly through Local Authority peripatetic provision as part of a graduated approach, based on the complexity of such needs. Subject to Cabinet's approval, this will be effective from the Autumn Term 2020/21.
- 4.11 Summary and Conclusion
- 4.12 Demand for this type of provision is extremely low in the Borough and whilst there is much to acknowledge within the evidence-based response provided, particularly by the National Deaf Children's Society in the current circumstances and on the balance of evidence, a peripatetic support service to local schools would best help meet the needs of this cohort of pupils. In addition, where more complex needs dictate, specialist placements will continue to be offered where this is appropriate and in accordance with statutory responsibilities.
- 4.14 Provision for pupils with SEND will continue to be reviewed for effectiveness in meeting need, in accordance with our statutory responsibility and the aims of the SEND School Placement Sufficiency Strategy.

5.0 CONSIDERATION OF ALTERNATIVE APPROACHES

- 5.1 Cabinet's attention is drawn to the benefits and risks associated with each of the options outlined in Paragraph 4.2 of this report.

6.0 IMPLICATIONS FOR LOCAL PEOPLE/SERVICE USERS

- 6.1 Peripatetic support by the Local Authority's Sensory Team will be provided to all children with a sensory impairment within the current and future cohort where necessary and in accordance with their needs, thereby ensuring consistency and equality of service among all local school clusters in the Borough.

7.0 FINANCIAL IMPLICATIONS

- 7.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer).
- 7.2 The Joseph Locke Sensory resource provision is funded by DSG through the high needs budget, which has a projected £5.2m deficit in 20/21. The estimated 2020/21 funding requirement for de-commissioning the resource provision and for enhanced support through the Council's Central Sensory Team is £109k (£135k in 2019/20). The requirement for 20/21 has already been factored in the projected £5.2m DSG deficit. The requirement for 2020/21 has already been factored in the projected £5.2m DSG deficit.

Provision has been determined based on the following assumptions:

1. Based on place (£10k per place) and top up (£7.5k per pupil) funding for 8 pupils for the year till August 2020 (after which the provision will be decommissioned as outlined under option 5);
2. Includes funding (part year) for increased staffing capacity within the Central Sensory Team's to ensure support to local mainstream schools to meet the needs of children with hearing and visual impairments;
3. The full year effect / funding requirement for the sensory provision going forward is estimated at **£70k**. It is assumed that any additional funding requirements to meet the needs of such pupils in mainstream schools will be provided / funded through the EHC support plans;

- 7.3 It should be noted that the decision to decommission the provision exposes the Council to the liability of possible redundancy costs under TUPE. In the event that the school staff (x3 learning support) cannot be redeployed within the school the Council would be liable for potential redundancy / pension costs estimated at £68k. This cost will need to be contained and will represent a cost pressure against the centrally retained DSG budget.

8.0 EMPLOYEE IMPLICATIONS

- 8.1 The Lead Teacher is employed through an agency and this arrangement would cease subject to Cabinet's approval of the recommended option. The teaching assistants, having reverted back to the employ of the Council under TUPE are to be retained within the Central Sensory Team to support mainstream schools peripatetically. A review of the Central Sensory Team may be required in the future

9.0 LEGAL IMPLICATIONS

- 9.1 Please see Paragraph 7.3 of the report

10.0 CUSTOMER AND DIGITAL IMPLICATIONS

- 10.1 There are no implications for the current range and mode of provision of Council services emerging through the recommended option in this report.

11.0 COMMUNICATIONS IMPLICATIONS

- 11.1 Subject to Cabinet's approval, the proposed change in the delivery of education provision for children with sensory impairments will be communicated to parents, families and schools in time for the Autumn Term 2020/21.

12.0 CONSULTATIONS

- 12.1 As previously indicated, a statutory consultation was held with the families of children with sensory impairments together with stakeholders.
- 12.2 The Council's Senior Management Team has also been consulted and whilst mindful of the concerns raised by respondents concerning the potential impact upon the attainment and wellbeing of the small cohort of children and taking into account the significant challenges being experienced by the Local Authority across the local SEND system, is supportive of the proposed commissioning intention. However, the Senior Management Team adds that the recommendation be reviewed at an appropriate time to ensure it continues to effectively meet the needs of this cohort of children.

13.0 THE CORPORATE PLAN AND THE COUNCIL'S PERFORMANCE MANAGEMENT FRAMEWORK

- 13.1 The proposal will support Outcomes 6 and 7 within the corporate objective of 'People Achieving Their Potential'. The aim will be to ensure '*Every child attends a good school and is successful in learning at work*' particularly through early intervention and targeted support.
- 13.2 The progress of these children will continue to form part of the quarterly submission of reports to Cabinet on the SEN(D) Performance and Finance framework and the annual reporting of education outcomes in the Borough.

14.0 PROMOTING EQUALITY, DIVERSITY AND SOCIAL INCLUSION

- 14.1 The proposed commissioning intention will continue to improve the potential of a group of children and young people with a protected characteristic, as defined by the Equality Act and Public Sector Equality Duty.
- 14.2 An Equality Impact Assessment has been compiled to formally evaluate the likely impact of the peripatetic service in relation to meeting the needs of the small cohort of children and the proposal is to be reviewed during 2020/21. This assessment is attached as Appendix 2 to this report.

15.0 TACKLING THE IMPACT OF POVERTY

- 15.1 It should be reiterated that there is no intention of ever abandoning provision for children with sensory impairments and that the recommended option in this report is for such provision to be delivered to local mainstream schools via a peripatetic arrangement which will continue to meet the needs of the small cohort of children. This will not deny parents the choice of an independent placement, including out of the area, which will remain part of our Local SEND 'Offer'.

15.2 We will continue to ensure that a special educational need, such as a sensory impairment, does not prevent or constrain a child from achieving their potential. Promoting inclusion and social mobility through the proposal, will enable children and young with a sensory impairment to go on to become more active citizens and benefit from the economic prosperity and increased social capital arising through investment in the Borough's economy and improvements in the long-term health and wellbeing of local communities.

16.0 TACKLING HEALTH INEQUALITIES

16.1 Please see Paragraphs 15.1 and 15.2.

17.0 REDUCTION OF CRIME AND DISORDER

17.1 There are no adverse implications for tackling crime, disorder or anti-social behaviour emerging through this report.

18.0 RISK MANAGEMENT ISSUES

18.1 The proposed commissioning intention will form part of the Borough's refreshed School Placement and Sufficiency Strategy for children and young people with SEN(D). As part of the Strategy's action plan and risk log, the effectiveness of the Peripatetic Service in meeting the needs of the cohort of children with sensory impairments will be reviewed as part of the SEN(D) Performance and Finance Framework and, if necessary, action considered.

19.0 HEALTH, SAFETY AND EMERGENCY RESILIENCE ISSUES

19.1 Subject to Cabinet's approval, the proposed use of the Sensory Team's Peripatetic Service to support, local mainstream schools is anticipated to commence during the Autumn Term. As Cabinet is aware, schools currently remain closed for the majority of their pupils' but they have a prevailing responsibility to support the education and welfare of vulnerable groups of children together with the children of 'key workers' as defined by the Emergency Corona Virus Act and associated guidance.

20.0 COMPATIBILITY WITH THE EUROPEAN CONVENTION ON HUMAN RIGHTS

20.1 The recommended option is compatible with the Articles and Protocols of the Convention and promotes the rights of the child through the setting of standards in education.

21.0 CONSERVATION OF BIODIVERSITY

21.1 There are no implications for the local environment, tackling climate change or the conservation of biodiversity arising through this report.

22.0 GLOSSARY

22.1 None, applicable.

23.0 LIST OF APPENDICES

23.1 Appendix 1: Barnsley Metropolitan Borough Council Statutory Consultation on the Future Commissioning Intention for Resourced Education Provision: Response by the National Deaf Children's Society.

Appendix 2: Future Commissioning Intention for Resourced Education Provision: Initial Equality Impact Assessment

24.0 BACKGROUND PAPERS

24.1 If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

Report author: Nina Sleight (Service Director: Education, Early Start and Prevention)

Financial Implications/Consultation



Joshua Amahwe (06/05/2020)

Barnsley Metropolitan Borough Council

**Consultation: Resourced Education Provision for children
with sensory impairments**

via Joseph Locke Primary School

A response by the National Deaf Children's Society

February 2020



1. About us

- 1.1. The National Deaf Children's Society is the leading national charity dedicated to creating a world without barriers for deaf children and young people. We represent the interests and campaign for the rights of all deaf children and young people from birth until they reach independence.
- 1.2. There are around 50,000 deaf children in the UK and three more are born every day. We support deaf children and their families, and work with decision-makers and professionals to overcome the barriers that hold deaf children back.
- 1.3. There are at least 166 deaf children living in Barnsley.
- 1.4. By deaf, we mean anyone with a permanent or temporary hearing loss. This could be a mild, moderate, severe or profound hearing loss. The term deaf does not presuppose the use of any one communication method and could refer to children who communicate orally or through sign language. We also include children who have a hearing loss in one ear.

2. Introduction

- 2.1. We welcome the opportunity to respond to this consultation on Barnsley Council's resourced education provision at Joseph Locke Primary School.
- 2.2. We focus our submission on deaf children and how the proposed changes may impact on the support that deaf children receive.
- 2.3. Our submission highlights our key concerns with the proposals. We are primarily concerned about the lack of options at primary level in resourced provision for deaf children.
- 2.4. We also make suggestions and recommendations, with the aim of ensuring that deaf children and their families remain at the heart of any changes and continue to have access to high quality specialist education support.

3. Our feedback in relation to the proposals

Overall, we welcome the proposals and the way in which Barnsley Council is prepared to reinvest the funding saved by the potential closure of Joseph Locke Resource Provision. We see this as good value for money and would not wish to see Teachers of the Deaf continuing to be placed in a provision where there are no deaf children. However, we do also have some concerns about the proposal which we have highlighted below.

3.1 Ensuring that there is not a misleading assertion that deaf children and their families in the wider peripatetic services will not be affected.

There could be an assumption that children who are currently using the wider peripatetic service will not be affected. Although we understand that the numbers of pupils using the provision is low/now non-existent, it would be misleading to assert that the proposals would have no effect on all pre-school and primary school deaf children. If the proposed change were to go ahead, parents would need to have a full understanding of the potential impact on their children in years to come.

We would therefore need to know that the local authority has considered future need. Has Barnsley Council identified any deaf children who may need the resource provision in the future, accounted for deaf children moving in to the area, or children developing severe or profound deafness in the early years?

We are therefore concerned that the proposals may lead a respondent to believe that the demand for resource base places is lower than it may really be.

3.2 Consultation with parents of deaf children

As the National Deaf Children's Society has only just become aware of this consultation, we are concerned that parents of deaf children attending the provision and indeed the parents of deaf children in the wider peripatetic service may also not be aware of the consultation. The local authority must fully engage parents, children, young people and professionals as part of the consultation process. Local authorities have

a responsibility under the Children and Families' Act 2014 Section 27(3) to fully consult these people.

“A local authority ... in exercising its functions under this section, the authority must consult children and young people in its area with special educational needs, and the parents of children in its area with special educational needs; children and young people in its area who have a disability, and the parents of children in its area who have a disability.”¹

In addition the council must consider the individual needs and wants of each deaf child and their family. Parents must feel that their child's individual situation is being taken into account and appreciated.

Paragraph 4.19 of the SEND Code of Practice clearly states that *“When considering any reorganisation of SEN provision decision makers must make clear how they are satisfied that the proposed alternative arrangements are likely to lead to improvements in the standard, quality and/or range of educational provision for children with SEN”*.

In reinvesting the money into the peripatetic service, you have indicated that you want to have specialist skills and expertise within all mainstream schools. However, there is nothing evidenced in the consultation document to suggest that the proposed changes would definitively lead to improvements in the standard, quality or range of provision for those deaf children who have possibly some of the highest needs in the service.

3.3 Consultation with neighbouring authorities

We are pleased to see that there is an acknowledgment that there are still some children who may need an out of authority placement and the SEND Code of Practice section 3.13 through to 3.19 clearly indicates that local authorities must work to integrate education, health and social care to ensure best possible outcomes for children and young people with SEND. Section 3.68 also indicates that partners should consider

¹ <http://www.legislation.gov.uk/ukpga/2014/6/section/27/enacted>

strategic planning and commissioning of services for children and young people with high levels of need across groups of authorities. We would encourage you to ensure that you have arrangements in place to ensure that out of authority placements can take place swiftly where necessary and that these options are placed on the Local Offer.

3.4 Removal of choice

If the proposal to close this resource provision were to go ahead, the range of education provision for deaf children would be significantly reduced. There would not be the option of attending a primary resource base in Barnsley and therefore parents would have less choice over their child's education. Statutory guidance relating to making changes to SEN provision states:

"In planning and commissioning SEN provision or considering a proposal for change, LAs should aim for a flexible range of provision and support that can respond to the needs of individual pupils and parental preferences".²

Furthermore, if a resource base is not available locally, and parents do not feel the needs of their children could be met in mainstream school, something that NDCS is concerned about as well, it is likely that parents will opt for an 'out of area' placement. This could end up costing the local authority more as well as it possibly not being in the best interests of the child. We also have concerns about whether mainstream schools would be able to provide such a high level and wide spectrum of specialist support.

3.5 Importance of resource bases

As you will be aware deafness is a low incidence need and as such mainstream teachers are unlikely to gain experience and develop the knowledge and skills to ensure deaf children can access the curriculum. This is the reason why we have specialist Teachers of the Deaf who can

² https://www.gov.uk/government/uploads/system/uploads/attachment_data/file/514570/16-04-06_FINAL_SO_Guidance_DM.pdf

ensure deaf pupils make progress in their education. However, Teachers of the Deaf in your peripatetic service may not have the capacity or the skills required to support this particular group of children in mainstream as their needs are very different to those already placed in mainstream.

It has long been acknowledged that children placed in a resource base are placed there because they need:

- Above and beyond what a mainstream provision can offer with more intensive support from Teachers of the Deaf and support staff.
- A peer group to ensure that they do not experience such things as isolation particularly when a) they may be the only deaf child in that school b) their first language is BSL.
- A different sort of support to help them make good educational progress.
- Skills to move successfully into adulthood
- Support to enable them to develop the knowledge, skills and self-esteem to be able to identify and manage risk.
- Support to enable them to develop good social skills, good levels of self-esteem and confidence and develop a positive deaf identity.

In the 2012 Ofsted themed inspection on deaf children³ it was identified that *“educational attainment of deaf children has improved year on year it continues to lag well behind that of their hearing peers”*, and that *“there was limited strategic overview and no systematic approach across all services to evaluate the quality of services and their impact on improving the lives of deaf children”*. They cited a good practice example for Child G who attended a resource base, where it highlighted that mainstream and Teachers of the Deaf could work together more intensively to ensure that:

- Advice was given to teachers about acoustics in each classroom and how best to enable good two-way communication with Child G.
- There was access to a specialist speech and language therapist.
- There was support in the classroom from a learning support assistant and from a teacher of the deaf.

³ <https://www.gov.uk/government/publications/communication-is-the-key>

- There was attendance at a homework club and a social club at the specialist resource unit for deaf children and clubs in music and dancing in mainstream school.
- Anxieties about possible bullying were addressed early.
- In classrooms, electronic aids were used along with a radio aid were used.
- Staff have received deaf awareness training and have been trained to repeat what other pupils say to ensure that Child G could hear all.

“Cases showed that when diagnosed early, placed in the right school, with parent or carer involvement and with the right support, deaf children can match their hearing peers in their educational achievement, demonstrating that deafness in itself should not be a barrier to achieving well”.

While it is accepted that some of this support can be provided in a mainstream school, much of it will need more intensity and different specialist skills e.g. high levels of BSL, than can probably be provided in a mainstream setting with visiting Teachers of the Deaf. It is likely therefore, that placing many of these children in mainstream schools may not achieve the good outcomes necessary for them to succeed in their adult life and it may also be more costly to do so.

In addition, to provide effective support, deaf children need to be assessed in the round, their social and emotional needs have to be taken into account as well as their educational needs and it is likely that parents will need higher levels of support particularly if they have never experienced deafness in the family previously.

If this proposal goes ahead then it is likely that the social and emotional needs of severe and profoundly deaf children could be neglected in mainstream settings, often not through the fault of the school, but through the lack of understanding of the needs of this group of children. As you will know, the development of language and the ability to communicate lies at the heart of a child’s development. Deafness and often society’s lack of understanding of the needs of deaf children and young people can present a barrier to their social, emotional and

intellectual development preventing them from achieving their full potential. These barriers faced by deaf children can manifest themselves in increased risk and may ultimately result in a higher cost to public services when many of these children could develop mental health and/or social problems, which already have a higher prevalence in deaf children.

4. Recommendations

Barnsley MB Council should:

- 4.1** Consider the future needs of the total population of deaf children.
- 4.2** Consider the options for out of authority placements and ensure these are placed on the Local Offer.
- 4.3** Protect the funding of the Sensory Support Service. This should be provided via a planned budget which supports identified key trends and patterns across the borough together with the necessary and appropriate specialist staff and technology.
- 4.4** Ensure that any proposed changes will lead to improved outcomes for deaf children as required by the SEND Code of Practice (Paragraph 4.19).
- 4.5** Consider how you will discharge your duties under sections 22 and 24 of the Children and Families Act 2014, which makes your local authority responsible for all children with SEND. Specifically related to these sections we would ask:
 - a) How will the local authority monitor the progress of deaf children in mainstream, in Resource Provisions and in special schools?
 - b) What will the local authority do if it is clear that a deaf child is not making expected progress?
 - c) How will the local authority advocate for children who are not making good progress and challenge schools where support is not being provided appropriately and at the right level?
- 4.6** Barnsley Metropolitan Borough Council must have regard to the SEND Code of Practice legislative framework and guidance which relates to Part 3 of the Children and Families Act 2014, and its associated regulations, when making any changes to provision. This includes co-producing services with parents and deaf children to ensure that they

meet the needs of all children with SEND. This is something that Ofsted and the Care Quality Commission are now looking closely at with their inspections of local area SEND provision.

7. For further information please contact:

Alison Lawson, Senior Engagement Lead (England)

Alison.Lawson@ndcs.org.uk

Telephone: 0191 5225406

Mobile: 07792 661704

Equality Impact Assessment

Future Commissioning of Education Provision for Children with Sensory Impairments

Stage 1 Details of the proposal

Name of service Directorate	Barnsley Alliance for Schools (Education Inclusion Service) Children's Services Directorate
Name of officer responsible for EIA Name of senior sponsor	Richard Lynch (Head of the Barnsley Alliance for Schools) Nina Sleight (Service Director: Education, Early Start and Prevention)
Description / purpose of proposal	The current form of resource-based education provision for children with sensory impairments cannot be continued in its present form due to the absence of a provider. The future commissioning intention will be to support this small cohort of children in local mainstream schools, via a peripatetic service through the Local Authority's Sensory Support Team
Date EIA started	6 th April 2020
Assessment Review date	31 st March 2021

Stage 2 - About the proposal

What is being proposed?	Please see Description/Purpose of Proposal (above)
Why is the proposal required?	Please see Description/Purpose of Proposal (above)

What will this proposal mean for customers?	<p>The schools which until recently were able to provide resource-based education provision for children with sensory impairments have indicated that they are unable to continue. In order to fulfil this statutory responsibility and at the same time, ensure value for money and the effective use of available resources, it is proposed that this small cohort of children be supported in their local mainstream school by the Local Authority's Sensory Support Team.</p> <p>There should be no adverse impact arising from the change upon the current small cohort. However, the level of support may not be enough to meet the needs of pupils with sensory impairments in the long term, at the Early Years Foundation Stage 1 and Year 6 of the National Curriculum. However, the SEND Local 'Offer' will include the parental choice of an independent school placement out of the area, if the needs of an individual child with a sensory impairment, such as severe deafness cannot be met at a local mainstream school</p>
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Stage 3 - Preliminary screening process

Use the <u>Preliminary screening questions</u> to decide whether a full EIA is required
<input checked="" type="checkbox"/> Yes - EIA required (go to next section) <input type="checkbox"/> No – EIA not required (provide rationale below including name of E&I Officer consulted with)

Stage 4 - Scoping exercise - What do we know?

Data: Generic demographics
What generic data do you know?
Local needs assessment, number of pupils with an Education, Health and Care Plan who present with a special educational need (a sensory impairment) and local performance data. DfE statistical first releases on performance outcomes for children with special characteristics.

Data: Service data / feedback

What equalities knowledge do you already know about the service/location/policy/contract?
Please see preceding response.

Data: Previous / similar EIA's
Has there already been an EIA on all or part of this before, or something related? If so, what were the main issues and actions it identified?
None.

Data: Formal consultation
What information has been gathered from formal consultation?
A statutory consultation with the family of children with sensory impairments and other stakeholders including school leaders, and governors was undertaken at the beginning of 2020. The response rate was very small with a majority not supporting the proposal. Among the respondents was the National Deaf Children's Society who whilst understanding the need for a change, provided a set of evidence-based reasons why resource-based provision worked best, particularly for those children with more severe impairments. Due consideration has been given to the responses with the result that, based upon parental choice, the option of an independent school placement out of the area will form part of the Local SEND 'Offer' in instances where a local school, together with the peripatetic team, cannot best meet the pupil's needs.

Stage 5 - Potential impact on different groups

<p>Considering the evidence above, state the likely impact the proposal will have on people with different protected characteristics (state if negative impact is substantial and highlight with red text) Negative (and potentially positive) impacts identified will need to form part of your action plan.</p>					
Protected characteristic	Negative '-'	Positive '+'	No impact	Don't know	Details
Sex			√		
Age			√		
Disabled <i>Learning disability, Physical</i>	√				It is considered that the proposal for a peripatetic service provided to local mainstream schools by

disability, Sensory Impairment, Deaf People ,invisible illness, Mental Health etc					the Central Sensory Team should meet the needs of this small cohort of children. However, in future where a pupil with a sensory impairment, particularly a severe impairment, is at the EYFS 1 or Year 6 stage, there may be a potential gap in provision. Based on parental choice, this could be met via a specialist placement.
Race			√		
Religion & Belief			√		
Sexual orientation			√		
Gender Reassignment			√		
Marriage / civil partnership		N/A			
Pregnancy / maternity			√		

Other groups you may want to consider					
	Negative	Positive	No impact	Don't know	Details
Ex services			√		
Lower socio-economic			√		
Other ...					

Stage 6 - BMBC Minimum access standards

If the proposal relates to the delivery of a new service, please refer to the Customer minimum access standards self-assessment (found at)

If not, move to Stage 7.

Please use the action plan to be taken to ensure the new service complies with reasonable adjustments for disabled people.

Not yet live

The proposal will meet the minimum access standards.

The proposal will not meet the minimum access standards. –provide rationale below.

Stage 7 – Action plan

To improve your knowledge about the equality impact . . .

Actions could include: community engagement with affected groups, analysis of performance data, service equality monitoring, stakeholder focus group etc.

Action we will take:	Lead Officer	Completion date
To review any impact upon the small cohort of pupils with a sensory impairment of the change to the peripatetic model of support to local schools by the Sensory Team. This will be carried out as part of the SEND Performance & Finance Framework & the submission of quarterly reports to SMT & Cabinet. If necessary, remedial action will be considered in individual cases.	Richard Lynch (Head of the Barnsley Alliance for Schools)	Quarterly basis beginning in 2020/21
Consultation and learning from parental feedback will continue to inform the development of our policy as part of the co-production of services which improve the wellbeing of all children in the Borough with SEND	Richard Lynch	Quarterly basis beginning in 2020/21

To improve or mitigate the equality impact . . .

Actions could include: altering the policy to protect affected group, limiting scope of proposed change, reviewing actual impact in future, phasing-in changes over period of time, monitor service provider performance indicators, etc.

Action we will take:	Lead Officer	Completion date
Please see Stages 4 & 7 of the EIA, particularly the reference to parental choice as part of the SEND Local 'Offer'	Richard Lynch	Quarterly basis beginning in 2020/21

Stage 8 – Assessment findings

Please summarise how different protected groups are likely to be affected

Summary of equality impact

The change in the nature of education provision relates exclusively to children in the Borough with a sensory impairment. Currently this cohort of children amounts to less than 5 children & local data indicates this is not likely to increase. Peripatetic support to local schools should meet the education needs of the cohort, however, in cases of severe impairments & dependent upon parental choice, more specialist placements would need to be commissioned, including out of the Borough. This option will remain part of the Local SEND 'Offer'

Summary of next steps

Please see previous paragraph.

Signature (officer responsible for EIA) Date

**** EIA now complete ****

Stage 9 – Assessment Review

(This is the post implementation review of the EIA based on date in Stage 1 if applicable)

What information did you obtain and what does that tell us about equality of outcomes for different groups?

BARNSELY METROPOLITAN BOROUGH COUNCIL

This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan

Report of the Executive Director Place

Demolition of 35 Eldon Street Barnsley & Temporary Highway Works

1. Purpose of Report

- 1.1 The purpose of this report is to seek Cabinet approval to appoint Henry Boot Contractors to undertake the demolition of 35 Eldon Street and associated temporary highway realignment works and stat diversions to the Midland Street/Eldon Street junction.

2. Recommendations

- 2.1 **That the Service Director Regeneration and Culture be authorised to appoint Henry Boot Contractors using the existing partnering agreement to undertake the demolition works and associated temporary highways works, including all surveys required for safe demolition of the site and reconfiguration of the highway.**
- 2.2 **That the Service Director for Regeneration and Culture be authorized to appoint successful tenderers for all additional survey work required for demolition; and/ or consider whether the works, services or goods can be provided in-house, in compliance with the Councils Contract Procedures Rules, subject to value for money considerations.**

3. Introduction

- 3.1 35 Eldon Street is situated at a key gateway to Barnsley town centre at the junction of Eldon Street and Midland Street, opposite the Midland Street entrance to the Transport Interchange
- 3.2 It was acquired by the Council on 31st October, with an intention to demolish the property at the earliest opportunity, to improve this town centre gateway. Since the acquisition, statutory service disconnections, asbestos testing, conservation investigations and feasibility work have been undertaken to prepare for demolition.

4. Proposal and Justification

- 4.1 The property occupies a gateway site at the junction of Eldon Street and Midland Street, immediately southeast of the Regent Street/Church Street/Market Hill Conservation Area. The property was acquired by the Council for demolition on 31st October 2019.

- 4.2 Earlier cabinet report Purchase of 35 Eldon Street (Cab.2.10.2019/10) gave permission to appoint a preferred demolition contractor and associated surveys for the site, with a further report to be brought into cabinet on the demolition costs and works to support the town centre servicing strategy.
- 4.3 Following demolition it is proposed to use an element of the cleared site to enhance the servicing requirements of the Glass Works. Specifically, the road will be realigned to allow for two-way traffic to use Midland Street and a left hand turn onto Eldon Street. This will allow delivery vehicles to service the Glass works restaurant block without having to access the new public square.
- 4.4 The preferred option is to place a Task Order under the current Term Partnering Contract in place with Henry Boot Construction due to the sensitivity of the site and complexity of integrating the works around the Glassworks Phase 2 operations, and the past success of HBC in carrying out other demolition works in the Town Centre including the multi storey carpark blow down.
- 4.5 Competition is ensured under the conditions of the Term Partnering Contract, a minimum of 3 prices have been requested to ensure the market is tested with the assurance that HBC have been our partner for the past 4 years delivering quality outcomes on both phases of the Glassworks.
- 4.6 A party wall surveyor has been appointed to assess and prepare a schedule of works for the properties that share a party wall with 35 Eldon Street Barnsley.
- 4.7 The property will be demolished and a temporary hoarding will be erected around the demolition site. A budget for marketing has been included for vinyl marketing material which will be added to the hoarding during the Glass Works construction.
- 4.8. In advance of the proposed redevelopment, a permanent and detailed record of the building/complex is being undertaken. A general and detailed photographic record is to be made of the buildings/complex. A written report will be produced detailing who undertook the recording, when the work was done, where the building/complex is located, what recording was undertaken and why the work was required. A discussion of the construction sequence and use of the building(s) should be included. The report will also include an analysis of the results that will allow an understanding of the building(s) historical and architectural significance to be established.
- 4.9 As part of the demolition process a double arched window which is enclosed within the attic will be salvaged from this structure in its entirety and stored, giving options for re-use sometime in the future.
- 4.10 The demolition of the property will also enable the current junction between Midland Street and Eldon Street to be reconfigured. A temporary surface left turn junction will be configured to allow site traffic for the Glass Works and loading vehicles to turn left onto Midland Street, replacing the temporary current arrangement using Lower regent Street. This is subject to obtaining the necessary highway and planning approvals.

- 4.11 The final public realm works for the cleared site will be completed as part of the Midland Street public realm works, which will be completed after the bridge installation across the railway line. This is to ensure that site traffic does not damage new public realm works.
- 4.12 Beyond the demolition and road alignment there is an aspiration to create a permanent gateway feature on the site. Funding for this is included within the current Future High Street bid and includes resources for a piece of public art . This element of the project will be subject to a further cabinet report once the outcome of the Future high street bid is known.

5. Consideration of Alternative Approaches

- 5.1 Different methods of procurement were considered. Open market, restricted tender and procurement of demolition contractor through YorBuild framework were all considered. However, due to the location of the site and access required to Midland Street by the Glass Works and contractor building the new bridge, it was felt appointing HBC through the term partnering contract would minimise disruptions to Phase 2 operations and also reduce the areas required for site compound and welfare facilities in the town centre, where space is scarce.

6. Impact on Local People

- 6.1 A degree of inconvenience and disturbance will take place during the demolition. This will be carefully managed to reduce the impact on the surrounding area and adjoining premises. We will work with neighbouring businesses to minimise the disruption where possible.

7. Financial Implications

- 7.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer).
- 7.2 Approval is sought to fund the demolition of 35 Eldon Street and associated temp re-alignment of the highway at the junction of Midland Street and Eldon street to facilitate a left turn onto Eldon Street (subject to planning approval).
- 7.3 The total cost of the proposal is estimated at £0.662m, this comprises:
- Demolition works £0.220m.
 - Highways Works - £0.300m – to improve servicing to the Glass Works restaurant block.
 - Party wall works for the adjoining buildings, statutory works, hoardings, archway removal and graphics - £0.105m
 - Professional Fees £0.037m
- 7.4 It is important to note that a total allocation of £1m has been approved for this project the funding coming from resources previously set aside within the Council's 2020 Capital Priorities.

- 7.5 After taking into account the costs of acquiring the property, compensating the property owner and paying fees a balance of £0.598m is expected to remain within Capital Priorities.
- 7.6 Consequently this leaves an estimated funding shortfall of £0.064M for the demolition and associated works i.e. the £0.662M required for demolition works being £0.064M greater than the remaining balance of £0.598m.

Work is ongoing to bridge the current gap via value engineering, if this does not materialise then the shortfall may be a call on the Council's finite emergency capital contingency funding.

- 7.7 It is important to note that any Public Realm work required following site clearance is not currently funded and would be subject to a separate approval as part of the Future High Streets funding bid..
- 7.8 Approval of the scheme clearly pre-dates the COVID 19 crisis and the subsequent Council moratorium therefore any decisions around funding will clearly need to be taken after considering the Council's current financial position and its medium term financial strategy.

8. Employee Implications

- 8.1 There are no issues arising as a result of this report.

9. Communications Implications

- 9.1 There are no direct communications implications arising from this report although there is an ongoing programme of communications for the Glass works project.

10. Consultations

- 10.1 A list of stakeholders consulted during the preparation of this report includes:

Place - Economic Regeneration
Place - Planning and Building Control
Finance

- 10.2 Local Ward Councillors are aware of the proposals and have been sent a copy of this report.

11. The Corporate Plan And The Council's Performance Management Framework

- 11.1 The scheme will contribute to the delivery of the overarching 'Thriving and Vibrant Economy' priority set out in the Council's Corporate Plan 2017 - 2020.

12. Promoting Equality and Diversity and Social Inclusion

- 12.1 There are no issues arising from this report.

13. Tackling The Impact Of Poverty

13.1 There are no issues arising from this report or the proposed transaction

14. Tackling Health Inequalities

14.1 There are no issues arising from this report.

15. Reduction of Crime and Disorder

15.1 In investigating the options set out in this report, the Council's duties under Section 17 of the Crime and Disorder Act 1998 have been considered.

16. Risk Management Issues

16.1 The demolition scheme and temporary highway works will be added to the Glass Works risk register and updated on a regular basis in consultation with the Corporate Risk Manager and any potential specific risks reported on monthly at the Glass Works board meeting.

16.2 The prominent location of the site, adjacent to the transport interchange and on a busy pedestrian route will require precautionary measures to be undertaken to ensure that risks in relation to pedestrians and vehicles are minimised. This is likely to include restricted working hours.

17. Health, Safety And Emergency Resilience Issues

17.1 Our Highways service controls the demolition of buildings in the interests of safety and to make sure there's as little disturbance or inconvenience as possible to the public or people in nearby properties. The demolition contractor will also be required to apply to the planning authority for prior notification of proposed demolition.

18. Compatibility with European Convention on Human Rights

18.1 This report recognises the promotion and importance of equality, diversity and human rights for all members of the local community and the wider Borough.

19. Conservation of Biodiversity

19.1 Biodiversity issues will have been considered as part of the planning application process. Ecology surveys will be required prior to demolition.

20. Glossary

20.1 Not Applicable

21. List of Appendices

21.1 Appendix A – Financial Implications.

21.2 Appendix B – Site Plan

22. Background Papers

If you would like to inspect background papers for this report, please email governance@barnsley.gov.uk so that appropriate arrangements can be made

Report author: Helen Tate (1st April 2020)

FINANCIAL IMPLICATIONS

Demolition of 35 Eldon Street Barnsley & Temporary Highway Works


i) Capital Expenditure	<u>2020/21</u>	<u>2021/22</u>	<u>2022/23</u>	TOTAL
	£	£	£	
Demolition Works	220,154			220,154
Party Wall works / Stats / Hoardings / Graphics	105,023			105,023
Professional Fees	36,836			36,836
Highways Works	300,039			300,039
	662,052	0	0	662,052
To be financed from:				
2020 Capital Priorities	-598,000			-598,000
	-598,000	0	0	-598,000
Net Effect - Current Funding Shortfall	64,052	0	0	64,052 *

* Work is ongoing to identify the shortfall through value engineering, however if this fails to materialise then the funding shortfall may be a call on the Council's finite emergency Capital Contingency funds.

finite emergency capital contingency funding'

ii) Revenue Effects	<u>2020/21</u>	<u>2021/22</u>	<u>2022/23</u>	<u>FYE (from 2023/24)</u>
	£	£	£	£
<u>Expenditure</u>				
Total Expenditure	0	0	0	0
<u>Income</u>				
Total Income			0	0
Net Cost	0	0	0	0
To be financed from:				
Net Effect	0	0	0	0

Impact on Medium Term Financial Strategy	<u>2020/21</u>	<u>2021/22</u>	<u>2022/23</u>
	£	£	£
Not applicable on this report	0.000	0.000	0
	0	0	0
Revised Medium Term Financial Strategy	0.000	0.000	0.000

Agreed by:  On behalf of the Director-Finance, Assets & IT

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BARNSELEY METROPOLITAN BOROUGH COUNCIL

This matter is not a Key Decision within the Council's definition and has been included in the relevant Forward Plan

**Report of Matthew Gladstone,
Executive Director Place**

Recognising the Impact of Covid 19 and the Contributions Made

1. Purpose of report

To endorsement of the concept and approach to the development of four initiatives that will recognise the impact of COVID 19, allow people to remember their loved ones and also celebrate the contribution of key workers and others during the pandemic crisis. The report recognises that Area Councils and Ward Alliances may wish to make local arrangements in addition to these proposed.

2. Recommendation

2.1 It is recommended that:

- a) The concept of developing a Memorial Sculpture which also recognises the contribution of key workers is endorsed.
- b) Mayor's Special Award Medals are introduced
- c) The review of the Freedom of the Borough Scheme in 2021 incorporates an opportunity to recognise the impact of Covid 19 and the contributions made
- d) A virtual Book of Condolence is established

3. Background

- 3.1 Covid 19 is a disease caused by the Novel Coronavirus, it was declared a global pandemic on 11 March 2020. To date more than six million cases have been reported in 188 countries with at least 360,000 deaths worldwide. The UK infection rate is thought to have reached its peak and despite social distancing measures there have already been over 275,000 confirmed cases with almost 40,000 deaths. In Barnsley there are currently almost 1,000 confirmed cases. People in the Borough have already lost loved ones to this disease and excess deaths from all causes have also significantly increased during the pandemic. As we are currently in the midst of the crisis unfortunately more deaths are inevitable.
- 3.2 Aside from these stark figures this pandemic has affected everyone, significantly impacting the way people are able to live their lives on a daily basis and it will undoubtedly have a lasting impact. During this crisis there has been a tremendous response from public bodies, such as the National Health Service and Local Authorities with key workers ensuring critical services are able to keep people as safe as possible, save lives and keep essential services functioning. Volunteers and community organisations have mobilised to help support these efforts

4. Proposal and justification

4.1 In order to enable people to remember loved ones and the impact that Covid 19 crisis has had on their lives as well as to celebrate the contribution of key workers, volunteers and others it is proposed that four initiatives are progressed. Area Councils and Ward Alliances may also wish to progress initiatives specific to their locality.

a) Memorial Artwork

Due to the scale of the crisis and the extraordinary impact that it has had on local people it is fitting that Barnsley consider a memorial artwork for COVID 19 that will:

- Provide a focal point and a reminder of the pandemic
- Allow people to remember those who lost their lives from all causes
- Recognise the contribution and sacrifices made by key workers
- Involve local celebrated high profile artists in developing the project
- Meet the requirements of the Borough's Public Art Strategy and best practice

It is proposed that:

- A project team be established to progress the memorial artwork project
- A steering group and panel be established to select artists and the final artwork and that local high profile artists Ian Mc Millan and Graham Ibbeson are involved in this process
- Ian McMillan, who is currently serving as "Poet in Lockdown" be asked to create suitable wording to be incorporated into the artwork and to be include in the artists' brief to act as an inspiration.
- Local People, local institutions and key workers are engaged in the process
- The artwork is located in a suitable location within the new Town Centre development in order to give it the necessary status and profile. As the glassworks development is currently underway detailed technical assessments will need to be undertaken to identify a suitable site and timelines for the delivery of both projects will need to be aligned
- Support for the project is sought from local experts at the Yorkshire Sculpture Park in order to provide technical and curatorial expertise, access to high profile artists and support with the long term evolution of the artwork and support with signposting and raising awareness of the artwork and Barnsley's overall offer
- The project is designed so that it supports the local economy by providing long term signposting to Barnsley Town Centre and its cultural offer, so that this work effectively contributes to the long term recovery of the Borough

- External funding opportunities for the artwork are explored, including from partner contributions

b) Mayor's Special Award Medals

It is proposed that a scheme is developed to recognise people from Barnsley who have made extraordinary contributions during the Covid 19 crisis and that Mayor's Special Awards Medals are introduced for this purpose

c) Freedoms of the Borough

The Freedoms of the Borough Scheme is due to be reviewed in 2021 providing an opportunity to recognise people who have given outstanding service during this crisis, it is therefore proposed that this recognition be built into the review

d) Book of Condolence

It is traditional for a book of condolence to be left in the Town Hall for people to sign at times of significant loss. However this method is not practical during the current pandemic as it would introduce considerable risk of cross contamination and infection. It is therefore proposed that a virtual book of condolence be established for people to remember loved ones who have been lost from all causes. The digital book will be available on line and for the general public to browse the entries made. It will remain open for contributions until the pandemic is over and subsequently be incorporated in to the Digital Archives and can be printed and bound in the traditional way if so desired.

The virtual book has significant advantages as it can be accessed remotely and safely during the pandemic; people will readily be able to include images as well as messages of condolence and due to its digital nature it will be more accessible to a greater number of people to view, for example where friends and relatives are living at a distance or are being shielded.

Consideration should be given to supporting the elderly and digitally excluded to remember loved ones in this way and an element of moderation should be included to prevent misuse.

5. Consideration of alternative approaches

- 5.1 If these initiatives are not progressed the Council would fail to recognise the significance of Covid 19 and the impact it has had on local people. It is possible to progress some of the initiatives as opposed to all of them.

6. Implications for local people / service users

- 6.1 Local people will benefit from these initiatives as they are designed to recognise the impact of Covid 19 on our residents and to celebrate the contributions made. People will be able to interact with the book of condolence and will be engaged in the development of the artwork

6.2 The artwork will contribute to the local economy by attracting visitors to the town and raising awareness of the Town centre's regeneration and the Borough's cultural offer.

7. Financial implications

7.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer) , this report seeks endorsement of the concept of these initiatives and at this stage, costs are still to be finalised. Every effort will be made to seek external funds to contribute to the proposed projects

8. Employee implications

8.1 none

9. Communications implications

9.1 Communications will be made to raise awareness of the proposals

10. Consultations

10.1 Consultations have taken place with:
Head of Communications
Head of Economic Development
Yorkshire Sculpture Park
Arts Council England
Local Artists Ian McMillan and Graham Ibbeson
Henry Boot

11. The Corporate Plan and the Council's Performance Management Framework

11.1 The proposal will support the Council's key priority of a Strong and Vibrant Economy in particular to the objectives to develop a vibrant town centre and strengthen our visitor economy.

11.2 It also recognises People Achieving their Potential though recognising and valuing their contribution during this extraordinary time

11.3 The proposals will contribute to building Strong and Resilient Communities by providing a permanent focal point to remember the crisis and allow people to look forward and move on as we enter the recovery phase.

12. Tackling health inequalities

12.1 Evidence is emerging that certain groups of people are more likely to be adversely affected by Covid 19 .These proposals recognise and give voice to people who have been impacted, including those who have lost loved ones during this crisis from all causes. It also provides an opportunity to celebrate the lives of those who have been lost and the efforts of key workers and others who have contributed significantly during the crisis.

13. Climate Change & Sustainable Energy Act 2006

13.1 no impact.

14. Risk management issues

14.1 There are technical risks that need to be managed in the development of the memorial artwork

14.2 There are reputational risks if the Council fails to acknowledge and recognise the impact of Covid 19 and the sacrifices and contribution made by key workers and local people

15. Health, safety, and emergency resilience issues

N/A

16. Compatibility with the European Convention on Human Rights

N/A

17. Promoting equality, diversity, and social inclusion

17.1 People with additional needs, or digitally excluded will need to be supported to engage with the projects

17.2 An Equalities Impact Assessment (EIA) for the project will be produced as necessary

18. Reduction of crime and disorder

18.2 A key feature of the project is to build civic pride

19. Conservation of biodiversity

N/A

20. List of appendices

22. Background papers

None

Officer Contact –Sue Thiedeman

E: suethiedeman@barnsley.gov.uk T: 0772 003 1447

Date 01/06/20

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This matter is a Key Decision within the Council's definition and has been included in the relevant Forward Plan

Joint report of Executive
Director of Place and
Executive Director of People

Barnsley Youth Zone

1 Purpose of the Report

- 1.1 To update members on the progress of the Barnsley Youth Zone project

2 Recommendations

- 2.1 As a consequence of the debilitating financial impact of COVID 19, the Barnsley Youth Zone is initially paused for a period of six months pending a fuller understanding of the Council's overall financial position and in particular the Government's response to that. A further report is to be tabled at Cabinet when that position is more fully understood.
- 2.2 In light of the current COVID 19 emergency, a further financial review with the provider OnSide is to be undertaken of the Youth Zone business model.

3 Introduction

- 3.1 On 27th July 2019, Cabinet approved the acquisition of the Eastern Gateway Redevelopment (former YEB Depot) and the development of an OnSide Youth Zone subject to further due diligence and negotiation (Cab.24.7.2019/12).
- 3.2 The proposed provider, OnSide Youth Zones, and their operating model/offer have been evaluated to determine viability and fit with existing local provision. As part of this process, local stakeholders have been informed of the proposed development and have shared their support and concerns. Existing Youth Zone operators and the local authorities where the facilities are sited have been consulted regarding their experiences. Furthermore, the risks associated with the proposal have been evaluated and mitigated through negotiation, with a particular emphasis and focus on the financial and legal implications contained within the contractual documentation.
- 3.3 In order to acquire the site, the ownership and registered land interests of the red line boundary (including mine and mineral rights) have been finalised to enable an accurate valuation of the asset. Additionally, the content of a binding agreement has been agreed to regularise and surrender an existing unauthorised access with an agreement to use a proposed new access following construction.
- 3.4 The development aligns with the Council's corporate priorities 'people achieving their potential', 'thriving and vibrant economy' and 'strong and resilient communities' by providing young people with a safe, secure and aspirational environment to learn and develop new skills that will inform their future life choices and provide opportunities to contribute to the wider community. A building specifically for young people would diversify the existing town centre offer, further adding vibrancy to the momentum generated by The Glass Works and Library @The Lightbox, encouraging more people to visit the town, strengthening the visitor economy.
- 3.5 A Youth Zone in Barnsley would complement the targeted and specialist offer delivered by Barnsley's Targeted Youth Support service. Youth Zones in the format developed by OnSide are built on a partnership with a range of agencies which deliver early help and intervention and they have evidenced that they can make a real contribution to reducing the demand for a range of public services whilst contributing to the improvement of life chances of the young people which participate in the activities offered by the facility.
- 3.6 Young people under the age of 20 make up 23.1% of the population in Barnsley. 22.8% local children are known to be living in poverty with nearly one quarter of neighbourhoods in the 10% most deprived in England. Nationally, over 600 youth clubs and 139,000 youth service places have closed since 2012, with 'limited' funding left for universal youth provision (Local Government Association).

4 Proposal and Justification

- 4.1 The proposal is to develop and deliver a Youth Zone in Barnsley town centre on the site of the former YEB depot.

The Barnsley Youth Zone

- 4.2 The Youth Zone will offer a wide range of sporting, artistic, cultural, physical and recreational activities for young people. It will offer opportunities for personal development and informal education to help raise aspirations and improve prospects.

- 4.3 A typical Youth Zone offers a minimum of 20 different activities each evening in a facility that typically includes the following spaces:

- 4-court indoor sports hall
- Climbing wall
- Fully equipped fitness gym
- Dance studio
- Music suites with both instruments and recording equipment
- Outdoor 3G kick-pitch
- Specialist arts and crafts area
- Sensory inclusion room
- Break-out rooms to include activities such as employability workshops, general and gender specific health/youth issue topics/projects and youth participation
- A large open plan recreation area
- A café serving hot, nutritious meals for £1
- A boxing gym
- Skate park

The opportunity to experience new and/or different activities may not have been an option for many young people. It is therefore likely the resource will enhance awareness of possibilities, inform decision making and raise aspirations (and likely the expectations) of the young people of the borough.

- 4.4 Each facility has attractive circulation spaces that link the activity areas with the central open-plan spaces and offer young people the opportunity for informal activity or simply the chance to socialise with friends in a bright, airy, attractive and safe environment.
- 4.5 The operating model is designed not to be prescriptive, ensuring specific local youth needs are met through a balanced programme of activities that address any potential gender, race and ability inequalities whilst also ensuring high standards of safeguarding practice are maintained throughout all operations. As a result, the final detail of the facilities for the Barnsley Youth Zone will be shaped via consultation with young people.

- 4.6 The Barnsley Youth Zone will provide opportunities for third party organisations to deliver sessions at the facility as part of an extensive 140 hour per week activity programme, providing businesses with access to a cohort of young people to grow and develop their services.

OnSide Youth Zones

- 4.7 OnSide will lead on the delivery of the Barnsley Youth Zone and;
- Secure the remaining capital funding and revenue funding for the first 3 years
 - Have full capital build responsibility including planning applications and community engagement, projecting the facility opening within 2.5 years
 - Create a new operating charity for the Barnsley Youth Zone
 - Engage with local young people, creating a 'Youth Development Group' to help shape the Barnsley Youth Zone
 - Work alongside other local voluntary sector and community groups in support of young people
 - Recruit and train approx. 50 permanent staff and a minimum of 100 volunteers
 - Deliver a comprehensive marketing and communications plan, in partnership with the Council
 - Recruit and support of a local Board of Trustees, responsible for the strategic vision and long-term sustainability of the charity, including Council representation on the Board
- 4.8 'OnSide' is a registered charity, established in 2008 (Registered Charity No. 1125893), with a mission to build state of the art youth centres modelled on the success of Bolton Lads and Girls Club, nationally recognised as a centre of excellence.
- 4.9 OnSide Youth Zones provide flagship facilities for young people in prominent positions in the heart of urban communities. They are landmark buildings which make strong visual statements and are finished to a high internal specification, with the best equipment, and a clear focus on quality.
- 4.10 OnSide has funded, built and established twelve Youth Zones to date; eight are located in the North West of England (Bolton, Carlisle, Blackburn, Oldham, North Manchester, Wigan, the Wirral, Chorley), one in the Midlands (Wolverhampton), three in Greater London (Barnet, Barking and Dagenham, Croydon). Additionally, there are three Youth Zones under construction and due to open later in 2020 (Warrington, East Manchester, Hammersmith and Fulham).
- 4.11 The unique selling point of the proposed model is a four way partnership between the private-sector led board, the local authority, the young people of Barnsley and the voluntary/community sector. The facility is not open to adults and is built in partnership with young people to generate a sense of ownership and pride. The provision is youth-led, responding to the needs of its members and driven by a commitment to help all children and young people.

Justification

- 4.12 The Barnsley Youth Zone is an opportunity for the Council to invest in a state of the art youth facility and iconic 'hub', that will demonstrate a commitment to the health, wellbeing and development of all the existing and future generations of young people in the borough, whilst also complementing the wider regeneration of the town centre.
- 4.13 The proposed facilities and services would complement the existing provision in the borough, diversifying the customer offer (at The Glass Works and Barnsley Digital Campus) whilst increasing visitor demand and total footfall in the town centre. In addition to the restrictive user covenants contained within the lease, development and operational agreements, the provider has also agreed to include covenants that prevent both direct and indirect competition with existing provision.
- 4.14 The Youth Zone operates a very different offer to the Council's current youth provision and would operate independently both financially and constitutionally to the current youth offer.

Since the Council implemented its Future Council programme in 2015, the service has moved towards a more targeted approach to youth activity and any developments around a Youth Zone would not impact detrimentally on this.

The provision of diversionary activities and support are of particular benefit to vulnerable young people and add value to the current offer for young people in the borough which is largely targeted and specialist.

- 4.15 The social impact generated by OnSide Youth Zones has been completed by Amion Consulting (economic, social and regeneration specialists), using the Housing Association Charitable Trust (HACT) social value methodology. Results show, on average, £2.03 of social value generated for every £1 spent on running a Youth Zone and £6.66 return for every £1 invested by a local authority.
- 4.16 Based upon OnSide experience across their existing network, the provider predicts a Youth Zone in Barnsley will have the following impact:
- Local businesses feeling the Youth Zone has improved the local quality of the local area
 - Residents reporting improved perceptions of community safety
 - Participants completing the 'Get a Job' employability scheme and positively moving into employment, education or training
 - Reductions in youth crime and anti-social behaviour
 - Young people reporting exercising at least once a week
 - Youth Zone members feeling confident and prepared for the future
 - Young people better understanding harmful substances

- 4.17 The Council donate £3.450m in capital, 2,000-3,000 ft² of strategic land at a peppercorn rent and £0.300m in revenue for 5 years to the newly formed Barnsley Youth Zone (BYZ) charity. The Barnsley Youth Zone is therefore not a Council project, as our role is donator/funder during the construction phase and landlord/trustee when the building is in use.
- 4.18 The Client (BYZ) procures the professional (£0.580m) and construction services (£0.650m) of the developer (OnSide) to deliver the Barnsley Youth Zone. The OnSide Foundation grants the remaining capital (as an aggregate of smaller grants and donations from a variety of sources). The majority of revenue contributions are from local patrons but some funding is devolved from the OnSide Foundation with further increases likely as the network grows.
- 4.19 The Network Agreement and Grant Agreement combine to ensure the OnSide brand (standards, performance reporting, activity pricing, etc.) is maintained at all times, taking precedence in decision making over the BYZ charity board. The revenue contribution for membership is £0.017m/annum.

Process

- 4.20 The Barnsley Youth Zone (BYZ) charity will be incorporated by three founding trustees represented by the Council, the OnSide network and through the recruitment and appointment of a private sector Chair. Both board members and employees will then be recruited by the charity when the relevant expertise is required. Governance guidance suggests the charity board is between 5 and 13 members.
- OnSide agreed that BMBC's representation on The Barnsley Youth Zone charity board will be a minimum of two positions; one formal trustee with voting rights (an elected member) and one 'observer' with no voting rights (an officer). All other rights consummate with the role will be retained.
- 4.21 A forum of local stakeholders will be established to focus upon the development of the provision and facilities for young people in the borough, ensuring the offer continues to grow whilst also providing scrutiny of existing operations.
- 4.22 The design and construction of the provision will be led by OnSide and the young people of Barnsley. A Project Delivery Team (PDT), consisting of the Council lead(s) for the project, will meet every 6-8 weeks to share information and discuss progress. Representation at the meeting is dependent upon the agenda; requiring colleagues from Planning, Finance, Legal and/or Communications to join as and when required. The level of Council involvement is dependent upon the appetite to actively participate in the opportunities made available.
- 4.23 Members need to be aware of concerns raised from existing local providers regarding the potential impact on existing services, particularly the effects of competition, leading to the displacement of users, and therefore influencing the long term stability of incumbent organisations.

4.24 The development of the Barnsley Youth Zone involves capital and revenue contributions from the Council, please review the detail and impact in the financial implications section of this report.

5 Consideration of Alternative Approaches

5.1 The uniqueness of the OnSide offer provides no direct competition in the market place; therefore, the only realistic alternative would be to develop an in-house BMBC led provision. However, the viability of the project is based upon capital and revenue investment from the private sector (between twenty-five and forty philanthropic patrons) and the expertise of generating funding from this area. The alternative option would need to acquire this resource through either a third party provision and/or recruitment process to ensure the project is financially feasible before tendering the development work to specialist Youth Zone contractors. The skills and knowledge gap in the development and delivery of a comparative model, makes the proposed alternative not viable at this time.

6 Local People / Service User Implications

6.1 The Barnsley Youth Zone will give young people the opportunity to participate in twenty positive activities facilitated by trained youth workers and/or third party deliverers, allowing individuals and groups to attain new experiences, knowledge and skills. The delivery of every activity is dependent upon the skill, knowledge and experience of the youth worker facilitating the session. For members that require more structured and/or formalised participation (such as the attainment of a qualification), the Barnsley Youth Zone would signpost the member to an existing provision in the borough (and support their attendance through financial and/or logistical means if required). It is likely the member will also have gained exposure to the third party provision through participation in a facilitated session run by the third party during the facility's operating hours.

6.2 During the development of the site, it is likely a degree of inconvenience, disturbance and disruption will take place.

7 Financial Implications

7.1 Consultations have taken place with representatives of the Service Director – Finance (S151 Officer).

7.2 In terms of the approval process for the Youth Zone, to date Members have received two Cabinet reports;

- 08 February 2017 - Cabinet agreed, again 'in principle', to provide the capital and revenue funding outlined below (Cabinet reference 8.2.2017/7) and;
- 27 June 2019 - Cabinet agreed 'in principle' to the development of an OnSide Youth Zone at the Eastern Gateway (Cab 24.7.2019/12).

- 7.3 These reports and the decisions arising from them clearly predate the COVID 19 crisis and the associated unprecedented financial pressures currently being faced by the Council, local, national and global economies.
- 7.4 As described below there are a number of significant financial risks attached to the Youth Zone project that Members will need to consider in terms of cost certainty, delivery and ongoing sustainability.
- 7.5 From a financial perspective ‘success’ will be largely reliant on OnSide securing a high level of financial support from the local business community for the construction of the Youth Zone and then its ongoing sustainability.
- 7.6 Given the expected economic impact of COVID 19 the original uncertainties around the ability of OnSide to raise the required funding levels is further exacerbated.

Latest Financial Estimates from On Side (as at March 2020)

i) Construction and Fit Out of the Youth Zone (Capital cost - £7.4m)

- 7.7 In March 2020 OnSide issued revised capital estimates for the ‘construction and fit out’ of the Youth Zone. The revised estimates increased capital costs from the original £6m estimate to £7.4m.
- 7.8 It is important to note however that at the moment the ‘construction and fit out’ costs represent broad estimates as provided by OnSide. The design of the Youth Zone is at a very early stage and therefore a cost plan, which would give this level of detail and cost certainty, is currently some way off.
- 7.9 Given this increase OnSide have indicated that they would expect the Council to provide £3.45m of the £7.4m in capital match - exceeding the £3m capital reserves provisionally set aside to support the Youth Zone.
- 7.10 Per OnSide, the remaining balance would be raised by them using their “tried and tested” fundraising methodology – essentially securing the support of/investment from local businesses (known as ‘patrons’).
- 7.11 Subject to Cabinet approving the recommendation in this report to progress the Youth Zone OnSide would then move to appoint a Founder Patron Manager who will focus solely on securing the funding required to support the Youth Zone in Barnsley (for both capital and revenue support).
- 7.12 OnSide’s expectation is that these (i.e. Fundraising) costs and also the costs incurred in ‘local engagement’ and ‘design’ would be funded ‘at risk’ up to an upper limit of £0.300m as part of BMBC’s overall capital contribution.

7.13 Given the expected impact of COVID 19 on the economy there are clearly concerns around the ability of OnSide to raise the necessary funds for the project – their model being relying heavily on the support of local businesses to support the development.

7.14 It is recommended therefore that confirmation of funding secured by OnSide will be required prior to the release of any contributions by BMBC beyond the initial capital contribution of £0.300m to support fund raising, design and public consultation.

ii) Annual Running Costs of the Youth Zone (Revenue)

7.15 Based on OnSide's latest estimates the annual (revenue) 'indicative' running cost of the Youth Zone is expected to be in the region of £1.2m p.a.

7.16 This report recommends that BMBC commit to provide revenue funding of £0.300m per annum over a five year period to contribute towards the estimated £1.2m annual running costs of the Youth Zone. The proposed funding model would leave OnSide with the task of raising the balance of £0.900m per annum.

7.17 To date OnSide have indicated that the additional funding will come from the following sources:

- £0.300m p.a. from a local logistics company for an initial three year period – *confirmation of this commitment pending.*
- £0.100m per annum in admission fees from young people attending the Youth Zone.
- £0.500m from 20, yet to be determined, Founder Members for an initial four year period.

7.18 At the moment there is clearly significant work to be done in terms of securing the funding required to support the ongoing running of the Youth Zone by OnSide and as a result a risk exists around funding shortfalls.

7.19 OnSide have indicated that this represents their typical model and are confident that they will be able to raise the necessary capital and revenue funds for the project and again cite a "tried and tested" fund raising model, quoting successes at various Youth Zone's around the country including Wolverhampton, Birkenhead, Chorley, Warrington and East Manchester.

7.20 It should be noted however that OnSide have indicated that to date they have not experienced any local authority removing support from their Youth Zone after the initial period of investment – the inference being that it is likely that revenue funding will be required in perpetuity beyond the initial 5 year period.

7.21 Wolverhampton have for example recently agreed to provide their Youth Zone with an additional £2m over the next three years

7.22 As stated there are clearly risks associated with this project which are likely to be exacerbated by the current COVID 19 crisis primarily around local fundraising potential.

7.23 *Therefore as a consequence of the debilitating financial impact of COVID 19 the S151 Officers advises that this scheme is paused temporarily pending a fuller understanding of the Council's overall financial position and in particular the Government's response to that.*

8 Legal Implications

8.1 The Lease, Development and Operational agreements provided by OnSide have been thoroughly reviewed and other authorities have been engaged regarding their experiences. The evaluation identified a number of clauses that required further discussion, negotiation and agreement to protect the Council's interests in the project.

8.2 BMBC Legal Services have reviewed the terms and conditions of the OnSide Agreements and provided tactical commercial and property advice regarding procurement processes and State Aid.

State Aid

8.3 The project is considered to be exempt from State Aid as there is no cross border interest in the provision of youth services. However, the capital and revenue contributions of the Council do exceed the de minimis level of Euro 200,000 over 3 consecutive years.

Development Agreement

8.4 The exemption under Regulation 13 of the Public Contracts Regulations 2015 would apply. Under this Regulation, Part 2 of the Regulations, which prescribes the various procurement procedures, would apply to award of contracts which are directly subsidised by contracting authorities by more than 50%.

As BMBC's contribution is at less than 50% of the capital (£3million of £6.5 million), it follows that this exemption would apply. However, applying the Regulation 13 exemption would also prohibit OnSide requesting an additional contribution above the 50% value from the Council should it be unable to secure sufficient additional funding from elsewhere.

In addition, applying this exemption there would be no requirement for the Council to publish a voluntary ex ante transparency notice expressing its intention to enter into the contract.

8.5 If the Regulation 13 exemption did not apply, the project would be at risk of that remedy. It would still be necessary for OnSide to demonstrate value for money in the procurement of the works which could be through a competitive tender process or benchmarking its preferred contractor's rates against appropriate national rates.

It should be noted that in applying the judgement of the Court of Appeal in the case of Faraday Development Ltd v West Berkshire Council [2018] EWCA Civ 2532, and so taking the substance of the arrangements as a whole into consideration the Development Agreement for the construction and lease of the youth centre could be construed as a public works contract. This case resulted in the first declaration of ineffectiveness in an English Public Procurement Case since the remedy was introduced in 2009.

Procurement Regime – Light Touch

8.6 Operational services to the youth centre would be subject to the so called “Light Touch” procurement regime under Regulations 75-77 of the Public Contracts Regulations 2015. These Regulations contain a more relaxed set of rules for the procurement of certain health, social and other services not considered as important to the European Single Market as most others.

As the combined capital and revenue contribution from the Council is below the 50% threshold described in Regulation 13 above, the administration of Regulations 75-77 is not applicable to the project and therefore no procurement waiver is required.

8.7 BMBC Strategic Procurement have been consulted to ensure all BMBC policies and procedures are incorporated into the tendering and delivery process of the project. OnSide have agreed to include all BMBC requirements in the tender information to the open market, ensuring the project contributes to the wider social value objectives of the Council.

Lease Agreement

8.8 The lease is proposed to be for 125 years; a very long term. The forfeiture of any lease of this length is an extremely rare event. The length of the term effectively creates a valuable estate in land in favour of the lessee. Forfeiture would end the lease and wipe out all that value which means it is likely to be strongly resisted if there should ever be a difficult situation. Academy School leases are of an equivalent length.

8.9 OnSide have agreed to reduce duration(s) regarding step-in rights; from 17 months to under 12 months. There are three gateway/review milestones that offer the charity an opportunity to remedy any issues that require OnSide and/or BMBC to step-in, the length of each period will be confirmed through legal drafting.

8.10 The building is ‘not for hire’ but a cost recovery charge is required to ensure the charity remains cost neutral (at breakeven) and building lifecycle objectives are met. OnSide stressed that the charity is not a ‘commercial operator’ and agreed to share costs ‘open book’, in addition to all formal and informal agreements made with third parties. Restrictive user covenants exist to ensure the building can only be operated for targeted youth provision.

Gifting the land; disposal at undervalue

8.11 Secretary of State approval is not required for the disposal of land “less than the best consideration that can be reasonably obtained” as the disposal will help promote or improve the economic, social or environmental well-being of its area and the undervalue does not exceed £2m.

9 Communications Implications

- 9.1 Timely and accurate information will be provided through appropriate press releases via local and regional press, social media and website updates, local member briefings and engagement with key stakeholders.
- 9.2 BMBC Communications and OnSide have met to discuss the timeline of key messages and the roles and responsibilities associated with dissemination.
- 9.3 OnSide will prepare a detailed Communications Strategy that is to be reviewed and approved by BMBC Communications prior to engagement with local stakeholders. A ‘Development Group’ of thirty young people will be established to lead the design and development of the Barnsley Youth Zone alongside specialist professionals, ensuring the project is youth-led whilst providing further opportunities for young people to be involved in the development of the borough.
- 9.4 The cost of all local engagement and marketing communications activities will be the responsibility of OnSide and the newly formed Barnsley Youth Zone charity.

10 Employee Implications

- 10.1 The appointment of a BMBC Officer in the capacity of observer to the Barnsley Youth Zone charity board will require additional resource commitment and potentially an appropriation of priorities.
- 10.2 The appointment of the Elected Member (CYPS Lead or Deputy Leader) in the capacity of trustee to the Barnsley Youth Zone charity board will require additional resource commitment and potentially an appropriation of priorities.

11 Consultations

11.1 Internal Stakeholders

Finance, Legal, Communications, Assets and Property, Children and Young People’s Services, Public Health, Education Services, Safer Communities, Transport, Planning, Housing.

11.2 External Stakeholders

Barnsley Premier Leisure, Barnsley Football Club Community Reds, Barnsley CVS, YMCA Barnsley, Nova City, Mencap Barnsley, Rotherham and Barnsley Mind, Barnsley Music Service, Barnsley College, Barnardos Barnsley, OnSide Youth

12 The Corporate Plan and the Council's Performance Management Framework

The project directly links with and contributes to the Barnsley MBC Corporate Plan for 2017-20:

12.1 Thriving and vibrant economy

1. Create more and better jobs and good business growth;
 - The newly formed charitable organisation will create up to 15 full time and 35 part time employment opportunities, and a minimum of 100 regular volunteering opportunities.
 - The charity's funding model requires inward investment from the private sector through donations or pledges from between twenty five to forty patron funders, enabling local people and businesses to contribute to the development of young people and therefore the future of the borough.
 - An iconic hub for young people with state of the art facilities, located adjacent to the transport interchange is likely to enhance the perception of the borough by demonstrating a commitment and investment in the future, raising aspirations in the town whilst providing the infrastructure for long term economic stability.
2. Increase skills to get more people working;
 - Participation in positive activities in a safe and secure environment will give young people opportunities to develop and apply new skills and knowledge, increasing their awareness of possibilities and raising their aspirations. The Youth Zone will provide pathways for members to access employability resources and services from providers across the borough, enabling young people to make more informed decisions regarding their future.
3. Develop a vibrant town centre;
 - The Youth Zone will diversify the current leisure and retail offer provided by The Glass Works development.
4. Strengthen our visitor economy;
 - A safe and secure environment for young people additionally provides an outlet for families or services requiring respite, enabling accompanying adults to access facilities in the town centre whilst their young people are partaking in positive activities.

12.2 People achieving their potential

1. The Youth Zone model creates opportunities for young people to meet new people, make new friends and build positive relationships with supportive adults, enhancing skills such as teamwork, collaboration, communication and leadership.
2. Exposure to and participation in a range of positive activities that a young person in the borough may never normally have the opportunity to experience, enhances awareness of options and possibilities, and leads to more informed decision making. A safe and secure environment is also likely to create stability through trust, enabling young people to grow in confidence and become more successful in learning and work.

3. Access to development pathways and support enables young people to become more responsible for their choices, leading to greater independence and reducing demand on existing intervention resolution services.
4. Consolidating active positive behaviours through participation in positive activities with peers also leads to healthier and happier lifestyles as a person drives their future based upon their interests and aspirations.

12.3 Strong and resilient communities

1. Youth Zones are proven to improve feelings of community safety and reduce youth crime and ASB, all whilst working closely through cross-sector partnerships with local businesses, voluntary and community organisations and young people.
2. 85% of members visit Youth Zones via public transport and/or active travel. Given the provider's forecast of 4,000 members and between 1,500-2,500 visits per week, it is likely public transport usage will increase.
3. The Youth Zone will provide volunteering opportunities to engage with and develop young people into strong responsible adults, giving people an opportunity to contribute their knowledge, skills and experiences to the future generations of the borough.
4. When members no longer meet the age criteria for membership, it is likely they will want to continue to access and participate in the activities they have engaged with at the Youth Zone. This yearly cohort provides an opportunity for local businesses to provide the facilities and services required to attract and retain new members their premises.

13 Promoting Equality, Diversity and Social Inclusion

- 13.1 An Equality Impact Assessment has been completed and reviewed by BMBC Equality and Inclusion Officer.
- 13.2 The new Youth Zone will draw together the Council, private sector, young people and the community, in a unique four way partnership. This dynamic collaboration drives the success of a Youth Zone and ensures effective, sustainable youth provision. Young people will be encouraged and supported to positively engage in their community to become successful members of society, through events showcasing their talents and with more active participation in local consultations and decision making.
- 13.3 The new facility will be a platform for over 70 different local organisations to come together and thrive, strengthening the community and voluntary sector through collaboration with the objective to provide young people with the best quality 'joined-up' support.
- 13.4 Activities are £0.50 per session and hot meals are £1.00. The fees are levied to create a sense of value, ownership and investment by young people in their facility.

Families experiencing significant deprivation and who genuinely cannot afford the fees will be supported by the charity to access the facilities and services on offer. The Youth Zone is completely inclusive and aims to support anyone who values the offer. However, if individuals are caught undervaluing the Youth Zone offer by investing monetary resources in alternative services, the initial financial support will need to be reviewed.

14 Tackling Health Inequalities

- 14.1 The Youth Zone creates opportunities for young people to meet new people, make new friends, and build positive relationships with supportive adults, whilst learning new skills. All these factors contribute towards building the confidence needed to develop young people into happy, healthy and successful adults.
- 14.2 OnSide have stated that no-one will be turned away and where necessary the charity will subsidise and facilitate access to the services on offer.

15 Climate Change & Sustainable Energy Act 2006

15.1 The Council are focussed on becoming a zero carbon economy by the year 2045, which will require investment in green technologies and the implementation of sustainability principles within built environment projects.

The OnSide Generic Design Brief stipulates a BREEAM rating of 'Very Good'. The prominence of the proposed development provides an opportunity to showcase the town's sustainability aspirations and therefore a BREEAM rating of 'Excellent' has been proposed.

16 Risk Management Issues

16.1 A project risk register has been compiled; please see Appendix B for further detail.

17 Health, Safety and Emergency Resilience Issues

17.1 All staff are trained in health and safety issues when visiting the site.

18 Reduction of Crime and Disorder

18.1 The Council is collaborating with the Police to address anti-social behavior across the town centre. Good, safe design principles within the scheme will help and assist this work going forward.

19 Conservation of Biodiversity

19.1 The site will be assessed and the buildings will be constructed with biodiversity principles and consultation.

20 Glossary

Not applicable.


21 List of Appendices

Appendix B – Risk Register
Appendix C – Site Layout

22 Background Papers

Not applicable

23 Financial Consideration

Financial Implications/Consultation

..... (To be signed by senior <i>Financial Services</i> officer where no financial implications)

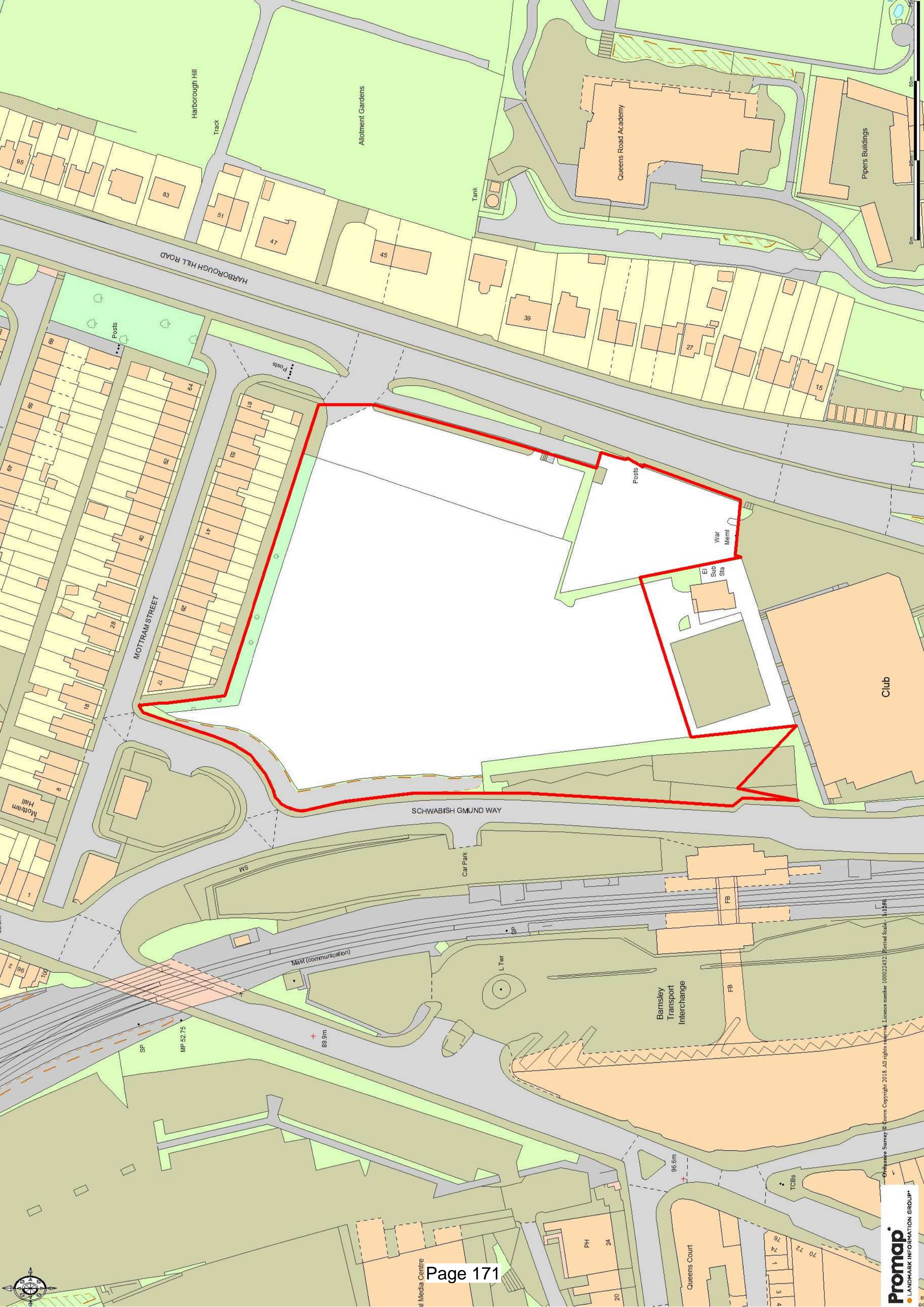
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Appendix B - Project Risk Register - Barnsley Youth Zone

Risk No	Risk Title	Risk Consequences	Risk Owner	Existing Control Measures	Current Score	Current Probability	Current Impact	Target Score	Target Probability	Target Impact	Risk Mitigation Action	Owner	% comp	Review Date	Recovery Plan
1	Discharge planning conditions	Additional resources required; BMBC are required to invest £300,000 sunk costs to take the project through planning, additional finance associated with delay has not been budgeted for.	OnSide	Officers will work closely with the OnSide professional team; providing pre-application advice to action, including consultation.	5	L	M	5	L	L	Utilise the £300,000 committed by the ASOS Foundation to defer the risk of sunk costs.				
2	Site constraint	Northern Powergrid require access to the Sub-Station for ongoing maintenance activities; transformers need replacing every 30 years.	BMBC	n/a	5	L	M	5	L	L	Ensure the access is formalised in a binding agreement to the purchase.	DSt / IC	100	01/04/2020	
3	Site constraint	Northern Rail require 24 hour employee parking for signaller and maintenance personnel.	BMBC	n/a	5	L	L	5	L	L	Negotiate an alternative location for existing parking.				
4	Site constraint	The remediation costs associated with the cut/fill exercise, new road access and site security are greater/less than originally specified.	BMBC	n/a	3	M	M	5	L	L	Complete an options analysis and open market tender the packages to achieve best value.				
5	Funding campaign fails	OnSide fail to secure the capital funding and 4 years of revenue funding in a timely manner. The OnSide model requires "Founder Patrons" to each commit £25,000 for 4 years.	OnSide	ASOS Foundation have committed £300,000 for 3 years and £300,000 capital funding. A clause within the OnSide Development Agreement prevents the progression of the project if funding is not achieved. All capital funding must be in place before the construction contract is awarded.	4	L	H	5	L	M	Due to ASOS Foundation funding; only 20 Founder Patrons are required.				
	Funding campaign fails	Admissions/ demand lower than anticipated.	OnSide	The project visits are estimated on existing Youth Zones across the country.	4	L	H	5	L	M	There are 16,000 young people in the borough. OnSide estimate 4,000 members per annum and approx. 2,000 visits per week.				
7	Capital overspend	Capital project costs exceed budget.	OnSide	OnSide's experience in the sector; successfully delivering 12 Youth Zones on time and to budget.	4	L	H	5	L	M	Open book access to procurement and project management activities. Work with OnSide to value engineer the building to BMBC objectives.				
8	Capital overspend	Build costs increasing through price inflation (if the project is delayed).	OnSide & BMBC	Award fixed price lump sum contracts	4	L	H	5	L	M	Focus on removing obstacles that may cause delay.				
9	Funding campaign fails	After initial term, further Council investment is required to enable the Barnsley Youth Zone charity to remain a going concern.	BMBC	OnSide are confident that the impact created and results produced after 4 years would be significant enough to encourage private individuals and local businesses/corporate supporters to commit to another term of founder patronage.	4	L	H	5	L	M	There is no contractual obligation for the Council to continue funding. However, given the social, economic and political impact of the Youth Zone it would be assume to assume the provision will require funding in perpetuity. The level of future funding is open to negotiation and will need to be determined when required.				
10	Displacement of existing provision	Competition with similar facilities and services.	BMBC	OnSide offer a wide range of activities which are not currently on offer within the borough. OnSide also work with existing providers to offer their services within the Youth Zone.	2	M	H	5	L	M	Undertake an audit of existing town centre provision to determine gaps.				

Appendix B - Project Risk Register - Barnsley Youth Zone

Risk No	Risk Title	Risk Consequences	Risk Owner	Existing Control Measures	Current Score	Current Probability	Current Impact	Target Score	Target Probability	Target Impact	Risk Mitigation Action	Owner	% comp	Review Date	Recovery Plan
11	Perception/reputation of Barnsley town centre	Diluted by actual or perceived nuisance from young people.	BMBC	The Safer Communities town centre team work closely with the Police and CVS organisations to support young people to make better choices, signposting individuals and groups to existing services and provision.	4	L	H	5	L	M	Reduce the construction programme to achieve outcomes in a shorter than expected timescale; ideally to coincide with the grand opening of The Glass Works and/or Market Gate Bridge.				
12	Job creation	Less than the proposed 15 full-time and 35 part-time staff, and approx. 100 volunteers	OnSide	Agreement in principle with OnSide to deliver these roles and opportunities	5	L	M	5	L	L	Monitor and intervene if necessary				
13	Young people employability	Min. 75 young people completing the OnSide 'Get a Job' programme with approx. 85% positively moving into employment, education or training	OnSide	Agreement in principle with OnSide to deliver these roles and opportunities	5	L	M	5	L	L	Monitor and intervene if necessary				
14	Youth crime and anti-social behaviour	There is no net affect on the figures / The Youth Zone shows no impact	OnSide	Chorley town centre has experienced a 49% reduction in ASB as a result of their Youth Zone.	5	L	M	5	L	L	Work closely with the Police to monitor performance and escalate if necessary.				



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